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5	PUBLIC HEARING
6	NORTHWESTERN HAWAIIAN ISLANDS CORAL REEF RESERVE
7	
8	
9	HELD AT
10	ALA MOANA HOTEL
11	GARDEN LANAI
12	410 ATKINSON DRIVE
13	HONOLULU, HAWAII
14	
15	
16	ON DECEMBER 11, 2000
17	6:00 p.m.
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1	MODERATORS:
2	PETER ADLER
3	KEM LOWRY
4	
5	REPRESENTATIVES FROM DEPARTMENT OF COMMERCE:
6	MICHAEL WEISS
7	ROBERT SMITH
8	DOLORES CLARK
9	
10	REPRESENTATIVES FROM DEPARTMENT OF INTERIOR:
11	JERRY LANIKEY
12	DAVID JOHNSON
13	BARBARA MAXFIELD
14	
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- 2 MR. PETER ADLER: My name is Peter Adler.
- 3 I want to wish you aloha and welcome to the first
- 4 of six meetings that are being held in Hawaii this
- 5 week regarding President Clinton's December 4th
- 6 Executive Order establishing the Northwestern
- 7 Hawaiian Islands Coral Reef Ecosystem Reserve. I
- 8 recognize lots of familiar faces from the public
- 9 visioning sessions we held some months ago.
- 10 This is a different sort of a session.
- 11 This is on the record tonight. We have a court
- 12 reporter here, Pat Rivera, who is going to be
- 13 taking your comments, and I'm going to take a few
- 14 minutes and walk you through the procedures that we
- 15 are going to be having tonight and a little bit of
- 16 the background. And then Kem Lowry, my colleague,
- 17 is also going to give you some substantive
- 18 background and summarize a few pieces of the
- 19 Federal Register -- summarizing some of the Federal
- 20 Register information which you should have seen and
- 21 then we will get into the process of taking your
- 22 comments.
- These hearings are being conducted on
- 24 behalf of President Clinton, who has requested
- 25 comments on the conservation measures for the

1 reserve and on his proposal to make the reserve

- 2 preservation areas permanent.
- 3 The Department of Commerce will be
- 4 pulling together all the comments received by
- 5 January 8, 2001 from the hearings and from by
- 6 e-mail or fax and mail, and all those are going to
- 7 be transmitted to the executive office of the
- 8 President. The White House will then review them
- 9 and make a decision on any further action.
- 10 Now, this particular meeting is being
- 11 organized by the National Oceanic and Atmospheric
- 12 Administration, NOAA, which is part of the U.S.
- 13 Department of Commerce, so it is under their
- 14 auspices that we're holding this meeting and this
- 15 meeting tonight.
- We have present with us a number of
- 17 representatives from the Department of Commerce and
- 18 the Department of Interior, and I would like them
- 19 to actually introduce themselves and identify
- 20 themselves so later on you will also have a chance
- 21 to meet with them and talk with them privately, if
- 22 you'd like, during the later part of the meeting
- 23 after we break up.
- So, Michael, if you would begin.
- MR. MICHAEL WEISS: Good evening and

- 1 aloha. My name is Michael Weiss, and I'm with
- 2 NOAA. I'm the NOAA agency representative to be
- 3 White House Council on Environmental Quality, and I
- 4 glad to be here tonight and be able to hear your
- 5 comments on the Executive Order.
- 6 MR. ADLER: And we also have Robert
- 7 Smith.
- 8 MR. ROBERT SMITH: Hi, I am Robert Smith.
- 9 I'm the Acting Reserve Coordinator for the
- 10 President's new marine reserve.
- 11 MR. ADLER: Could I ask some of the other
- 12 representatives from -- who else is here from the
- 13 Department of Commerce? If you would raise your
- 14 hands. We have Dolores Clark at the registration
- 15 table signing you in to give testimony.
- 16 How about Department of Interior. We
- 17 have some people. I saw a few people here. Okay,
- 18 they are sitting over there. And why don't you
- 19 quickly introduce yourselves. It is going to be
- 20 hard to hear.
- 21 Jerry Lanikey from Fish and Wildlife.
- 22 David Johnson from -- also from Refuges. And
- 23 Barbara Maxfield, also from Fish and Wildlife.
- So we have a number of people from
- 25 agencies here tonight. We also have, I know, State

1 Department of Land and Natural Resources, and they

- 2 are in the room as well. And we also have WESPAC.
- 3 We have plenty of agency people here tonight.
- 4 Now, again, in a few minutes Kem is going
- 5 to be kind of covering some of the critical
- 6 information off of the Federal Registration
- 7 announcement that brought us here. But I want to
- 8 first explain our procedure so that everybody
- 9 understands what we are doing tonight.
- 10 The first thing is if you have very
- 11 specific written testimony that you want to submit
- 12 tonight, we are happy to accept it and we will make
- 13 sure that it gets forwarded to the Department of
- 14 Commerce after this hearing.
- There are also comment forms you also
- 16 picked up material at the registration table that
- 17 has Mr. Roger Griffis' address and his fax number
- 18 and you can send those materials to him yourself if
- 19 you prefer. You also have in those materials the
- 20 web site address to access more information on the
- 21 matters that we are here.
- 22 Again, it is very important that your
- 23 comments be received no later than January 8, 2001,
- 24 if they are to be considered.
- We have asked you when you -- those who

- 1 want to testify to sign in and we have the sign-in
- 2 sheets that we are going to be taking the testimony
- 3 in the order in which people signed up, with a few
- 4 exceptions. We have a few people in the room that
- 5 we really want to make sure get heard early on so
- 6 they can go on to other meetings. These are mostly
- 7 kahunas and people who have been on these issues
- 8 for a very long time, so we are going to kind of
- 9 respect that. But for the most part, we are going
- 10 to try and track with the order that you signed in
- 11 on.
- Now, we're going to ask everybody here
- 13 the limit your comments to three minutes. We know
- 14 that many people in the room have much more to say,
- 15 and if you do, you're most welcome to go back and
- 16 sign in again. If we have the time, we will do a
- 17 second round and even a third round. Our
- 18 commitment is that we will stay here until
- 19 everybody has had a chance to have their say.
- 20 But we are going to really ask everybody
- 21 to respect a three-minute time limit or else we
- 22 won't get done. We simply won't get done and
- 23 people won't have a chance. So if somebody takes
- 24 20 minutes at the front, it means that everybody
- 25 else is going to have to wait. So we are going to

1 be pretty tough on asking you to honor that

- 2 three-minute time limit.
- When we speak -- when you speak we
- 4 encourage you to go right to the heart of your
- 5 comments on the two key topics President Clinton
- 6 has asked for public comments on. And those are
- 7 making the reserve preservation areas permanent and
- 8 conservation measures for the reserve. We will say
- 9 a little bit more about that in just a minute.
- Now, we're going to try to conclude our
- 11 meeting by 9 o'clock and leave a little bit of time
- 12 for folks to talk informally afterwards. But,
- 13 again, we are going to rely on your help with that
- 14 in honoring the limits.
- We know that people come to a meeting
- 16 like this with very strong views. Many people are
- 17 concerned about environmental preservation matters,
- 18 others are concerned about fishing and commercial
- 19 issues, some are concerned about native Hawaiian
- 20 rights. And many come to these meetings concerned
- 21 about all three.
- 22 So I'm going to ask you a little bit of
- 23 help above and beyond the formalities of the
- 24 three-minute time limit. And the first one is that
- 25 everybody's view are welcome and on the record

- 1 tonight, so we are going to get them all for the
- 2 court reporter, and so nobody has to feel like you
- 3 are going to be pressured to not participate. We
- 4 welcome that.
- 5 The second thing is I really want to ask
- 6 us to respect differences of opinion. We know
- 7 those opinions are inevitable, and especially when
- 8 we talk about sensitive environmental and cultural
- 9 issues and commercial matters that we are going to
- 10 hear things that you disagree with. So I'm going
- 11 to ask you to listen hard and abide by the
- 12 three-minute limit and not to clap and not to boo
- 13 if you hear something that you either like or don't
- 14 like, because the net effect of that is to shut
- 15 other people down and make them hesitant to speak.
- So we are not in a popularity contest.
- 17 We are really trying to take very specific comments
- 18 on the two areas that have been specifically
- 19 noticed in the Federal Register.
- 20 In Hawaii, I think if there is one thing
- 21 we seem to be able to do better than other places
- 22 is to try to handle our differences of opinion with
- 23 a little bit of respect and a little bit of aloha,
- 24 and I hope we will try to be able to do that
- 25 tonight.

1 Now, with that, I am going to turn things

- 2 over to Kem Lowry and maybe he could summarize it.
- And while he is doing that, I am going to
- 4 be passing out the map of the Northwest Hawaiian
- 5 Islands and the areas that are under consideration
- 6 tonight. We don't have copies. We have 200
- 7 copies, so you are going to have to share those.
- 8 And we are also good at sharing here in Hawaii, so
- 9 please do that, too, if you will.
- 10 We were supposed to have had a big wall
- 11 map, but it just didn't get here in time. We'll
- 12 have it for the future meetings.
- 13 Here is Kem.
- 14 MR. KEM LOWRY: Thanks, Peter. I'm going
- 15 to do a very quick summary of the Federal Register
- 16 Notice.
- 17 On the 4th of December President Clinton
- 18 issued Executive Order 13178 establishing the
- 19 Northwestern Hawaiian Islands Coral Reef Ecosystem
- 20 Reserve. The Executive Order was in response to
- 21 the directive that he issued in May to the
- 22 Departments of Commerce and Interior to develop a
- 23 plan in coordination with the State of Hawaii and
- 24 in consultation with the Western Pacific Regional
- 25 Fisheries Management Council to provide a strong

- 1 and lasting protection for the Northwestern
- 2 Hawaiian Islands Coral Reef Ecosystem.
- 3 The process began with visioning sessions
- 4 which were open hearings for public comment on the
- 5 future of the Northwestern Hawaiian Islands Coral
- 6 Reef Ecosystem.
- 7 Additional input was gathered from other
- 8 sources, such as the extensive public input and
- 9 research conducted by the Western Pacific Regional
- 10 Fisheries Management Council in the development of
- 11 their draft Coral Reef Ecosystem Fishery Management
- 12 Plan.
- The President has a long history of
- 14 taking steps to provide additional protection to
- 15 the nation's coral reefs and other ocean resources
- 16 dating back to the mid-'90s.
- 17 The ocean conference held in Monterey in
- 18 1998 reemphasized this commitment to coral reefs as
- 19 the President used the opportunity to issue the
- 20 Coral Reef Executive Order which established the
- 21 coral reef task force. This Executive Order is the
- 22 culmination of the President's vision for the
- 23 protection of the valuable coral resources.
- The reserve that we're talking about
- 25 tonight encompasses an area extending approximately

- 1 1,200 nautical miles and 100 nautical miles wide.
- 2 The reserve is adjacent to the Hawaii state waters
- 3 and the Midway atoll national wildlife refuge and
- 4 includes the Hawaiian Islands Natural Wildlife
- 5 Refuge.
- 6 The management principles and
- 7 implementation strategy and requirements for the
- 8 reserve are found in the Executive Order.
- 9 The President took these actions pursuant
- 10 to the authority that was provided to him in the
- 11 National Sanctuaries Amendment Act of the year
- 12 2000. The Act gave the President the authority to
- 13 designate any Northwestern Hawaiian Island coral
- 14 reef ecosystem as a coral reef reserve to be
- 15 managed by the Secretary of Commerce.
- 16 The same Act states that any closures
- 17 shall not become permanent without adequate review
- 18 and comment, which is one reason why the President
- 19 is mandating these public hearings.
- 20 Tonight our hearing seeks comments on
- 21 behalf of the President on two main topics that are
- 22 up here. The first is the conservation measures
- 23 that were established by the President in the
- 24 Executive Order for the reserve, and, secondly, the
- 25 reserve preservation areas and the President's

- 1 proposal to make them permanent.
- 2 I'm going to turn now to Michael Weiss to
- 3 say a few words about those principles.
- 4 MR. WEISS: This map is being passed
- 5 around and it is kind of a helpful guide. The
- 6 conservation measures for the reserve.
- 7 The reserve on this map is the entire
- 8 blue area and the purple areas on the map, that's
- 9 the entire reserve.
- 10 And the conservation measures are a
- 11 number of restrictions in the Executive Order that
- 12 apply in the blue and the purple areas. They apply
- 13 throughout the entire reserve. And those
- 14 conservation measures briefly are no oil, gas,
- 15 mineral or exploration development, no anchoring on
- 16 coral, no drilling, dredging or altering the
- 17 seabed, and no discharging into the reserve or
- 18 discharging outside of the reserve that
- 19 subsequently injures any reserve resources, and no
- 20 removal or taking or damaging any reserve resource.
- 21 And, again, these conservation measures apply
- 22 throughout the entire reserve.
- 23 Also fishing in the blue area. Fishing
- 24 is allowed, existing levels of fishing, commercial
- 25 and recreational fishing is allowed in the blue

