

**Papahānaumokuākea Marine National Monument**  
SPECIAL OCEAN USE Permit Application

**NOTE:** *This Permit Application (and associated Instructions) are to propose activities to be conducted in the Papahānaumokuākea Marine National Monument. The Co-Trustees are required to determine that issuing the requested permit is compatible with the findings of Presidential Proclamation 8031. Within this Application, provide all information that you believe will assist the Co-Trustees in determining how your proposed activities are compatible with the conservation and management of the natural, historic, and cultural resources of the Papahānaumokuākea Marine National Monument (Monument).*

**ADDITIONAL IMPORTANT INFORMATION:**

- Any or all of the information within this application may be posted to the Monument website informing the public on projects proposed to occur in the Monument.
- In addition to the permit application, the Applicant must either download the Monument Compliance Information Sheet from the Monument website OR request a hard copy from the Monument Permit Coordinator (contact information below). The Monument Compliance Information Sheet must be submitted to the Monument Permit Coordinator after initial application consultation.
- Issuance of a Monument permit is dependent upon the completion and review of the application and Compliance Information Sheet.

**INCOMPLETE APPLICATIONS WILL NOT BE CONSIDERED**

Send Permit Applications to:

Papahānaumokuākea Marine National Monument Permit Coordinator

6600 Kalaniana'ole Hwy. # 300

Honolulu, HI 96825

nwhipermit@noaa.gov

PHONE: (808) 397-2660      FAX: (808) 397-2662

**SUBMITTAL VIA ELECTRONIC MAIL IS PREFERRED BUT NOT REQUIRED. FOR ADDITIONAL SUBMITTAL INSTRUCTIONS, SEE THE LAST PAGE.**

## **Papahānaumokuākea Marine National Monument Permit Application Cover Sheet**

This Permit Application Cover Sheet is intended to provide summary information and status to the public on permit applications for activities proposed to be conducted in the Papahānaumokuākea Marine National Monument. While a permit application has been received, it has not been fully reviewed nor approved by the Monument Management Board to date. The Monument permit process also ensures that all environmental reviews are conducted prior to the issuance of a Monument permit.

### **Summary Information**

**Applicant Name:** Eve Conant and Dr. Kelly Gleason

**Affiliation:** Conant: Freelance Journalist, Gleason: PMNM

**Permit Category:** Special Ocean Use

**Proposed Activity Dates:** May 1, 2014-April 30, 2019

**Proposed Method of Entry (Vessel/Plane):** Plane

**Proposed Locations:** Midway Atoll

**Estimated number of individuals (including Applicant) to be covered under this permit:** 3

**Estimated number of days in the Monument:** 14

**Description of proposed activities:** (complete these sentences):

a.) The proposed activity would...

The proposed activity is the development of maritime heritage and resource protection outreach products, specifically articles for publication that will report on and describe the exploration and survey during the 2014 Battle of Midway survey project. Eve Conant, a freelance journalist will accompany the maritime archaeology team led by PMNM Maritime Heritage Coordinator Kelly Gleason in the field during a proposed 2014 survey at Midway Atoll to explore for maritime heritage sites (specifically sunken aircraft) associated with the Battle of Midway. Conant will develop articles in the field in order to share the discoveries and broader messages about PMNM and Midway Atoll.

b.) To accomplish this activity we would ....

Freelance journalist Eve Conant will accompany the maritime heritage team in the field to best understand the exploration and survey activities taking place during the Battle of Midway sunken aircraft survey in 2014. In addition to providing high quality in the field reporting on the project, Conant's extensive media connections and experience will assist in disseminating information about the project and results to a broad audience. Conant will pitch article ideas to specific publications prior to entering the Monument.

c.) This activity would help the Monument by ...

This activity will help the Monument achieve its education and outreach objectives. Conant's articles will aim to reach a very broad audience through popular media outlets such as National Geographic Magazine. As with prior maritime heritage education and outreach efforts, the main objective will be to bring the "place to the people, rather than the people to the place." Conant's articles will seek to educate the public about broader Monument messages about nature, culture and stewardship of resources as well report on the exploratory survey work taking place.