1 areas. The Executive Order provides that those

- 2 levels shall be capped, and the Secretary of
- 3 Commerce will determine, based on the wording of
- 4 the Executive Order, what that cap level will be.
- 5 So, again, fishing -- cap levels of fishing,
- 6 existing levels will be allowed in the blue areas,
- 7 which is about 96 percent of the entire reserve.
- 8 The Executive Order also establishes 15
- 9 reserve preservation areas, and it is in these
- 10 areas that all consumptive and extractive uses are
- 11 not allowed. And the one exception is that bottom
- 12 fishing, existing levels of bottom fishing, is
- 13 allowed in eight of the reserve preservation areas,
- 14 and those eight areas are Nihoa Island, Necker
- 15 Island, Gardner Pinnacles, Maro Reef, Laysan
- 16 Island, Lisianski Island, St. Rogatier Bank and
- 17 Pioneer Bank. In those eight reserve preservation
- 18 areas existing levels of bottom fishing is allowed
- 19 to continue.
- 20 Within those areas the prohibitions,
- 21 again, they are primarily to have no extractive or
- 22 consumptive activities. So except for the bottom
- 23 fishing, which I have described, the prohibitions
- 24 are that there is no fishing in these areas, no
- 25 anchoring at all if there are moorings or

- 1 designated anchoring areas available, no
- 2 discharging at all except for cooling water and
- 3 engine exhaust, and no touching or taking any
- 4 coral.
- 5 So -- and, again, the President has asked
- 6 specifically for comments on the conservation
- 7 measures and on the reserve preservation areas and
- 8 his proposal to make the reserve preservation areas
- 9 permanent.
- 10 Thank you.
- 11 MR. LOWRY: I want the say or add a
- 12 couple of things that are also on the Federal
- 13 Register. The Executive Order provides that native
- 14 Hawaiian noncommercial subsistence cultural or
- 15 religious uses may continue to the extent
- 16 consistent with the existing law. The Secretary
- 17 shall work with native Hawaiian interests to
- 18 identity those areas.
- 19 The Department of Commerce will pull
- 20 together all the comments received tonight up to
- 21 January 8 from the hearings, e-mail, fax and mail,
- 22 and will transmit them to the executive office of
- 23 the President. The White House will then review
- 24 them and make a decision on any further action.
- So let's begin the testimony.

- 1 MR. ADLER: Okay, mechanically what we
- 2 are going to do is call two folks at a time and ask
- 3 one to come up and one to be sort of on ready down
- 4 here sitting down. We also want to ask you to
- 5 either fill out a piece of paper with your name and
- 6 hand it to Pat, our court reporter, so we get the
- 7 spelling right, or if you don't want to do that,
- 8 then make sure you say your name very clearly for
- 9 the record.
- 10 So we are going to call up two folks at a
- 11 time to do that. Again, I just want to apologize
- 12 in advance. I always feel awkward, as does Kem and
- 13 my colleagues, when we have to interrupt people and
- 14 sort of stop them, and we will try to give you a
- 15 little bit of warning. We ask you to respect that
- 16 three-minute time limit.
- 17 So the first speakers are going to be
- 18 Kitty Simonds, and Wadsworth Yee you will be in the
- 19 ready seat.
- 20 Kitty.
- 21 MS. KITTY SIMONDS: Good evening and
- 22 aloha. My name is Kitty Simonds and I'm the
- 23 Executive Director of the Western Pacific Fishery
- 24 National Council.
- On behalf of the 13 voting members of the

- 1 Council, I extend to you our warmest welcome to
- 2 Hawaii and our appreciation that you have come to
- 3 listen to our views concerning the Northwestern
- 4 Hawaiian Islands Coral Reef Ecosystem Reserve that
- 5 was designated by President Clinton. We hope that
- 6 your ears will finally hear what this Council is
- 7 saying.
- First, let me assure you that the Council
- 9 agrees fully with the president that the coral reef
- 10 resources of the Northwestern Hawaiian Islands are
- indeed national treasures, and we appreciate his
- 12 acknowledgement that they should be preserved as
- 13 such.
- 14 In this regard we support the designation
- 15 of the Northwestern Hawaiian Islands as a reserve
- 16 and a candidate for status as a national reef
- 17 sanctuary. However, we do not support the use of
- 18 an Executive Order to prejudge the outcome of
- 19 regulatory procedures that have been initiated by
- 20 this Council pursuant to the Magnuson-Stevens
- 21 Fishery Conservation and Management Act.
- We also do not support the President's
- 23 action in foreclosing the Council from exercising
- 24 its statutory responsibilities under the National
- 25 Marine Sanctuaries Act.

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1 We believe that the President in the few
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- 2 short weeks that remain in his administration has
- 3 rushed to produce an Executive Order that contains
- 4 unnecessary, unsupportable and quite possibly
- 5 unlawful restrictions on the freedom of commercial
- 6 and recreational fishermen to continue to make
- 7 sustainable use of the fishery resources in the
- 8 Northwestern Hawaiian Islands.
- 9 You must recognize that approximately one
- 10 half of the important bottomfish fishery resources
- 11 native to the Hawaiian archipelago are taken from
- 12 the Northwestern half of the chain and that the
- 13 recent levels of harvest approximate only one half
- 14 of the maximum sustainable yield that would
- otherwise be available to our island's economy.
- 16 The hurried process by which this
- 17 Executive Order was developed bears no resemblance
- 18 to the process as mandated by Congress in our
- 19 nation's two most important marine resource
- 20 statutes, the Magnuson-Stevens Act and the Marine
- 21 Sanctuaries Act.
- 22 Both of these statutes have been
- 23 strengthened in recent years to ensure that
- 24 resources such as the coral reef ecosystem will be
- 25 both preserved and utilized for the benefit of the

- 1 nation.
- 2 The Magnuson-Stevens Act has been amended
- 3 to prohibit overfishing and to ensure protection of
- 4 the central fish habitat.
- 5 The Marine Sanctuaries Act has also been
- 6 strengthened but not to the point of disregarding
- 7 the statutory authority of this Council to prepare
- 8 fishing regulations for any new marine sanctuary to
- 9 be established in the Western Pacific Region.
- 10 In sharp contrast to the procedures
- 11 employed in the last few weeks, both the
- 12 Magnuson-Stevens Act and the National Marine
- 13 Sanctuaries Act require compliance with the
- 14 National Environmental Policy Act and the
- 15 Administrative Procedure Act. Both contain
- 16 explicit drafts of regulatory authority to the
- 17 Secretary of Commerce and both contain civil and
- 18 criminal penalties for violation of regulations.
- 19 Since 1977 the Council has initiated all
- 20 the fishery conservation and management regulations
- 21 that now apply in the Northwestern Hawaiian
- 22 Islands. Our regulations were developed with the
- 23 full cooperation of the commercial and recreational
- 24 fishermen that use that area. None of the fishery
- 25 resources that we manage are overfished.

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1 In his Executive Order President Clinton
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- 2 has acknowledged the results of this Council's
- 3 sound stewardship, quote, "The 3.5 million acres of
- 4 coral reefs around the Northwestern Hawaiian
- 5 Islands are spectacular and almost undisturbed by
- 6 humans. The approximately 1,200 mile stretch of
- 7 coral islands, banks and shoals are unquestionably
- 8 some of the healthiest and most extensive coral
- 9 reefs in the United States."
- 10 And the Council intends to ensure that
- 11 these island coral reefs remain healthy, and we
- 12 will fully cooperate with the Secretary of Commerce
- 13 as he proceeds with the formal process of
- 14 designating the area as a reef sanctuary.
- This doesn't mean, however, that we
- 16 embrace the excessively large fishery closures
- 17 contained in the President's order. Indeed, we
- 18 believe those closures are in direct conflict with
- 19 the language contained in the Magnuson-Stevens Act,
- 20 and I'll just name a few.
- 21 One, fishery resources contribute to the
- 22 food supply, economy and health of the nation and
- 23 provide recreational opportunity. And the order
- 24 reduces the yield available for the Northwestern
- 25 Hawaiian Islands fishery resources for all of those

- 1 purposes.
- 2 The Congress intended to promote domestic
- 3 commercial and recreational fishing under sound
- 4 conservation management principles, and the order
- 5 discourages domestic fishing and ignores the
- 6 conservation and national programs that we have in
- 7 place.
- 8 And I will finish up with this, because
- 9 you can read my statement later on, and it also has
- 10 to do with the Sanctuaries Act.
- 11 Let me just say that there is an
- 12 alternative. In response to the President's
- 13 earlier call for enhanced production of coral
- 14 reefs, the Council has prepared a draft coral reef
- 15 ecosystem FMP and a draft EIS. As we speak, the
- 16 Council's draft FMP and EIS are formally being
- 17 reviewed by the Commerce Department. We will, of
- 18 course, need to conduct public hearings and those
- 19 kind of things.
- 20 While the order may appear to have the
- 21 advantage of speed, our approach has the advantage
- 22 of being both legal and enforceable. And we ask
- 23 the President to modify his Executive Order to
- 24 allow for prompt completion of the regulatory
- 25 processes that we have already initiated.

- 1 MR. ADLER: Thank you.
- 2 MS. SIMONDS: Thank you very much for the
- 3 opportunity to present these views.
- 4 MR. ADLER: Thank you very much.
- 5 Mr. Wadsworth Yee is next and Mr. James
- 6 Cook is going to be ready for us.
- 7 Mr. Yee.
- 8 MR. WADSWORTH YEE: I'm Wadsworth Yee, a
- 9 former member of the State Legislature in the
- 10 Senate for 20 years, and I served as the WESPAC
- 11 Chairman and member for the first 10 years since
- 12 1976 when the law was passed.
- I have been also commercially fishing
- 14 with my son all the way up to Laysan and French
- 15 Frigate Shoals back in the early '70s and Jim Cook
- 16 was also up there with his two boats from Hawaiian
- 17 Fishing. So we are quite familiar with this area.
- 18 We spent a tremendous amount of time with
- 19 the Department of Interior, the Fish and Wildlife
- 20 Service, National Marine Fishery Service, which is
- 21 part of NOAA, and the State of Hawaii. Triparty
- 22 agreements have been reached, and to this day, as I
- 23 understand, a team by the Fish and Wildlife Service
- 24 and the National Marine Service found that after
- 25 20, 25 years the reefs are in perfect condition,

- 1 beautiful, glowing report.
- 2 So sometimes we feel that another body or
- 3 regulation is coming upon when the Fishery
- 4 Service -- not them, but the Western Pacific
- 5 Management Council is doing a great job. In my
- 6 mind, why duplicate the service that they are
- 7 doing.
- 8 And this, to me, is something that is
- 9 more regulatory agency being developed, but I think
- 10 it is unnecessary.
- 11 So to keep things short, I endorse the
- 12 comments of Mrs. Kitty Simonds and want to let you
- 13 know how I feel.
- MR. ADLER: Thank you, Mr. Yee.
- 15 Mr. Cook has submitted his testimony in
- 16 writing and so we will go on to Ms. Gael
- 17 Kanakaokai. Are you here?
- MR. GAEL KANAKAOKAI: Mister.
- 19 MR. ADLER: Mister, excuse me.
- 20 Then Mr. Bobby Gomes I think will be
- 21 next.
- I apologize if I don't get your names
- 23 right, because I can't always read them.
- MR. KANAKAOKAI: Hello, my name is Gael
- 25 Kanakaokai. I am just a citizen, and I wanted to

1 applaud the President for creating the sanctuary,

- 2 the reserve for our reef ecosystem.
- 3 Thank you. That's it.
- 4 MR. ADLER: Sean Martin is going to be
- 5 after Bobby.
- 6 MR. BOBBY GOMES: Aloha, my name is Bobby
- 7 Gomes. I presently fish up in the northwest
- 8 islands. I have been up there for about eight
- 9 years fishing. I spend about 220 days a year up
- 10 there fishing.
- 11 And these regulations that the President
- 12 is imposing, even though they say we can fish, is
- 13 going to hurt us big time. By stopping us fishing
- 14 these certain areas that they have will put more
- 15 pressure to the grounds that they say we can fish.
- 16 That is not the way to preserve the
- 17 grounds. The way to preserve the grounds is to
- 18 take a little bit from everywhere, thus preserving
- 19 all the grounds. You don't sacrifice one area to
- 20 save one area. I spend a lot of time up there,
- 21 more time than most people, than the scientists and
- 22 everybody else who is telling us what to do up
- 23 there.
- 24 Try spending 20 days out there with gale
- 25 force winds and 35-foot seas. Mother nature is the

- 1 biggest protector of these grounds. We don't just
- 2 go up there and fill our boats up in two days. It
- 3 takes us 20 days. Six days to get up there, six,
- 4 seven days to fish, six, seven days to get back.
- 5 The grounds, the fishery, is solid.
- 6 There is no way one man can fish out that
- 7 grounds by himself. I tell you right now, that
- 8 fishery is solid up there. Maybe in the old days
- 9 they didn't have the kind of equipment we have
- 10 today to realize where you are at. I can tell you
- 11 within 50 feet of where I am fishing. The fish
- 12 ain't biting here, when they slow down I go
- 13 someplace else.
- 14 The Executive Order is going to hurt us
- 15 big time. There is only four boats fishing, ladies
- 16 and gentlemen. Even though there are 17 permits
- 17 like they keep talking about, natural reasons,
- 18 there is only four boats left.
- 19 A VOICE: Enough already.
- 20 MR. GOMES: Hey, you shut your face. I'm
- 21 talking.
- MR. ADLER: Excuse me, excuse me. Let's
- 23 not interrupt speakers.
- MR. GOMES: I stayed home a month from my
- 25 fishing to be at this meeting. You guys want to

1 know what's going on, listen to the fishermens. We

- 2 live up there 220 days out of the year. All these
- 3 activists and everything, that's fine, preserve the
- 4 reefs. I don't mess with the seals. I don't bust
- 5 the reef. We stay away from the reefs. That's
- 6 danger. We don't want to go by the reefs.
- 7 You guys got to understand we can all
- 8 coexist. I feed my family. I feed all my ohana.
- 9 I'm a born and raised Hawaiian local. There's no
- 10 way I can fish that waters out in my lifetime.
- 11 Please give sympathy to the fishermen and respect
- 12 our talk, brah.
- MR. ADLER: Again, we are not in a
- 14 popularity contest. We are on the record. We are
- 15 trying to take the public comments. So, again, the
- 16 interruptions aren't helpful and the clapping isn't
- 17 helpful, and the booing won't be helpful. Let's
- 18 just hear the comments and hear them and listen to
- 19 them.
- 20 Sean.
- 21 MR. SEAN MARTIN: Thank you. My name is
- 22 Sean Martin. I'm a Northwest Hawaiian Islands
- 23 lobster permit holder.
- In spite of the objections and concerns
- 25 of the Governor of the State of Hawaii and two past

- 1 Governors, Ariyoshi and Waihee, and the entire
- 2 Congressional delegation, the President has
- 3 established this reserve. And the outline for the
- 4 activities allowed within this reserve appear to be
- 5 established, and I, for one, will be excluded from
- 6 conducting the fishing activities I've participated
- 7 in for 16 years.
- 8 If the entire group of our most senior
- 9 elected officials have been ignored by the
- 10 President, can I really hope to influence change?
- 11 I guess I do.
- 12 As I mentioned before, I have
- 13 participated in the lobster fishery for 16 years.
- 14 Some years have been better than others, but that
- 15 is to be expected in all fisheries.
- 16 The lobster fishery is one of the most
- 17 tightly controlled and managed fisheries in the
- 18 country. Voluntary cooperation between the
- 19 industry, scientific community and fishery managers
- 20 continue.
- 21 Since the lobster fishery began,
- 22 fishermen have looked at the cooperative efforts
- 23 with fisheries managers and scientists as an
- 24 investment in their future. It is unfortunate
- 25 another branch of the government, this time the

- 1 President, has chosen to take regional management
- 2 out of the region and have a resource managed by
- 3 those who for the most part have never been there.
- 4 This is the same government branch that paid the
- 5 regional managers the compliment of describing the
- 6 region as pristine and healthy after 30 years of
- 7 the same commercial activity they now will abolish
- 8 with this reserve.
- 9 The lobster fishery has been described as
- 10 overexploited and also blamed as contributing to
- 11 monk seal problems. Fishery managers continue to
- 12 describe the fishery as conservatively manager.
- 13 The monk seal problems related to fisheries are
- 14 significantly overshadowed by causes completely
- 15 unrelated to fishing.
- In closing, I would like to convey to the
- 17 President this: I have invested 30 years of my
- 18 life in commercial fishing. My investment in the
- 19 lobster fishery is well over \$500,000, including
- 20 vessel, gear and permits. Many jobs will be lost
- 21 by the stroke of your pen.
- 22 Please consider what this will mean to
- 23 individuals such as myself. Thank you.
- MR. LOWRY: It will help create a record
- 25 as well if those of you who speak, Kitty, Senator

- 1 Yee, if you will leave your statements up here so
- 2 that the court reporter can refer to them when she
- 3 is preparing her write-up. So that would also be
- 4 very helpful. We'll make sure you get them back,
- 5 if need be.
- 6 MR. ADLER: Okay, we are going to hear
- 7 from Ms. Marian Kelly next, and then Stephanie --
- 8 I'm sorry, I can't read the last name. It looks
- 9 like Fried.
- 10 MS. STEPHANIE FRIED: Fried.
- MR. ADLER: Fried.
- 12 MS. MARIAN KELLY: My name is Marian
- 13 Kelly. My father was a fisherman. One of the
- 14 things I want to know is why is it that -- excuse
- 15 me!
- 16 My father was a fisherman and I want to
- 17 know why Pearl and Hermes Reef is excluded from the
- 18 preservation. This is outrageous. I was there as
- 19 a child months at a time. Summer vacations I spent
- 20 there. I know what it is like. And I know what
- 21 fishers can do.
- 22 And the problem is that when you are
- 23 going ahead on the economics of it, this rules out
- 24 any protection because the environment is not
- 25 considered. What you are looking at is the bottom

1 line, the dollar sign, and that is what we have to

- 2 get away from.
- 3 The Hawaiians did not operate on the
- 4 dollar sign. The Hawaiians operated on sharing and
- 5 preserving. And if they didn't preserve, they
- 6 didn't eat the next day. You know that, I know
- 7 that. And if you don't operate in that fashion,
- 8 you are going to destroy, because that is what the
- 9 economy that we live in today does, it destroys.
- 10 It doesn't give a damn about
- 11 preservation, just give me those dollars at the end
- 12 of the time. You know that, I don't have to tell
- 13 you that.
- 14 Now is the time for ultimate preservation
- 15 of these fragile islands, all of them. The
- 16 military has destroyed an awful lot. I have been
- 17 to Midway, also. This is before the military got
- 18 there. I have been there. I saw it. I saw the
- 19 destruction of the Laysan flightless rales. When I
- 20 was there they had them on Midway. They didn't
- 21 have them on Laysan any longer. Why? Because
- 22 people were there living off the islands trying to
- 23 make money.
- 24 That's what it is all about. Time to
- 25 forget that. Time to remember what the Hawaiians

1 did. They preserved. These islands were beautiful

- 2 until the Westerners came here and started cutting
- 3 down all the sandalwood trees in order to make
- 4 money. I'm disgusted with you.
- 5 MR. ADLER: Stephanie Fried and then
- 6 Buzzy Agard will be next.
- 7 MS. STEPHANIE FRIED: Aloha, I'm a member
- 8 of an organization called Environmental Defense
- 9 which has 2,000 members throughout the state. But
- 10 I am not going to be speaking here in my official
- 11 capacity. Our organization will submit its own
- 12 separate comments.
- 13 Tonight I want to talk about what I
- 14 understand this Executive Order to do, which is,
- 15 number one, allow current levels of commercial and
- 16 recreational fishing throughout the reserve.
- Number 2, to provide some protection for
- 18 coral reefs, but only in an area that is less than
- 19 4 percent of that entire area.
- 20 Also to provide guaranteed access for
- 21 native Hawaiians to culturally and religiously
- 22 important sites and to subsistence fishing, should
- 23 they desire to do so.
- 24 If we look at this, 96 percent of the
- 25 reserve is open to fishing at current levels. Of

- 1 the less than 5 percent that is somewhat
- 2 restricted, more than half of that is still open to
- 3 bottom fishing. Seven out of ten of the areas
- 4 atolls, islands and banks are open to bottom
- 5 fishing.
- 6 Of the 32 what I call noncontiguous
- 7 banks, these are separate isolated banks throughout
- 8 the islands, only four of those have restrictions
- 9 on them for bottom fishing. So the area is wide
- 10 open.
- 11 If, as we heard, there are only four
- 12 boats up there doing fishing, you know, they have
- 13 most of this region entirely open to them.
- Some people have mentioned the lobster
- 15 fishery. One of the things that's interesting
- 16 about that, according to Government data, National
- 17 Marine Fishery Service, in 1983 fishermen could
- 18 catch three lobsters in every trap. By 1999 they
- 19 were down to setting three traps to catch one
- 20 lobster. That's a ninefold decrease in lobster
- 21 catch.
- According to WESPAC's documents, they say
- 23 that you can take 300,000 lobsters out of the
- 24 Northwestern Hawaiian Islands, you can harvest that
- 25 amount and still have a sustainable fishery.

1 According to, again, the same Government

- documents, between 1983 and 1993 WESPAC allowed
- 3 between double and quintuple that sustainable
- 4 amount to be taken out of the fisheries in seven
- 5 out of those ten years. The following year the
- 6 fishery crashed. So we're talking about
- 7 sustainable management. I'm not really
- 8 understanding what WESPAC means here.
- 9 Let's see, we have some concerns. I
- 10 personally am concerned that the closed areas don't
- 11 seem to be very big. In fact, at less than
- 12 4 percent, half of them are open to bottom fishing.
- 13 According to WESPAC documents that they
- 14 released last week, bottom fishing commonly
- 15 occurs -- the best grounds are a depth between 50
- 16 to 150 fathoms. Yet they ask for bottom fishing to
- 17 be available to be carried out in these protective
- 18 areas in areas as shallow as 10 and 12 fathoms.
- 19 That doesn't make sense. I would support actual
- 20 closures out to an area of 50 fathoms.
- 21 I'm very concerned about enforcement.
- 22 Without proper enforcement this is going to be a
- 23 pretty piece of paper without much there unless you
- 24 require VMS and observers on vessels. If you only
- 25 have four vessels, then you've got four observers.

- 1 That's not a huge expense.
- We are also personally concerned about
- 3 the take of precious corals.
- 4 Is that it? Well, thank you, I will wrap
- 5 it up.
- 6 MR. ADLER: We are going to take Colleen
- 7 Kelly next.
- 8 MR. BUZZY AGARD: Good evening. Aloha,
- 9 it is very difficult to follow that dissertation
- 10 that was just rendered. But what I want to talk
- 11 about is I want to support President Clinton and
- 12 his initiative.
- 13 And the reason why would be I have been
- 14 fishing up in those islands since 1946, and I
- 15 actually left there in 1956, and I lived on the
- 16 atoll that was abandoned by the Navy.
- 17 And when I landed there I thought, as I
- 18 took my skiff out to the first island, a little
- 19 atoll, I saw in the shallows a large discoloration
- 20 and I knew what that was. I had never seen
- 21 anything like that in these islands, but I knew it
- 22 was a school of big fish, and I caught it.
- 23 And I went back the next week expecting
- 24 that the fish would come in from the other areas
- 25 and fill in like a house, like what we kula koa,

- 1 and there was no fish. And I came back the next
- 2 month and there was no fish, and I came back the
- 3 next year and the fish wasn't there, and I came
- 4 back in the tenth year and it still wasn't there.
- 5 So I decided I would leave, because this was not
- 6 sustainable.
- 7 And I caught fish like huge mature, old
- 8 fish that are spawners. And, of course, I had
- 9 taken away the standing stock that permitted the
- 10 critical mass to reproduce.
- 11 Then I went to another island and got to
- 12 another school, smaller mullet, and I took that and
- 13 they didn't come back.
- 14 And I went to the next island, the atoll
- 15 the French Frigate Shoals, and there are many
- 16 islands in there. And I picked up the large
- 17 mullet, and they didn't come back.
- 18 So it was fragile within -- the fishing
- 19 ground was not productive because it has a higher
- 20 temperature and less nutrients. And by that
- 21 experience I felt that what was the use. And I
- 22 would say to lots of people who in their minds they
- 23 are maybe sitting here thinking that you can go
- 24 there and continue to take these big spawners, the
- 25 benefit for the spawners is this, and why they

- 1 should be there, is that you already have the
- 2 example in Honolulu of what has happened to this
- 3 fishery. All kinds of fish, mention anything, very
- 4 hard to find. Lots of pressure.
- 5 But the part about those islands is that
- 6 that's the refuge, that is why those species are up
- 7 there. The monk seal, the turtle, the millions of
- 8 protected sea birds are there because that's the
- 9 refuge.
- 10 That's what we call (Hawaiian word).
- 11 That is what some of us believe in. That is where
- 12 you go to be reborn.
- 13 And those big spawners produce the
- 14 planktonic mass that can drift down here, and
- 15 that's why we have the fallout and you get some
- 16 fish here. But if you are depending on the
- 17 spawners here altogether, it's going to be tough.
- 18 And I would just say I don't want to cause any
- 19 trouble, but don't do what we did here. And what I
- 20 saw up there in the ten years, that was long enough
- 21 to find out it doesn't work.
- 22 So leave the coral alone. It takes
- 23 centuries for them to grow just a very little bit.
- 24 You can damage them easily. Yes, they are all nice
- 25 and pristine. Maybe they should be that way,