**Other information or background:**

Ms. Conant will be reporting on a project that will explore sunken aircraft associated with the Battle of Midway adding an important maritime heritage component to our understanding of the broader history of World War II in the Pacific. The material culture associated with this Battle is critical to understanding connections and making comparisons between Pacific regions, and better comprehending the Pacific Front of WWII. Sunken aircraft represent the tangible evidence of our nation's naval maritime and aviation legacy and hold potential for engaging the public as well as the application of cutting edge technology and multidisciplinary survey. This project proposes to investigate legacy magnetometer anomalies, collect and ground-truth additional magnetometry data, and make discoveries that enrich the maritime and aviation history of Midway Atoll. Additionally, it serves as an opportunity for progressive multidisciplinary invasive species survey in collaboration with PMNM's resource protection program and advanced 3D imagery documentation and analysis. The success of this project's exploration is increased through a newly applied refined methodology of combined oral history research and remote sensing. Further, the multidisciplinary nature of the project is exemplary in its comprehensive nature, from exploration to interpretation and dissemination, and inclusive of remote sensing, archaeological, and biological survey through advanced technologies. Conant will have the opportunity to report on this unique project.

**Section A - Applicant Information**

**1. Applicant**

Name (last, first, middle initial):

- 1) Conant, Eve
- 2) Gleason, Kelly A.

Title:

- 1) Freelance Journalist (Conant)
- 2) PMNM Maritime Heritage Coordinator (Gleason)

**1a. Intended field Principal Investigator (See instructions for more information):**

Kelly Gleason, PhD

**2. Mailing address (street/P.O. box, city, state, country, zip):**



For students, major professor's name, telephone and email address:

**3. Affiliation (institution/agency/organization directly related to the proposed project):**

Papahānaumokuākea Marine National Monument

**4. Additional persons to be covered by permit. List all personnel roles and names (if known at time of application) here (e.g. John Doe, Research Diver; Jane Doe, Field Technician):**

- 1. Eve Conant, Freelance Journalist
- 2) Kelly Gleason, PhD Maritime Archaeologist (NOAA/PMNM)
- 3) Brett Seymour, Underwater Photographer (NPS/SRC)

**Section B: Project Information**

**5a. Project location(s):**

- |   |  |   |  |
|---|--|---|--|
| <input type="checkbox"/> Nihoa Island                 | <input type="checkbox"/> Land-based            | <b><u>Ocean Based</u></b>                         |  |
| <input type="checkbox"/> Necker Island (Mokumanamana) | <input type="checkbox"/> Land-based            | <input type="checkbox"/> Shallow water            | <input type="checkbox"/> Deep water            |
| <input type="checkbox"/> French Frigate Shoals        | <input type="checkbox"/> Land-based            | <input type="checkbox"/> Shallow water            | <input type="checkbox"/> Deep water            |
| <input type="checkbox"/> Gardner Pinnacles            | <input type="checkbox"/> Land-based            | <input type="checkbox"/> Shallow water            | <input type="checkbox"/> Deep water            |
| <input type="checkbox"/> Maro Reef                    |  |   |  |
| <input type="checkbox"/> Laysan Island                | <input type="checkbox"/> Land-based            | <input type="checkbox"/> Shallow water            | <input type="checkbox"/> Deep water            |
| <input type="checkbox"/> Lisianski Island, Neva Shoal | <input type="checkbox"/> Land-based            | <input type="checkbox"/> Shallow water            | <input type="checkbox"/> Deep water            |
| <input type="checkbox"/> Pearl and Hermes Atoll       | <input type="checkbox"/> Land-based            | <input type="checkbox"/> Shallow water            | <input type="checkbox"/> Deep water            |
| <input checked="" type="checkbox"/> Midway Atoll      | <input checked="" type="checkbox"/> Land-based | <input checked="" type="checkbox"/> Shallow water | <input checked="" type="checkbox"/> Deep water |
| <input type="checkbox"/> Kure Atoll                   | <input type="checkbox"/> Land-based            | <input type="checkbox"/> Shallow water            | <input type="checkbox"/> Deep water            |
| <input type="checkbox"/> Other                        |  |   |  |

Remaining ashore on any island or atoll (with the exception of Midway & Kure Atolls and Field Camp staff on other islands/atolls) between sunset and sunrise.

NOTE: There is a fee schedule for people visiting Midway Atoll National Wildlife Refuge via vessel and aircraft.