1 because we are not there to hurt them or we haven't

- 2 been there and that's why they are that way.
- When they took a multidisciplinary group
- 4 up there and what they saw is how I think it should
- 5 be and that is the way we should keep it.
- 6 So I would thank you and ask you to think
- 7 about that. Mahalo.
- 8 MR. ADLER: Colleen Kelly is next and
- 9 then Frank Farm follows.
- 10 MS. COLLEEN KELLY: I just want to
- 11 encourage the president to consider strongly the
- 12 opinions of the old-time fishermen like Buzzy who
- 13 know -- who know and have seen and can testify to
- 14 the reduction -- the drastic reduction of the
- 15 fishery and the fisheries in the Northwest Islands,
- 16 and that the whole concept of the Northwest Islands
- 17 being a nursery that we don't rob from the nursery.
- 18 We should not rob -- we should not touch the area.
- 19 This is being kept.
- They are not kicking out fishermen, they
- 21 are capping what exist at this point, and we don't
- 22 want to rob it any further than we have already.
- I think it is a very serious thing. I
- 24 did attend the workshop that was put on by Kahia
- 25 back in July, and I heard from many old-time

1 fishermen who did -- fishing persons who did attend

- 2 that workshop. I wish they were all here now.
- I hope that they get a chance to testify
- 4 while you folks are here during the next week.
- 5 Their testimony is very, very important.
- 6 MR. ADLER: Frank Farm and then Dave
- 7 Raney.
- 8 MR. FRANK FARM: Good evening. I was
- 9 going to skip a lot of the first page of my
- 10 comments but I feel now maybe perhaps it is
- 11 necessary, even at the risk of taking the time
- 12 limit.
- But I come to you as a member of WESPAC
- 14 Fishery Management Council and Chair of the
- 15 Council's Bottom fishing Standing Committee.
- 16 However, as qualification, in my many
- 17 years I have worn many hats, both recreational
- 18 fishing, commercial fishing, subsistence fisherman,
- 19 a researcher of sorts, environmentalist and
- 20 administrator, and I fish hook and line,
- 21 bottomfish, trap, et cetera, for more than 60
- 22 years. None of these were fly-by-night fishing
- 23 ventures, but active endeavors in all categories.
- 24 Research involved various projects, both
- 25 to the fishery and the marine environment. Again,

1 this was definitive projects that involved Federal

- 2 State and the private sector.
- 3 Additionally, there was salvage removal
- 4 of a number of vessels, ships and yachts off the
- 5 reefs. And we were sensitive, very sensitive to
- 6 any damage to the coral while affecting those
- 7 operations.
- 8 I can go on and on. But with these
- 9 prospectives in mind, I would comment on the
- 10 President's thing. First I'm very concerned about
- 11 the way the Executive Order was formulated and how
- 12 it has circumvented the due process of public input
- 13 usually afforded a major action with such sweeping
- 14 socioeconomic impact to individuals and to a state.
- 15 Yes, there were public visioning sessions
- 16 this summer on the future of the Northwest Hawaiian
- 17 Islands. In attending the session held in Honolulu
- 18 I noted how organized and outspoken the
- 19 environmental sector was for good.
- The fishermen, on the other hand, and by
- 21 their own nature were less organized and less
- 22 outspoken. In fact, the Northwest Hawaiian Islands
- 23 bottom fishermen and the Hawaii seafood industry
- 24 are just becoming organized.
- 25 Conservation and management measures for

- 1 the Northwest Hawaiian Islands should not be based
- 2 solely on the organizational and communication
- 3 skills of the stakeholders. Such a method favors
- 4 interest groups that are funded primarily to
- 5 organize, communicate and lobby, and thereby
- 6 silences the voices of the fishermen who are
- 7 workers busy attending to their business and
- 8 providing food for our table.
- 9 This is a great day, hardly any wind,
- 10 nice and calm. I commend you for coming. But the
- 11 fishermen are out there, they are not like some of
- 12 us that can seek shelter when the winds are up and
- 13 rains. They have to do it when they can. And I
- 14 don't think we've got a fair representation tonight
- 15 by the fishing community.
- Now that we have these series of meetings
- 17 to determine whether the closed areas should become
- 18 permanent, these public hearings were announced
- 19 less than a week ago and there is only one on each
- 20 island which can be easily missed by fishermen who
- 21 are busy fishing on trips that can take them out to
- 22 sea for days and weeks.
- One should heed Senator Inouye's call
- 24 for, and I quote, meaningful public input that such
- 25 a massive endeavor requires.

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1 Second, I am unhappy the Executive Order
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- 2 establishes a reserve council advisory body that is
- 3 heavily weighted toward preservation and only
- 4 minimally represented by sustainable use.
- 5 The Executive Order sets up an advisory
- 6 council with three member representatives from
- 7 nongovernmental wildlife, marine life,
- 8 environmental and/or conservation organization,
- 9 none of whom need to have experience in the
- 10 Northwest Hawaiian Islands. Three representatives
- 11 from the nonfederal science community with
- 12 expertise in marine mammal science, coral reef
- 13 ecology, native marine flora and fauna and
- 14 oceanography.
- 15 Commercial fishing, the only activity
- 16 taking place in the reserve area, will have only
- 17 one representative.
- MR. ADLER: May I stop you there,
- 19 Mr. Farm. Again, if you have longer comments, I
- 20 will be happy to bring you back on the second
- 21 round, but I have to honor the three-minute time.
- 22 If I could ask you to do that, please.
- 23 If you have one concluding sentence, read
- 24 it.
- MR. FARM: I'll go to my last page.

1 In conclusion, it is widely recognized

- 2 that the best way for marine protected areas to
- 3 work is for full participation by all stakeholders.
- 4 I ask that the intent of this sage advice be taken
- 5 to heart. To do otherwise cheapens the concept of
- 6 democracy and begins what could be a truly
- 7 synergistic cooperative effort on the shaky
- 8 foundations of mistrust.
- 9 I ask that we begin with consensus and
- 10 work cooperatively from here.
- 11 MR. ADLER: Thank you. I apologize for
- 12 cutting you off when you hit three minutes, and I
- 13 encourage you to come back around and sign on if
- 14 you have more to say. Thank you.
- 15 Next will be John Kelly.
- MR. DAVID RANEY: Aloha kakou. My name
- 17 is Dave Raney. My wife was born on Maui, and I
- 18 have a resident of Hawaii for 31 years. I serve as
- 19 an volunteer, unpaid, for the Sierra Club, heading
- 20 their national Coral Reef Working Group, and I am
- 21 the Pacific Non-Governmental Organization
- 22 Representative to the United Stated Coral Reef Task
- 23 Force.
- 24 My testimony tonight, however, will be as
- 25 an individual. What I say will be based on where I

1 have been, what I have seen with my own eyes, and

- 2 how this has affected my life.
- 3 I speak in strong support for making
- 4 permanent the protection declared by the President
- 5 in his Executive Order. And I will tell you why.
- 6 Forty years ago when I dived the Florida
- 7 Keys they had an apparently inexhaustible supply of
- 8 large reef fish. It was then a remote area,
- 9 lightly developed, with no apparent need for
- 10 protection.
- 11 If someone then would have proposed
- 12 strong and permanent protection for the coral reefs
- 13 of Florida, the response from fisherfolk might have
- 14 been similar to what we might hear tonight from
- 15 opponents of President Clinton's action. But
- 16 history would have shown it to be the right thing
- 17 at the right time.
- This did not happen in Florida, however,
- 19 and within a few years the new technology of scuba
- 20 and the long reach of power boats and seaplanes
- 21 allowed commercial divers to decimate those fish
- 22 populations. Efforts to protect those reefs were
- 23 too little and too late.
- In Hawaii I have witnessed the same
- 25 pattern of reactive, rather than proactive,

1 attempts to manage the use of coastal and ocean

- 2 resources.
- I watched Hanauma Bay on Oahu and Hanalei
- 4 Bay on Kauai get overrun by commercial tour
- 5 operators and saw jet ski operators take over much
- 6 of the shorelines and near-shore waters throughout
- 7 these islands. The remedies to these management
- 8 failures came late, and only after much protest by
- 9 the general public.
- 10 The failures were upsetting and costly to
- 11 all involved, especially the operators, and could
- 12 have been avoided by a more precautionary approach.
- 13 As for coral reef protection, I have
- 14 watched Kaneohe Bay, a public treasure, be carved
- 15 up into a patchwork of conflicting uses. And I
- 16 witnessed the State's recent failure, in the face
- 17 of concerted opposition by various economic
- 18 interest groups, to set aside even a very small
- 19 fraction of the bay as a marine protected area.
- 20 The President's Executive Order gives us
- 21 a unique opportunity, and responsibility, to do
- 22 better in the Northwestern Hawaiian Islands. This
- 23 is one of the few places on earth where a large
- 24 coral reef ecosystem is still intact and healthy.
- 25 Its value to Hawaii and the world as a natural

1 system is priceless, but could be jeopardized by

- 2 short-sighted attempts to block or weaken the
- 3 Order.
- 4 Mistakes in that complex, interrelated
- 5 ecosystem could be irreversible, and we shouldn't
- 6 be rolling the dice up there any more than we
- 7 already have.
- 8 The Executive Order does it right. It
- 9 caps, not bans, commercial and recreational fishing
- 10 at current levels. It allows for a variety of
- 11 future uses, including cultural, educational,
- 12 scientific and recreational activities, but only
- 13 after any proposed uses have been evaluated by a
- 14 council of qualified persons to make sure the
- 15 activities are compatible with the overriding
- 16 conservation and preservation purposes of the
- 17 reserve.
- 18 I fully support this Executive Order and
- 19 the establishment of the reserve areas. I believe
- 20 that the depths should be set at 50 fathoms minimum
- 21 and observers on the bottom fishing boats.
- Thanks.
- MR. ADLER: Thank you, David.
- 24 Victoria Takamine is going to speak for
- John Kelly and then we'll have Isabella Abbott.

- 1 MS. TAKAMINE: Aloha. My name is
- 2 Victoria Holt Takamine. I am speaking on behalf of
- 3 the Ilio'ulaokalani Coalition, a coalition of
- 4 indigenous and native Hawaiian practitioners who
- 5 are committed to preserving and protecting
- 6 Hawaiians' traditional way of life and ancestral
- 7 rights.
- 8 Ilio'ulaokalani Coalition strongly
- 9 supports President Clinton's Executive Order
- 10 protecting the waters surrounding the Northwestern
- 11 Hawaiian Islands establishing a coral reef reserve
- 12 sanctuary.
- 13 These waters are the nursery for the main
- 14 Hawaiian Islands. Protecting them from overfishing
- 15 helps to ensure that our local fishermen will have
- 16 fish to support their families and our local
- 17 fishmarkets.
- 18 The Northwestern Hawaiian Islands are
- 19 also home to precious coral reefs, endangered monk
- 20 seals, sea turtles, and hundreds of species of
- 21 nesting birds. Measures to protect these species
- 22 from extinction are absolutely necessary for their
- 23 survival. We can all refer to the depletion of our
- 24 lobster fisheries by commercial fishermen to
- 25 understand how easily and quickly this area can be

- 1 affected if left unmonitored.
- We really would like to advocate -- I
- 3 mean, we wanted a monument, but we will settle for
- 4 a sanctuary and a reserve, and we want these
- 5 measures to be permanent. We thoroughly agree with
- 6 the areas, although, naturally, we would like it to
- 7 be a little bit more restricted. But we will abide
- 8 by the President's plan as set up.
- 9 And I just have one comment that I have
- 10 to say. If WESPAC is the regulatory agency, I
- 11 cannot understand how they cannot even abide by the
- 12 rules and the guidelines set at this meeting to
- 13 abide by the three-minute ruling, knowingly and
- 14 willingly saying I am going to go over the six
- 15 minutes and then the next person comes up and again
- 16 they knowingly go over those three minutes. How
- 17 can we entrust them to manage our resources in a
- 18 like manner.
- 19 MR. ADLER: We are going to have Isabella
- 20 Abbott and then Jay Johnson.
- 21 MS. ISABELLA ABBOTT: Many of you know me
- 22 as a limu specialist, a seaweed specialist. And as
- 23 a seaweed specialist, you know I'm not a very
- 24 strong-minded person, but I have very strong
- 25 feelings.

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1 I support President Clinton and any
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- 2 effort to preserve the Northwest Hawaiian Islands.
- 3 One of the reasons why I do is that for
- 4 ten years I have been studying and publishing on
- 5 the marine algae, the limu, of the Northwest
- 6 Hawaiian Islands. At the present time, it is the
- 7 only paper on those islands.
- 8 Recently a big collection came in of
- 9 hand-collected seaweeds. The seaweeds I had
- 10 received previously were clinging to those lobster
- 11 traps that you were talking about. While the
- 12 Northwest -- while the men were checking on the
- 13 lobsters when they brought up the traps, there were
- 14 loose algae that were caught on the outsides of the
- 15 trap and they were great treasures to me.
- I want you to know that in the recent
- 17 collection of hand-collected seaweeds from Necker
- 18 and French Frigate Shoals I have seven new species
- 19 and one new genus without stirring from my
- 20 laboratory at the university.
- 21 So, naturally, I would like to see this
- 22 whole chain of islands preserved, because being
- 23 able the say what I have just said tells me that we
- 24 have barely scratched the surface of what the
- 25 scientific treasures are in the Northwest Hawaiian

- 1 Islands.
- 2 Second, I want to address a few comments
- 3 to the Hawaiians and the non-Hawaiians in this
- 4 room, because I am Hawaiian, too. One of the
- 5 crosses I beer is I don't look 100 percent
- 6 Hawaiian. But nevertheless, you know anybody who
- 7 works on limu has either got to be Hawaiian,
- 8 Chinese or Japanese, because those are the three
- 9 groups that use seaweeds a lot.
- 10 What I want to say is that culturally
- 11 speaking the Hawaiians have a lot of chants about
- 12 these Northwestern Hawaiian Islands. They have
- 13 names for all of these islands, islets, banks,
- 14 pinnacles, and how did they get that? Did they
- 15 take canoes up there that we don't know about? Did
- 16 they have airplanes that we didn't know about?
- 17 They must have seen them in order to name them the
- 18 way they did.
- 19 It is very exiting, I think, to have
- 20 discovered that there are lists of names for all of
- 21 these coral reefs in the Northwest Hawaiian
- 22 Islands, and I think that those ought to be
- 23 conserved.
- Thank you.
- MR. ADLER: Thank you.

1 Okay. Jay Johnson is next and then we

- 2 will hear from Laure Dillon.
- 3 MR. JAY JOHNSON: Hi, my name is Jay
- 4 Johnson. I'm from Washington, D.C., but I'm no
- 5 longer with the Federal Government. I retired in
- 6 January of this year.
- 7 Prior to that time I was the chief
- 8 fisheries lawyer for the National oceanic and
- 9 Atmospheric Administration, and in that capacity an
- 10 adviser to the Fishery Management Council.
- 11 Let me tell you my concerns with this
- 12 approach. First of all, I have no problem
- 13 whatsoever with the President declaring this an
- 14 ecosystem reserve. I have substantial problems
- 15 with the manner in which he developed the fishery
- 16 regulations that are contained within his Executive
- 17 Order. He didn't follow either of the statutory
- 18 procedures that Congress required.
- 19 We spent a lot of time the last few weeks
- 20 questioning whether we're ruled by laws or men.
- 21 Let me tell you that the laws that apply to marine
- 22 resources here require the involvement of the
- 23 Fishery Management Council. They require the
- 24 preparation of an Environmental Impact Statement.
- 25 They require the announcement of proposed rules in

- 1 the Federal Register followed by public comment.
- 2 And, finally, they require a final regulation to be
- 3 issued by the Secretary of Commerce. The President
- 4 has no authority under federal law beyond
- 5 designating the reserve. The regulatory authority
- 6 is possessed entirely by the Secretary of Commerce
- 7 acting either through the Magnuson-Stevens Act or
- 8 the National Marine Sanctuaries Act.
- 9 I am afraid that if this Executive Order
- 10 is the only thing that is done to protect the
- 11 Northwestern Hawaiian Islands, it will be
- 12 unenforceable. It will be unenforceable unless it
- is followed by regulations that have been
- 14 promulgated according to the two statutes that
- 15 Congress has enacted.
- Now, for those of you who want to see
- 17 rapid protection of the Northwestern Hawaiian
- 18 Islands and increased regulation on fishing, you
- 19 should be asking for publication of the Fishery
- 20 Management Plan that is being prepared by the
- 21 Western Pacific Council and invite public comment
- 22 on that plan.
- 23 Through that process you can get
- 24 regulations in place in a hurry that are
- 25 enforceable in the Federal Courts. You can follow

1 up those procedures with the designation of this

- 2 area as a national marine sanctuary.
- 3 The process for issuing a sanctuary
- 4 regulation is a bit longer than the process the
- 5 Council has to use, but in the end you end up with
- 6 an enforceable regulation.
- 7 I am not aware of any Federal statute on
- 8 the books which gives the President of the United
- 9 States the unilateral authority to decide what the
- 10 law is. And by specifying exact areas where
- 11 fishing shall be prohibited, exact levels of how
- 12 many fish could be taken, exact identification of
- 13 who those fisherman can be, the President is very
- 14 much in the business of establishing law, and I
- 15 think that is the wrong way to proceed.
- 16 Thank you.
- 17 MR. ADLER: Thank you very much.
- 18 Next we are going to have Laure Dillon,
- 19 and then after Laure, Paul Dalzell.
- 20 MS. LAURE DILLON: Good evening, I'm
- 21 Laure Dillon, and my first thanks goes to everybody
- 22 who has worked on this for some time. The process
- 23 has been going on all summer with a lot of activity
- 24 from many, many people. So I feel there has been a
- 25 great deal of public input. And my thanks goes to

1 President Clinton for his vision in proceeding

- 2 forward.
- 3 My testimony is definitely in strong
- 4 support of permanent protection for the
- 5 Northwestern Hawaiian Islands as described in his
- 6 Executive Order, with particular emphasis on
- 7 protection of the coral reefs and all their
- 8 wildlife, monk seal habitat and their sources of
- 9 food, and to a depth of 50 fathoms and other
- 10 standards outlined in the document Malama I Ka
- 11 Moana O Ka Northwestern Hawaiian Islands, Caring
- 12 For The Ocean And The Northwestern Hawaiian
- 13 Islands.
- 14 I strongly support the ban of coral
- 15 gathering and all other forms of mining and
- 16 extraction. The Northwest Hawaiian Islands are far
- 17 too fragile to support these activities and they
- 18 are very destructive.
- 19 Of great importance, too, is enforcement.
- 20 I encourage and ask that there be required
- 21 mandatory vessel monitoring systems for all vessels
- 22 and observers entering this area.
- I further support native Hawaiian
- 24 traditional subsistence and religious uses, and I
- 25 support the Council, the Advisory Council that is

- 1 projected in its current composition.
- 2 This vast area is incredibly diverse with
- 3 7,000 species coral, fish, nesting bird, marine
- 4 birds, marine mammals and other flora and fauna,
- 5 including the severely endangered Hawaiian monk
- 6 seals.
- 7 I think the collapse of the lobster
- 8 fishery is an excellent example of why we need
- 9 protection. WESPAC says they're handling things
- 10 well, I think this brings it into very serious
- 11 question.
- 12 I urge that there be the creation of this
- 13 reserve as a pu'uhonua, a place of peace and safety
- 14 for these very precious coral reefs and their end
- 15 inhabitants that are vanishing worldwide very
- 16 alarmingly.
- 17 They are a world treasure, and I
- 18 thank you for realizing their value and for having
- 19 the vision and wisdom to take these steps. Thank
- 20 you.
- 21 MR. ADLER: Thank you, Laure.
- I just want to again say thank you to all
- 23 of you who are struggling to stick with that
- 24 three-minute time in length as far as we have a lot
- of comments, so, again, our appreciation.

1 We are going to hear from Paul and then

- 2 Micki Stash.
- 3 MR. PAUL DALZELL: Good evening, and
- 4 thank you for letting me comment tonight.
- 5 My name is Paul Dalzell. I'm a Council
- 6 staff member. I have my watch on a three-minute
- 7 warning so as not to provoke loss of faith in the
- 8 Council.
- 9 For the last quarter century I have lived
- 10 and worked in the Pacific Islands and Southeast
- 11 Asia, working on fisheries associated with coral
- 12 reefs and lagoons. I have published many
- 13 scientific articles on coral reef fish and reef
- 14 fisheries, including co-authoring a landmark review
- 15 of the fisheries of the Pacific Islands published
- 16 in 1996.
- 17 I am also married to a Pacific Islander
- 18 who comes from the most northerly islands of Papua
- 19 New Guinea. My wife's ancestral lands include
- 20 large areas of coral reef which have been fished
- 21 consistently and sustainably for 4,000 years, based
- 22 on archaeological research on her island.
- 23 Indeed, archaeological data from
- 24 elsewhere in Papua New Guinea shows consistent
- 25 sustainable utilization of some reefs for periods

- 1 of 30 to 40,000 years.
- 2 These reefs continue to be fished day
- 3 after day, year after year, at levels far higher
- 4 than those experienced in the Northwestern Hawaiian
- 5 Islands, with its two small fisheries for
- 6 bottomfish and lobsters amounting on average to
- 7 about 300 metric tons per year.
- 8 This represents a tiny fraction of the
- 9 fish and invertebrate biomass present on the
- 10 Northwestern Hawaiian Islands chain, which extends
- 11 for 1,200 nautical miles between Kure Atoll and
- 12 Nihoa with coral reef habitat extending over 11,300
- 13 square kilometers.
- 14 Evidence that I collected from 42
- 15 locations in the Pacific Islands points to
- 16 sustainable yields from reef fisheries in the order
- 17 of 20 metric tons per square kilometer of reef,
- 18 with yields in some locations as high as 30 to 40
- 19 metric tons per square kilometer of reef.
- 20 Moderate yields of between 7 to 10 metric
- 21 tons per square kilometer are typical of reefs in
- 22 the South Pacific. The total yield for the
- 23 Northwestern Hawaiian Islands presently amounts to
- 30 kilograms per square kilometer, a minuscule
- 25 proportion of what could be expected from these

- 1 reefs.
- 2 Comments I have read in support of the
- 3 Executive Order which intimate that overfishing has
- 4 occurred through mismanagement are egregious and
- 5 misleading. The results from surveys conducted in
- 6 the Northwestern Hawaiian Islands in the 1970s, and
- 7 more recently this year, show that coral reef and
- 8 reef fish populations are typical of those where
- 9 fishing pressure is light to nonexistent.
- 10 The abundance of large predatory fishes,
- 11 such as sharks and jacks, are indicative of little
- 12 to no fishing pressure in the Northwestern Hawaiian
- 13 Islands. So abundant are large predatory fish that
- 14 the population of jacks alone at French Frigate
- 15 Shoals are thought to consume as much as 30,000
- 16 metric tons of fish per year, while sharks alone at
- 17 the same place account for about 400 metric tons of
- 18 fish, invertebrates, seals and turtles.
- 19 The bottom line is that the Northwestern
- 20 Hawaiian Islands archipelago is one of the most
- 21 underutilized reef systems in the world through the
- 22 good fortune of its isolation and minimal human
- 23 population.
- 24 It represents a substantial reservoir of
- 25 largely unexploited fish stocks, but whether these

- 1 have any influence on the main Hawaiian Island reef
- 2 fish populations is simply unknown. Statements to
- 3 the contrary, which intimate a connection between
- 4 replenishment of the main Hawaiian Islands fish
- 5 populations from the reefs of the Northwestern
- 6 Hawaiian Islands are misleading and there is no
- 7 proof for or against replenishment.
- 8 Further, outlandish statements about the
- 9 performance of the Northwestern Hawaiian Islands
- 10 lobster fishery ignore all the evidence arguing
- 11 against overfishing and that it is common in many
- 12 fisheries to have orders of magnitude shifts in
- 13 productivity over several decades, as has occurred
- 14 recently in the New England lobster fishery.
- MR. ADLER: Time's up.
- 16 MR. DALZELL: Okay. Just finish very
- 17 quickly.
- 18 My wife and other Pacific Islanders
- 19 understand the reasons reefs are temporarily put
- 20 aside and a fishing taboo implemented, so as to
- 21 build up fish for a feast. They would not
- 22 understand the permanent closure of the
- 23 Northwestern Hawaiian Islands reefs for posterity
- 24 when only a small fraction on Midway can be visited
- 25 by wealthy tourists and the vast fish resource will