Location Description:  
 Midway Atoll

**5b. Check all applicable regulated activities proposed to be conducted in the Monument:**

- Removing, moving, taking, harvesting, possessing, injuring, disturbing, or damaging any living or nonliving Monument resource
- Drilling into, dredging, or otherwise altering the submerged lands other than by anchoring a vessel; or constructing, placing, or abandoning any structure, material, or other matter on the submerged lands
- Anchoring a vessel
- Deserting a vessel aground, at anchor, or adrift
- Discharging or depositing any material or matter into the Monument
- Touching coral, living or dead
- Possessing fishing gear except when stowed and not available for immediate use during passage without interruption through the Monument
- Attracting any living Monument resource
- Sustenance fishing (Federal waters only, outside of Special Preservation Areas, Ecological Reserves and Special Management Areas)
- Subsistence fishing (State waters only)
- Swimming, snorkeling, or closed or open circuit SCUBA diving within any Special Preservation Area or Midway Atoll Special Management Area

**6. Purpose/Need/Scope *State purpose of proposed activities:***

Education and Outreach are priorities for all research in PMNM, and a mandated Maritime Heritage activity as described in the Monument Management Plan and Maritime Heritage Research, Education and Management Plan. For maritime heritage work at Midway Atoll in 2014, it is important that scientific discoveries and management actions are conveyed to the public. Creating well written articles for popular media outlets is an excellent way to share cutting edge exploration and significant discoveries. Freelance journalist Eve Conant will develop written material based upon the work that maritime archaeologists and resource protection specialists will do in the field during a two week survey at Midway Atoll. Photographs taken by the team of maritime archaeologists including NPS/SRC staff photographer Brett Seymour will be utilized for submissions to specific publications.

\*Considering the purpose of the proposed activities, do you intend to film / photograph federally protected species?    Yes     No

For a list of terrestrial species protected under the Endangered Species Act visit:

<http://www.fws.gov/angered/>

For a list of marine species protected under the Endangered Species Act visit:

<http://www.nmfs.noaa.gov/pr/species/esa/>

For information about species protected under the Marine Mammal Protection Act visit:

<http://www.nmfs.noaa.gov/pr/laws/mmpa/>

**7. Answer the Findings below by providing information that you believe will assist the Co-Trustees in determining how your proposed activities are compatible with the conservation and management of the natural, historic, and cultural resources of the Monument:**

The Findings are as follows:

a. How can the activity be conducted with adequate safeguards for the cultural, natural and historic resources and ecological integrity of the Monument?

The activity will be conducted with adequate safeguards for the resources and ecological integrity of the Monument. This project is part of a continuing effort to interpret maritime heritage resources in Papahānaumokuākea Marine National Monument. Proposed work will be conducted in collaboration with PMNM maritime heritage program staff, who have been involved in maritime heritage research (archival as well as field) for over ten years. Methodology and research continues to improve annually as the team's experience grows. Proposed work in the NWHI emphasizes a low-impact approach, to an extent consistent with the Monument's conservation goals

and objectives. Section 106 NHPA compliance will be submitted to the State Historic Preservation Office and OHA for review.

All permittees will participate in a cultural briefing prior to entering the Monument. The team will respect all resources both natural and cultural. The primary permittee will consult with OHA and the Native Hawaiian Coordinator at the PMNM on cultural sensitivities, as well as the applicability of these activities to OHA and the Native Hawaiian Coordinator's efforts for the PMNM. No work will take place near any known native Hawaiian archaeological sites. If any native Hawaiian sites should be discovered, the proper experts will be notified and consulted immediately. Plans to collaborate with Native Hawaiian Program staff at PMNM will allow for further understanding and interpretation of the cultural significance of the Monument.

b. How will the activity be conducted in a manner compatible with the management direction of this proclamation, considering the extent to which the conduct of the activity may diminish or enhance Monument cultural, natural and historic resources, qualities, and ecological integrity, any indirect, secondary, or cumulative effects of the activity, and the duration of such effects?