1 remain unutilized and unobserved. Quite sensibly,

- 2 they would ask a simple question. Why?
- 3 Thank you.
- 4 MR. ADLER: Okay. We are going to have
- 5 Micki Stash and then Bob Kern.
- 6 MS. MICKI STASH: My name is Micki Stash,
- 7 and I'm here tonight to give my wholehearted
- 8 support to the President's Executive Order to
- 9 protect the Northwestern Hawaiian Islands.
- 10 I think mankind has done a wonderful job
- 11 over the years of plundering our natural resources,
- 12 and we now have an opportunity to take some
- 13 positive steps to preserve and protect what we have
- 14 left.
- The majority of the live coral in the
- 16 United States is in the Hawaiian Islands.
- 17 Currently worldwide there is a terrible bleaching
- 18 problem with coral reefs and many of the coral
- 19 reefs are experiencing massive problems and some of
- 20 them are dying.
- The Hawaiian Islands are one of only two
- 22 other places where we are not experiencing this
- 23 devastating effect of coral bleaching. So it may
- 24 be that the coral that we have here is not only
- 25 precious to us but it may become very important

- 1 worldwide and we need to protect it.
- 2 The health of coral reefs is affected by
- 3 many things, besides the fish that live on it or
- 4 all other living organisms. And anything that is
- 5 depleted -- if one type of fish is depleted from
- 6 the coral reefs, it is going to affect the whole
- 7 ecosystem of that coral reef. So we have to really
- 8 take some serious steps to plan and have some
- 9 responsible plans to protect these reefs and to
- 10 keep up them healthy.
- I think that the President's Executive
- 12 Order gives us this opportunity to and finally
- 13 start doing something right for our world.
- 14 Thank you.
- MR. ADLER: Thank you. Next we are going
- 16 to hear from Bob Kern and from Paul Atchitoff.
- 17 And, again, if you could check in with
- 18 Pat afterwards to see if she has the spelling of
- 19 your name, it would be helpful. I also want to
- 20 thank those of you who have good handwriting.
- 21 Thank you.
- Bob Kern.
- MR. BOB KERN: Good evening everybody.
- 24 My name is Bob Kern and I am a citizen who likes to
- 25 spend as much time as I possibly can underwater. I

- 1 find it a very calming, peaceful place to be.
- 2 Those of you who share my enjoinment of
- 3 being undersea know what it looks like when you
- 4 dive here around the main Hawaiian Islands. We
- 5 don't often see many large fish. We don't even see
- 6 very many fish at all in some cases.
- 7 I recently had the opportunity and the
- 8 distinct pleasure to take a trip out to Midway and
- 9 did a bunch of diving. And we jumped in the water
- 10 at Midway and we were just amazed at the
- 11 difference. There were lots of fish there. There
- 12 were big fish there. On every dive we saw things
- 13 that we never see here on Oahu, and even having
- 14 dived on some of the other islands, haven't seen
- 15 there.
- 16 My concern is that they say that Midway
- 17 is what the main Hawaiian Islands used to look
- 18 like, and we have even heard that what we are
- 19 seeing at Midway is also -- has also been affected
- 20 by human activity and human population there, even
- 21 though it is controlled.
- I really support what the President wants
- 23 to do in the Northwest Hawaiian Islands, because I
- 24 would hate for the rest of -- for those islands and
- 25 for that area to wind up looking like what the

1 undersea world here around these main islands looks

- 2 like. And so I'm fully in support of what the
- 3 President has done.
- 4 Thank you very much.
- 5 MR. ADLER: Paul Atchitoff and then we'll
- 6 hear from Roy Morioka.
- 7 MR. PAUL ATCHITOFF: I'm certainly not
- 8 here to criticize the fishermen who work hard for a
- 9 living, but I certainly am here to question the
- 10 past management of the fisheries in the
- 11 Northwestern Hawaiian Islands.
- 12 We have heard WESPAC say that they have
- done a great job and we have heard the National
- 14 Marine Fisheries Service say that the President has
- 15 no authority to do what he is doing. The White
- 16 House evidently disagrees and so do I.
- 17 How do we separate the rhetoric from the
- 18 facts on some of these issues. Well, one way is I
- 19 brought a lawsuit -- actually, several lawsuits
- 20 against the National Marine Fisheries Service over
- 21 the management of the fisheries in the Northwestern
- 22 Hawaiian Islands. And I relied only on information
- 23 that was taken from the files of the National
- 24 Marine Fisheries Service.
- 25 What the Judge decided in a decision that

1 he issued only about three weeks ago, was that the

- 2 bottomfish fishery has been operating in the
- 3 Northwestern Hawaiian Islands in violation of the
- 4 National Environmental Policy Act, that the
- 5 bottomfish fishery has been operating in violation
- of Section 9 of the Endangered Species Act, that
- 7 there have been hookings of monk seals, that there
- 8 is routine feeding of contaminated fish to monk
- 9 seals and that there have been many reports of
- 10 clubbings and shooting of monk seals in the
- 11 Northwestern Hawaiian Islands.
- 12 The Court found that the lobster fishery
- 13 has been operated in violation of the National
- 14 Environmental Policy Act. The Court found that the
- 15 lobster fishery has been operated in violation of
- 16 Section 7 of the Endangered Species Act and that
- 17 there has been no adequate assessment of the
- 18 impacts of these fisheries on the endangered monk
- 19 seals.
- 20 Claims that the lobster fishery is a
- 21 conservatively tightly managed fishery are
- 22 ludicrous in light of the fact that the Fisheries
- 23 Service closed the fishery down this year because
- 24 the stocks were so depleted and the CPUE is so
- 25 reduced, and you combine this with Judge Ezra's

- 1 ruling last year that the operation of the
- 2 long-line fishery is also being operated in
- 3 violation of the National Environmental Policy Act,
- 4 it seems pretty clear that the Fisheries Service
- 5 and WESPAC have lost any credible claim to being
- 6 good stewards of our marine resources.
- 7 So I can certainly understand that
- 8 fishermen here are angry about this reserve, but
- 9 don't be angry with the President, don't be angry
- 10 with me, don't be angry with environmentalists and
- 11 native Hawaiians and others who advocate this
- 12 reserve. Why don't you be angry with the people
- 13 who have been poorly managing this resource for so
- 14 many years. They have poorly served your long-term
- 15 interests as well as the interests of other people
- 16 in this room.
- 17 I'm not going to get into details of what
- 18 I think of the specifics of this proposed reserve,
- 19 but I do think that it is still lacking in adequate
- 20 protection for the monk seals by allowing fishing,
- 21 bottomfish fishing in the seals foraging areas,
- 22 including the areas that have been designated as
- 23 critical habitat for the endangered monk seal,
- 24 without any observers whatsoever. There is a need
- 25 to strengthen those protections before the reserve

- 1 serves its intended purposes.
- 2 Thank you.
- 3 MR. ADLER: Thank you. Roy Morioka and
- 4 then Sunny Greer.
- 5 MR. ROY MORIOKA: Thank you.
- 6 My comments today express the concern
- 7 that I and other members of the Western Pacific
- 8 Regional Fishery Management Council hold with
- 9 regard to the Executive Order establishing the
- 10 Northwestern Hawaiian Islands Coral Reef Ecosystem
- 11 Reserve.
- 12 The process outlined by President Clinton
- in his May 26, 2000 announcement was to assure the
- 14 preservation and sustainable use of resources in
- 15 the Northwestern Hawaiian Islands.
- 16 The Executive Order in its present form,
- 17 as we can see, totally ignores that. Rather than
- 18 supporting the sustainable use of resources, the
- 19 Northwestern Hawaiian Islands Coral Reef Ecosystem
- 20 Reserve serves to eliminate existing and potential
- 21 fisheries and extractive harvest of marine
- 22 resources in the area, including the following:
- 23 Lobster fishing worth approximately a
- 24 million dollars today; precious coral harvesting
- 25 estimated to be worth a million dollars in

- 1 landings; bioprospecting, which may find the cure
- 2 for cancer and otherwise support the biomedical and
- 3 pharmaceutical industries; and other fisheries that
- 4 have yet to evolve.
- 5 While the President killed these existing
- 6 and potential fisheries, he offered to continue
- 7 fishing that does not exist and probably will not
- 8 exist. Recreational fishing can continue at
- 9 current levels. However, there is no documentation
- 10 of recreational fishing in the Northwestern
- 11 Hawaiian Islands, other than at Midway Atoll, which
- 12 is not part of the reserve, and it is unlikely that
- 13 recreational fishermen will travel hundreds of
- 14 miles of rough seas to fish in the reserve area.
- 15 Noncommercial native Hawaiian fishing for
- 16 cultural, religious and subsistence fishing can
- 17 also continue. But, again, this does not currently
- 18 occur and is unlikely to occur given the great
- 19 distances and rough seas between the populated
- 20 islands and the Northwestern Hawaiian Islands.
- 21 Commercial bottom fishing by already
- 22 permitted vessels would also be allowed but only at
- 23 current fishing levels and only in designated
- 24 areas. In other words, the bottomfish fishermen
- 25 can fish but not in much of their traditional

- 1 fishing grounds.
- 2 In its process, the Executive Order
- 3 establishes an individual fishing quota for the
- 4 bottomfish fishery. However, Congress has placed a
- 5 moratorium on individual fishing quotas. The
- 6 Executive Order will cause fishing to be
- 7 concentrated in small areas and would run counter
- 8 to the existing rotational conservation and
- 9 management practices that fishermen are practicing
- 10 in that region today.
- 11 Furthermore, restricting fishermen to
- 12 small areas regardless of the weather and
- 13 oceanographic conditions could lead to safety risks
- 14 and put fishermen in harm's way.
- 15 Another consideration is the transfer of
- 16 fishing pressure from these areas to the main
- 17 Hawaiian Islands. We, as consumers, depend on half
- 18 of our bottomfish resources from the Northwestern
- 19 Hawaiian Islands. It's important to note that
- 20 two-thirds of the coral reef contained in the
- 21 reserve would be closed for at least 10 years to
- 22 even allowable fishing.
- 23 Thank you for allowing me to present my
- 24 concerns, and I hope that all of you will take to
- 25 heart the significant negative impacts that will

1 occur with the adoption of the Executive Order as

- 2 it is currently worded.
- 3 Thank you.
- 4 MR. ADLER: Thank you. Sunny Greer and
- 5 then Adrian Kamali'i.
- 6 MS. SUNNY GREER: (Speaking in Hawaiian.)
- 7 My name is Sunny Greer. I live in an
- 8 area known as Kahana in a place called Red Kukui.
- 9 I live across a fishpond that's on the National
- 10 Historic Register called Huilua (phonetic)
- 11 Fishpond.
- 12 Conservation, recreation, commercial,
- 13 these are the voices I have heard, but who speaks
- 14 for those that are yet to come? It is the puno or
- 15 correct path to provide for at least seven
- 16 generations after our own.
- 17 If you live where I live, you know the
- 18 importance of taking only what you need to feed
- 19 your family, you know the value of kapu, where
- 20 areas are off limits for the sake of survival.
- 21 The survival of not only the species and
- 22 the habitat for these species, but for the survival
- 23 of our very own ohana so that we can have fish
- 24 available for our ohana today and tomorrow.
- When are we going to let our basic

- 1 survival needs take precedence over current and
- 2 future economic greed? I ask you, when will need
- 3 come before greed?
- 4 Look around our main Hawaiian Islands,
- 5 the kapu have been broken so many times that most
- 6 of our fish are imported and now there are attempts
- 7 to water this Executive Order down and rape the top
- 8 half of our Ko Pae Aina Hawaii, our island chain.
- 9 Please listen to what has been known for
- 10 many generations. If you malama the koa, you take
- 11 care of the fisheries, the koa will malama you.
- 12 This EO ensures that not only will our
- 13 koa continue the fragile nursery throughout the
- 14 Northwestern Hawaiian Islands, it will provide our
- 15 fish here in the main Hawaiian Islands. This EO
- 16 will help feed not only our ohana today, but it
- 17 will also provide for our children and our
- 18 children's children tomorrow.
- 19 Mahalo nui loa to President Clinton for
- 20 this EO and also mahalo to Senator Daniel Akaka for
- 21 his support.
- 22 And to reiterate, I stand in strong
- 23 support of this Executive Order. I stand in strong
- 24 support of the document known as Malama I Ka Moana
- 25 O Ka Northwestern Hawaiian Islands. I strongly

- 1 support their reservation in perpetuity. I
- 2 strongly support the conservation measures and ask
- 3 that mandatory vessel monitoring systems be
- 4 inserted. I strongly support the Council as stated
- 5 in the EO. And, please, do what is pono, not just
- 6 for profit.
- 7 Mahalo.
- 8 MR. ADLER: Thank you. Adrian Kamali'i
- 9 and then Duane Minton.
- 10 MR. ADRIAN KAMALI'I: (Speaking in
- 11 Hawaiian.)
- 12 I'm 18 years old and my concerns here are
- 13 just for the future and for the future use of these
- 14 waters. I am here today in support of strong and
- 15 permanent protection of the Northwestern Hawaiian
- 16 Islands.
- 17 As Vicky Takamine has so eloquently
- 18 pointed out that the WESPAC Board and their
- 19 regulations can only go so far. I am asking that
- 20 the Board -- the new Board that will be overseeing
- 21 this reserve not become another type of a Federal
- 22 political bureaucracy.
- 23 Also, I would like to make a comment
- 24 about Pacific Islanders. The Pacific Islanders I
- 25 know, the Hawaiians I know, the Hawaiians I have

1 been taught about, the Hawaiians I have grown up to

- 2 know fish in moderation. My ancestors fished in
- 3 moderation. Today we should continue to fish in
- 4 moderation, not as what Sunny had said, for greed.
- 5 This is for perpetuity of assets, natural assets,
- 6 to my culture and for the people of Hawaii Nei.
- 7 I would like to say again that I am in
- 8 strong support of permanent protection of the
- 9 Northwestern Hawaiian Islands.
- 10 (Speaking in Hawaiian.)
- 11 MR. ADLER: Duane Minton and then Joe
- 12 Ryan.
- 13 MR. DUANE MINTON: Hello everybody. I am
- 14 a researcher up at the University of Hawaii and I
- 15 have had an opportunity to do a considerable amount
- of research up in the Northwest Hawaiian Islands.
- 17 I have dove every island in the reserve and I have
- 18 done about a hundred total dives up there.
- 19 The Northwest Hawaiian Islands represent
- 20 70 percent of all the coral reefs in the USA. They
- 21 also represent what I believe to be some of the
- 22 most pristine reefs in the entire world. More
- 23 pristine than the Great Barrier Reef, the islands
- 24 in the Caribbean and even many of the remote areas
- 25 of the Pacific.

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1 These reefs have remained pristine
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- 2 because they are relatively isolated, and this has
- 3 led to a very low level of human impact on these
- 4 reefs. But everywhere that humans have been in the
- 5 Northwest Hawaiian Islands they have made some sort
- 6 of measurable impact upon these reefs and generally
- 7 not for the better.
- 8 And I would just like to highlight one
- 9 particular fishery which has had a considerable
- 10 impact on the reef, and that is the pearl shell
- 11 fishery, which actually decimated the black-lip
- 12 pearl oysters back in the early '30s.
- 13 It was reported that at Pearl and Hermes
- 14 reef back in the mid-'20s you could go out there
- 15 and black-lipped pearl oysters just littered the
- 16 entire lagoon area and some measured -- well, some
- 17 weighed more than ten pounds.
- 18 In 23 dives that I did there this fall I
- 19 could count the number of individuals I saw on just
- 20 one hand. I didn't see a single individual that
- 21 was more than probably three pounds up there.
- Now, certainly, this unregulated fishery
- 23 from the 1930s is a poor illustration of modern
- 24 fisheries. Well, I bring it up just to illustrate
- 25 two facts. One, it is a great example of what

1 humans can do in a very limited amount of time if

- 2 they are not careful.
- 3 But, secondly, is this really any
- 4 different from some of the modern fisheries that
- 5 are occurring, and I would like to draw parallels
- 6 with the Atlantic cod fishery and the haddock
- 7 fisheries which now appear to be decimated in a
- 8 large part because of overfishing.
- 9 But of what importance are black-lipped
- 10 pearl oysters? Well, as a coral reef biologist, I
- 11 just cannot answer this question, because I simply
- 12 don't know. But I can say this with a high level
- 13 of confidence, changes in one part of an ecosystem
- 14 often lead to a cascade effect, that is, changes in
- one species lead to changes in a second species,
- 16 leading to changes in a third, and before you know
- 17 it, species that seem to be entirely unrelated to
- 18 the species originally impacted are affected.
- 19 We do not really know what the effect of
- 20 removing one species will have on other species in
- 21 the ecosystem, and until we have a better
- 22 understanding of our actions, we must approach our
- 23 stewardship in the Northwest Hawaiian Islands with
- 24 care.
- 25 All this is well and good, but what does

- 1 it mean to those of us who are not scientists or
- 2 fishermen. Probably not very much. But please
- 3 consider this, the Northwest Hawaiian Islands
- 4 represent the natural heritage of the Hawaiian
- 5 Islands and are culturally significant to all of
- 6 the people of Hawaii, not just the native
- 7 Hawaiians, but everybody.
- 8 These islands potentially serve as a
- 9 refuge for many culturally and commercially
- 10 important species that live down here in our main
- 11 islands. What will happen to these species down
- 12 here if we destroy that place of refuge up there?
- Many of the species found in the
- 14 Northwest Hawaiian Islands do not occur down here
- 15 in the main islands, and many occur only in the
- 16 Northwest Hawaiian Islands and nowhere else in the
- 17 world. This alone seems like reason enough for
- 18 everyone to be interested and concerned.
- 19 So for these reasons, I hope that the
- 20 people of Hawaii will support the reserve design,
- 21 and, most importantly, the preservation areas
- 22 created by the President and demand the lowest
- 23 possible level of human impact.
- I am not saying that we need to shut down
- 25 all activity in the Northwest Hawaiian Islands, but

1 I do feel it is important to have as little an

- 2 impact as possible until we have, at the very
- 3 least, a better understanding of our actions.
- 4 Permanent no-take preserves must go into
- 5 place and other potential impacts must be reviewed
- 6 carefully using the longest-term data available.
- 7 I am just about done. I have about five
- 8 more seconds.
- 9 And I push those with the decision-making
- 10 power to err on the side of caution and not on the
- 11 side of special interests. The reefs of the
- 12 Northwest Hawaiian Islands represent not only the
- 13 natural and cultural heritage of the people of
- 14 Hawaii, but they are part of the natural heritage
- of the entire world, and let's not destroy them
- 16 because of our short-sightedness.
- 17 Thanks.
- 18 MR. ADLER: Joe Ryan and then Lynn
- 19 Hodgston.
- Is Joe here?
- 21 A VOICE: He is not here.
- MR. ADLER: Lynn Hodgston and then
- 23 Sharane Gomes.
- MS. LYNN HODGSTON: My name is Lynn
- 25 Hodgston. I teach at UH West Oahu in Pearl City.

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1 I have been listening to a lot of people
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- 2 talk about how pristine the Northwest Hawaiian
- 3 Islands are. I have visited Midway and I believe
- 4 every word of it. But it seems to me that the
- 5 action that people wish to take depends on their
- 6 philosophy. The environmentalists are saying
- 7 protect all of it, keep it that way, don't let
- 8 anybody touch it. WESPAC and some of the
- 9 commercial fishermen are saying use it more, it can
- 10 take it.
- I think President Clinton's proposal is a
- 12 wonderful compromise. It is saying keep most of
- 13 the use at current levels, keep 5 percent of it
- 14 protected more than it is currently protected. So
- 15 I strongly support the creation of the reserve
- 16 preservation areas and encourage the regulators to
- 17 protect these areas permanently.
- 18 My students in environmental courses at
- 19 UH West Oahu and I are always appalled at the
- 20 declines in the world's fisheries, nearly all of
- 21 them, as well as the disappointing number of
- 22 organisms that keep being added to the endangered
- 23 and threatened species lists.
- 24 Clearly, most of these problems are
- 25 related to human activity, directly as harvest or

- 1 indirectly through habitat destruction or damage
- 2 and pollution. If we can protect some feeding and
- 3 breeding grounds, we can offer a refuge from which
- 4 many species can expand back into the areas from
- 5 which they have been excluded or damaged by humans.
- 6 We hope to prevent harm in the future as
- 7 eco-tourism and increased technologies for fishing
- 8 increase at a rapid rate.
- 9 There is so much we don't know, but
- 10 evidence from other fisheries in the world
- 11 indicates that this kind of protection can lead to
- 12 increases in both commercial and noncommercial
- 13 species. This can lead to long-term survival of
- 14 commercial fisheries which otherwise might crash.
- Thus for the benefit of the species in
- 16 the Northwest Hawaiian Islands and for the benefit
- 17 of those humans who utilize them, I support the
- 18 creation of these areas and I support the creation
- 19 of areas in which human activity is essentially
- 20 prohibited, which seems to be about 5 percent of
- 21 the proposed reserve.
- Thank you.
- 23 MR. ADLER: Thank you very much. Sharane
- 24 Gomes and then Zenen Ozoa.
- MS. SHARANE GOMES: Aloha, my name is

- 1 Sharane Gomes.
- I have something I was going to say and
- 3 read, but after listening to the testimony of
- 4 people here, I would like to address another issue.
- 5 One of my issues is I realize -- my
- 6 husband is a bottom fisherman, he spoke before. He
- 7 and I are permanent holders in the Northwest. One
- 8 of the five currently fishing. And as Hawaiians we
- 9 agree, we conserve, we preserve, we never fish the
- 10 same place. It is in our best interest to do that
- 11 if we are to survive.
- Now, there has been much mention about
- 13 the kala, the money, the economics of our fishery,
- 14 and I just want to let you know that we talk about
- 15 subsistence and what we make and what we do there
- 16 is subsistence. We are not getting rich off
- 17 opakapaka and onaga. We are not making millions of
- 18 dollars.
- 19 Now, fishing, for some of you, you may
- 20 think it is just a job, but for us and for my
- 21 husband it is his way of life.
- Now, we are, too, in support of the coral
- 23 reefs. That is a fisherman's enemy, that is not
- 24 his pride and joy. It's not something he wants to
- 25 get near, it's something he wants to stay away

- 1 from.
- 2 And as for the monk seals, Mr. Atchitoff,
- 3 or I'm not sure what his name is, he had mentioned
- 4 about clubbing and killing seals. Now, my husband
- 5 has been fishing the Northwest Hawaiian Islands for
- 6 seven years, fishing the main Hawaiian islands for
- 7 20. How he got to the Northwest Hawaiian Islands
- 8 is because we participated in the only way
- 9 available to get there, which was you had to prove
- 10 you were a fisherman and he fished full-time in the
- 11 main Hawaiian Islands and worked his way up through
- 12 a point system and got there.
- Now, that was hard work. We fought, we
- 14 went, we took the native Hawaiian issue and said,
- 15 "Why can't we go there," but that was not an issue
- on the table at the time. So being a native
- 17 Hawaiian didn't matter then to get a fishing permit
- 18 to fish the Hawaiian islands, and it was because he
- 19 needed to sustain our way of life.
- That's how we pay our mortgage. We have
- 21 a mortgage on the boat. We have the equipment that
- 22 we bought. Now, if we are not able -- and I know
- 23 people are saying but you can fish, you can fish,
- 24 you are going to be able to do exactly what you are
- 25 doing. That is not true.

- 1 If you fish the Northwest Hawaiian
- 2 Islands you don't want to, of course, disturb the
- 3 coral reef reserve, you don't want to go near.
- 4 Everything is so gray now, we are not
- 5 sure exactly how we are affected. People are
- 6 saying 50 percent, others say 60 percent, because
- 7 if you get to where we fish, our effort -- on the
- 8 banks of Northwest Hawaiian Islands, you will see
- 9 that our effort has been focused in some areas
- 10 there that weren't taken into consideration.
- 11 So I ask you to please remember there are
- 12 some of us there who make our life and living there
- 13 and we are not taking more than we need. We are
- 14 limited in the size of our boat. We are limited by
- 15 mother nature. There are many limits on us
- 16 already. If you could please take that into
- 17 consideration, we really would appropriate it.
- 18 Mahalo.
- 19 MR. ADLER: Thank you, Sharane. Thank
- 20 you very much.
- 21 Zenen Ozoa and then Chris Vares.
- 22 MR. ZENEN OZOA: Good evening. My name
- 23 is Zenen Ozoa. I own the fishing vessel KA IMI
- 24 KAI. I employ three fishermen, two happen to be
- 25 native Hawaiians.

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1 The bottom fishing industry is one of the
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- 2 safest fishing on the Hawaiian Islands, on the
- 3 Northwest Hawaiian Islands. So I come over here to
- 4 please help us stay over here and employ these
- 5 guys. I train my guys. I pick up guys from the
- 6 road, the homeless guys, they have no job, I give
- 7 them a job, I teach them how to fish, help them
- 8 support their families. What else can we do? We
- 9 go over there, we don't destroy anything.
- 10 In fact, you know, the monk seal is my
- 11 brother. The monk seal is my companion on the
- 12 ocean. We respect the monk seal. We don't want to
- 13 destroy anything.
- 14 So I don't have very much to say. All I
- 15 say is let us fish over there, let those guys make
- 16 some money to support their families. They don't
- 17 make very much money, like Sharane said. The make
- 18 a little money, they support their family, their
- 19 family go out to the store to buy food, the guy we
- 20 buy the food from support their families. Then the
- 21 money keep going and going and going. It is very
- 22 good for the state of Hawaii.
- 23 So please let us fish. Thank you very
- 24 much.
- MR. ADLER: Thank you, Mr. Ozoa.