The proposed project will have minimal impact on the resources of the region. The research consists primarily of non-invasive visual surveys in order to learn and report on the activities taking place during the Battle of Midway survey. This research is being conducted in concert with the priorities listed in the Maritime Heritage Action Plan of the Monument's Management Plan (inventory and assessment, as well as education and outreach) and the Monument's Maritime Heritage Research, Education and Management Plan. The strategies proposed are designed to increase our understanding of maritime heritage resources and foster effective and protective management in the Monument. This project will facilitate the Monument's effort to "bring the place to the people, rather than the people to the place" through outreach and education efforts that will share PMNM resources with a broad audience.

c. Is there a practicable alternative to conducting the activity within the Monument? If not, explain why your activities must be conducted in the Monument.

There is no practicable alternative to conducting the activities in the Monument for a journalist wishing to get a unique perspective to report on maritime heritage survey activities, including aspects of discovery and exploration. This project will specifically contribute to education and outreach efforts regarding maritime heritage resources in the PMNM. These activities directly relate to activities in the Monument's management plan and the Monument's Maritime Heritage Research, Education and Management Plan

d. How does the end value of the activity outweigh its adverse impacts on Monument cultural, natural and historic resources, qualities, and ecological integrity?

There are no anticipated adverse impacts to the Monument's resources. The end product will educate hundreds of new people about the place and its significance. Prior

outreach efforts by PMNM maritime archaeologists have demonstrated the broad, long term value of maritime heritage work in the NWHI. Expedition outreach products have resulted in documentary films, magazine, journal and newspaper articles, television news coverage, award winning museum exhibits and websites conveying the research and findings to the public.

e. Explain how the duration of the activity is no longer than necessary to achieve its stated purpose.

The journalist will accompany the maritime heritage team during a two week survey at Midway Atoll. As her objective is to report on and create a publishable article about the work conducted by the team, her work will directly mirror the duration of the field team's. Additionally, Conant is relying upon the same means of transportation to and from Midway Atoll as the rest of the team. The two week length was determined as the minimal time needed to conduct the remote sensing survey planned to explore the Atoll.

f. Provide information demonstrating that you are qualified to conduct and complete the activity and mitigate any potential impacts resulting from its conduct.

Eve Conant is a former Newsweek Magazine staff reporter in Moscow and DC, and in the past six months has had articles appear in: Scientific American Magazine (October 2013 feature on Russia's nuclear industry and multiple web pieces), National Geographic Magazine (multiple short articles will be appearing in their spring issues, and Conant recently completed a two month guest writing and editing in-house assignment with National Geographic). Additionally, her work has appeared in the following magazines and outlets in recent years: Vogue, Redbook, The Sunday New York Times Magazine, Newsweek, the Daily Beast, Archaeology Magazine, Discover Magazine, Foreign Policy and NPR. In 2013, Conant was the recipient of a Pulitzer Center on Crisis Reporting grant to travel to and report on Russia.

Because all activities planned are non-invasive, no impacts are anticipated. Every attempt to avoid sensitive areas and understand appropriate protocol for cultural and natural resources will be undertaken.

Journalist Eve Conant will be accompanied in the field by Kelly Gleason, PMNM's Maritime Heritage Coordinator who has been conducting maritime heritage surveys at Midway Atoll for over ten years and Scott Godwin who has actively been working in PMNM since 2000.

g. Provide information demonstrating that you have adequate financial resources available to conduct and complete the activity and mitigate any potential impacts resulting from its conduct. Costs for transportation, lodging and incidentals at Midway Atoll will be covered by grant funding from NOAA OER.

h. Explain how your methods and procedures are appropriate to achieve the proposed activity's goals in relation to their impacts to Monument cultural, natural and historic resources, qualities, and ecological integrity.

Prior to entering the Monument, Conant and Gleason will receive briefings about natural, cultural and historic resources in PMNM, and more specifically at Midway Atoll. PMNM Native Hawaiian Program staff, OHA and cultural practitioners will be consulted in order to further avoid any potential impacts.

i. Has your vessel been outfitted with a mobile transceiver unit approved by OLE and complies with the requirements of Presidential Proclamation 8031?

N/A

j. Demonstrate that there are no other factors that would make the issuance of a permit for the activity inappropriate.

We hereby state that all best practices will be observed and all guidelines adhered to. All activities are non-invasive and aimed at education and outreach about PMNM. There are no other factors that would make the issuance of a permit for the activities inappropriate.

FOR SPECIAL OCEAN USE ACTIVITIES OUTSIDE OF MIDWAY ATOLL SPECIAL MANAGEMENT AREA, ANSWER THE ADDITIONAL THREE FINDINGS BELOW:

k. Explain how your activity will directly benefit the conservation and management of the Monument.

l. Explain how the purpose of your activity is for research or education related to the resources or qualities of the Monument.

m. Does the activity involve the use of a commercial passenger vessel (defined as a vessel that carries individuals who have paid for such carriage)?

FOR SPECIAL OCEAN USE ACTIVITIES WITHIN MIDWAY ATOLL SPECIAL MANAGEMENT AREA, ANSWER THE ADDITIONAL TWO FINDINGS BELOW:

n. Explain how your activity will further the conservation and management of the Monument. Creation of outreach materials and publications relative to the Midway Atoll maritime heritage survey in 2014 will help educate the public about broader PMNM messages including stewardship of resources and management activities to protect resources in the NWHI. Additionally, publications aim to share management activities and discoveries at Midway Atoll with a broad audience with a goal to inspire awareness about PMNM and its resources.

o. How is your activity compatible with the purposes for which the Midway Atoll National Wildlife Refuge was designated?

This activity aims to promote conservation and management activities in PMNM, and specifically aims to educate the public about maritime heritage resources at Midway Atoll NWR through an experience observing a team of maritime archaeologists survey for Battle of Midway sunken aircraft. This project will help to bring the "place to the people, rather than the people to place" and share Midway's rich maritime heritage legacy with the public without impacting the integrity of resources.

**NOTE: If this is a first time Special Ocean Use activity, it will be subject to a pilot project and will be restricted in duration. Special Ocean Use activities proposed outside the Midway Atoll Special Management Area will require public notice of the application and an opportunity to provide comments is given at least 30 days prior to issuing the permit.**

**8. Procedures/Methods:**

Journalist will pitch a story to a specific media outlet. While at Midway Atoll, the journalist will make observations and take notes during different aspects of the maritime heritage team's field operations. Observations will take place during preparation, data collection in the field (on small boats) and during data analysis in the evening. Articles will be written in the field and completed shortly after returning from the field.

**9. Provide proof of general liability insurance, or indicate that you will be posting an equivalent bond against claims arising out of activities conducted under the permit:**  
To be provided separately to permit coordinators.

**10. If applicable, describe how you are collaborating with others in any way to reduce duplicative activities in the Monument or elsewhere?**

This activity will be conducted in collaboration with PMNM staff, including the PMNM maritime heritage coordinator and PMNM resource protection specialist.

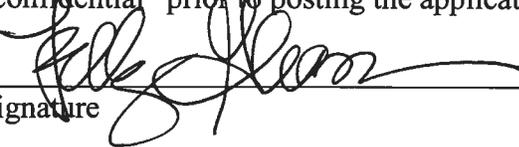
**11. List all specialized gear and materials to be used in this activity:**  
Notebooks, pens, microphones for recording interviews, camera

**12. List all Hazardous Materials you propose to take to and use within the Monument:**  
None

**13. Describe any fixed installations and instrumentation proposed to be set in the Monument:**  
None

**14. List all Applicants' publications directly related to the proposed project:**

With knowledge of the penalties for false or incomplete statements, as provided by 18 U.S.C. 1001, and for perjury, as provided by 18 U.S.C. 1621, I hereby certify to the best of my abilities under penalty of perjury of that the information I have provided on this application form is true and correct. I agree that the Co-Trustees may post this application in its entirety on the Internet. I understand that the Co-Trustees will consider deleting all information that I have identified as “confidential” prior to posting the application.

 \_\_\_\_\_ Date 1/31/2014

**SEND ONE SIGNED APPLICATION VIA MAIL TO THE MONUMENT OFFICE BELOW:**

Papahānaumokuākea Marine National Monument Permit Coordinator  
6600 Kalaniana'ole Hwy. # 300  
Honolulu, HI 96825  
FAX: (808) 397-2662

**DID YOU INCLUDE THESE?**

- Applicant CV/Resume/Biography
- Intended field Principal Investigator CV/Resume/Biography
- Electronic and Hard Copy of Application with Signature
- Statement of information you wish to be kept confidential
- Material Safety Data Sheets for Hazardous Materials