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1 Chris Vares and then Kathleen Kelly.
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- 2 Is Chris Vares here?
- 3 A VOICE: No.
- 4 MR. ADLER: Kathleen Kelly?
- 5 (No response.
- 6 MR. ADLER: Carroll Cox and then Fred
- 7 Madlener.
- 8 MR. CARROLL COX: Good afternoon and
- 9 thank you. Carroll Cox within Enviro Watch.
- 10 I came to thank President Clinton and
- 11 applaud his actions. We have heard quite a bit and
- 12 I don't want to repeat, but I did come up with a
- 13 bit of interesting -- if you all recall, briefly,
- 14 the Hawaii Islands Humpback Whale National Marine
- 15 Sanctuary, the dedication, great, big deal.
- One of the concerns that I have right now
- 17 is that I have heard that Senator Inouye and the
- 18 Governor and our Federal legislators wish to call a
- 19 time out to get public input. Well, I am going to
- 20 take this opportunity to give public input, and I
- 21 don't mean to offend anybody.
- But here is the political part of this.
- 23 This is taken from a book -- bear with me here --
- 24 an in-house book for internal purposes only, do not
- 25 distribute externally. This is proposed by NOAA

1 and its employees on behalf of the Governor, the

- 2 Senators and the Federal, Senator Inouye.
- 3 Hawaii's Congressional delegation, in
- 4 particular Senator Inouye and Representative
- 5 Abercrombie, weighed in with the Governor to accept
- 6 the sanctuary. NOAA owes the final approval of
- 7 this sanctuary, in large part, to their support.
- 8 Senator Inouye and Representative
- 9 Abercrombie are important to NOAA because they will
- 10 be heavily involved with the fiscal '99 NMSA
- 11 reauthorization and other NOAA-related bills.
- 12 Representative Abercrombie expects the
- 13 dedication celebration to be a high-profile event
- 14 that will showcase how the sanctuary is a positive
- 15 investment in Hawaii's future. He is up for
- 16 reelection and needs to counter harsh criticism
- 17 from the fishing/recreation community caused from
- 18 his support of the sanctuary. His polling numbers
- 19 are below 50 percent and staff are concerned about
- 20 his prospects for reelection.
- 21 These are Federal employees wanting to do
- 22 the same thing, possibly, so that they can get more
- 23 public input.
- I think that the sanctuary should be
- 25 expanded, WESPAC should be arrested. Let's not kid

- 1 ourselves, you are a Colonel, we know it, the
- 2 Federal Judges don't allow you to go into court
- 3 with this position, bogus evidence.
- 4 But to go on, Representative Abercrombie
- 5 and Senator Inouye will continue to pressure NOAA
- 6 to increase program funding and staffing for the
- 7 Hawaii sanctuary.
- 8 Senator Inouye and Representative
- 9 Abercrombie and Representative Mink will attend the
- 10 event. Senator Akaka has a scheduling conflict and
- 11 cannot attend. And, thank God, because he also
- 12 supported this.
- But further, State of Hawaii's update,
- 14 the Governor will not attend the dedication
- 15 celebration. His staff indicated he won't attend
- 16 since this is an election year and he doesn't want
- 17 to further alienate his fishing and marine
- 18 recreation constituents. Mike Wilson will
- 19 represent the Governor.
- 20 Governor Cayetano is running for
- 21 reelection this year in what is expected to be a
- 22 very close and hotly contested race. His opponent
- 23 is Linda Lingle, the Republican Mayor of Maui, who
- 24 opposed the sanctuary.
- 25 So I will submit this testimony. If any

1 of you care to see it. We need to finalize this

- 2 tonight. There shouldn't be any more public
- 3 debate. We might be exposed to politics.
- 4 MR. ADLER: Thanks Carroll.
- Next is Fred Madlener, and following Fred
- 6 is Cha Smith.
- 7 MR. FRED MADLENER: My name is Fred
- 8 Madlener and I'm here as a representative of Life
- 9 of the Land. It so happens that I was also on the
- 10 Long-Range Planning Committee for Kaneohe Bay when
- 11 the matter of the corals was debated.
- 12 Life of the Land supports this
- 13 initiative. And we would like to see it
- 14 strengthened. But it was as President of Hawaii's
- 15 Thousand Friends that I first came across the
- 16 matter of the Public Trust Doctrine.
- 17 The Supreme Court of Hawaii -- and these
- 18 islands are, after all, in Hawaii, so this has to
- 19 be relevant -- have found and have stated in their
- 20 decision that the Public Trust Doctrine should have
- 21 sway over the way we manage natural resources here.
- Now, if you have a public trust of some
- 23 kind, you need a trustee. And what the Supreme
- 24 Court said was that regulatory offices of
- 25 government should act as trustees. And a trustee

- 1 is a person who takes care of a resource and uses
- 2 it wisely, and the Public Trust Doctrine says --
- 3 and it is enshrined in common lawn, it's a very,
- 4 very old doctrine -- is that you don't destroy
- 5 natural resources unless there is an absolutely
- 6 compelling need to do that. In other words, there
- 7 are serious constraints on busting natural
- 8 resources.
- 9 Now, here in Hawaii we have made the
- 10 Fishing Council one of the trustees, and I don't
- 11 think that they have fulfilled that role well. So
- 12 I think the trustees must be other than them.
- I want to ask you, if you have a trust
- 14 relationship, who are the beneficiaries? In Hawaii
- 15 we have a tremendous debate going on as to who the
- 16 beneficiaries or the trustees that are guarding our
- 17 lands are. It hasn't been resolved. We don't know
- 18 whether it is going to be the people of Hawaiian
- 19 descent or whether it is going to be all the
- 20 Hawaiians, all the Hawaiian residents. We're
- 21 working on that.
- 22 So -- but what I can tell you is that are
- 23 the fishing folk to be the beneficiaries of trust
- 24 actions that are taken by regulators, and I suggest
- 25 to you, and to everybody concerned with this, that

- 1 the fishing folk essentially have to stand in line
- 2 with everybody else. They are not the only people
- 3 that are affected by this. The beneficiaries are a
- 4 huge pool of persons who have an interest in the
- 5 preservation of these natural resources, and the
- 6 fishing folk must take their part among that huge
- 7 group and not be the people that have control over
- 8 all of it.
- 9 So I'm getting to my three minutes, then,
- 10 so --
- 11 MR. ADLER: You have finished your three
- 12 minutes.
- MR. MADLENER: I have finished my three
- 14 minutes. Okay.
- What I can conclude with is that in
- 16 Kaneohe Bay and in French Polynesia, in the great
- 17 atolls, what I have noticed by my observation is
- 18 that wherever there are people and wherever there
- 19 is fishing pressure and wherever there is
- 20 commercial fishing, the resources are going down.
- 21 And this is not something that Life of the Land or
- 22 myself want for the Northwest Hawaiian Islands.
- MR. LOWRY: Thank you.
- 24 Folks, we know that time limits are not
- 25 the local way. We are trying to be respectful of

- 1 everybody's time. We have 50 more people who
- 2 signed up to testify this evening. So that's why
- 3 if we seem to be a little heavy-handed, we are
- 4 trying to be respectful to everybody who has asked
- 5 for an opportunity to speak.
- 6 The next person identified is Cha Smith.
- 7 MS. CHA SMITH: My name is Cha Smith, and
- 8 I'm the Director of Kahea, the Hawaiian
- 9 Environmental Alliance.
- 10 I want the say that one of the things
- 11 that this process has been plentiful of is public
- 12 input and public participation, and I have never
- 13 seen so many people involved in a marine protection
- 14 issue as in the last six to eight months of our
- 15 working on this issue.
- I want to offer support for the Executive
- 17 Order that it provide permanent -- immediate
- 18 permanent protection, that those protection
- 19 measures be expanded to a depth that does not
- 20 impact the fishermen of 15 fathoms throughout the
- 21 reserve, as the bottom fishery exists in areas over
- 22 40 or 50 fathoms.
- One of the things that I think hasn't
- 24 been touched on at this point is -- partly because
- 25 we are not able to hear from the scientists who

- 1 have been to the Northwest Hawaiian Islands -- is
- 2 that these particular islands have a very strong
- 3 role to play in the future of our planet, that the
- 4 Northwestern Hawaiian Islands are in colder
- 5 temperature waters and are not likely to be
- 6 impacted from the impacts from global warming. As
- 7 a result, they are a critical resource that must be
- 8 reserved for the long term.
- 9 They have an international significance.
- 10 They have a significance for the entire planet.
- 11 And certainly the international community is very
- 12 supportive of this measure and very supportive of
- 13 the Executive Order and as are other national
- 14 organizations who are tracking and looking at
- 15 what's going on in Hawaii.
- 16 There is a world focus on our opportunity
- 17 right now. This is an opportunity to offer
- 18 protection that is not going to impact the current
- 19 fishery, that you can be proud of, that you can
- 20 say, you know, hey, we wanted this to happen, we
- 21 understood the importance of this happening, the
- 22 scientific importance, the cultural importance, the
- 23 thing that is the right thing to do.
- We are waiting to hear from the
- 25 scientists. I want to hear from the scientists. I

1 want to hear from the scientists that were on the

- 2 RAPTURE. I wonder where they are, I wonder why
- 3 they are not being allowed to speak.
- 4 One of the things about the Northwestern
- 5 Hawaiian Islands is that the nutrient cycle there
- 6 is very, very slow. These colder waters and the
- 7 lack of nutrients create an ecosystem that is
- 8 particularly fragile.
- 9 These are not rainforests that have
- 10 tremendous regeneration properties and abilities,
- 11 these are the -- these are very, very fragile
- 12 areas, and they are very critical habitat for
- 13 endangered turtles, the green sea turtle, and also
- 14 the monk seal, of course.
- 15 So in closing I just want the say that
- 16 this is a good beginning, I don't think it offers
- 17 enough protection, but we do support the Executive
- 18 Order as a good beginning, and we encourage that
- 19 vessel monitoring is part of this and that the VMS
- 20 system is absolutely critical or this will have no
- 21 meaning to anyone.
- 22 And that about wraps it up. Thank you
- 23 very much.
- MR. LOWRY: Thank you. Next we have
- 25 Leslie Awana Manini, followed by Patrick McCaine.

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1 MS. LESLIE AWANA MANINI: My name is
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- 2 Leslie Awana Manini. I am sure you have heard the
- 3 kids in the corner. I apologize for that. I don't
- 4 have a bunch to say, but I have something written
- 5 here that I would like to share with you all.
- 6 I'm the wife of Jack Kui Manini and the
- 7 mother of his two dependent children, Amber, who is
- 8 seven, and Laakea, who is four.
- 9 My husband is the first mate on the
- 10 bottom fishing vessel KA IMI KAI, and he fishes in
- 11 the Northwest Hawaiian Island chain along with Guy
- 12 Ohara, the ship's captain, and his friend Kalie
- 13 Cabanlet.
- We are a native Hawaiian family. Jack
- 15 brings home fish after every trip that we eat as
- 16 part of our daily diet. Jack also gives fish to
- 17 his mother and father and trades some fish for
- 18 other goods and services. We are a fishing family.
- 19 This is our lifestyle and the way that we obtain
- 20 money for our everyday existence.
- 21 President Clinton's coral reef reserve
- 22 plan will create many problems for my family. Jack
- 23 does not make a lot of money and closing that large
- 24 a part of the fishery will reduce our income and
- 25 cause serious harm to our family.

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1 Please consider using the Coral Reef
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- 2 Management Plan developed by the Western Pacific
- 3 Regional Fishery Management Council. This plan is
- 4 good for the environment and it will allow my
- 5 husband to continue fishing and providing for our
- 6 family.
- 7 Thank you.
- 8 MR. LOWRY: Patrick McCaine. Is Patrick
- 9 McCaine here?
- 10 (No response.)
- 11 MR. LOWRY: Chris Cox.
- 12 (No response.)
- MR. LOWRY: Charles Kaaiai followed by
- 14 Kevin Kelly.
- MR. CHARLES KAAIAI: My name is Charles
- 16 Kaaiai. I work for the Western Pacific Regional
- 17 Fishery Management Council. I'm their indigenous
- 18 coordinator, and I have prepared a testimony to
- 19 present.
- 20 The Executive Order to establish a
- 21 reserve in the Northwestern Hawaiian Islands is a
- 22 taking of trust assets without just compensation.
- 23 This is colonization again visited upon the
- 24 Hawaiian people. Do you wish to make a
- 25 Congressional apology for the taking now or after

- 1 the ecosystem is damaged?
- 2 There is nothing wrong with the current
- 3 management of the Northwestern Hawaiian islands.
- 4 The recent crews of the RAPTURE and TOWNSEND
- 5 CROMWELL reported that the coral reef resources are
- 6 abundant and diverse. It's been fished for a
- 7 thousand years and there is still an abundance and
- 8 diversity of coral reef resources. That is the
- 9 strength of the Western Pacific Fishery Management
- 10 process and the resiliency of the environment.
- 11 Thirty years ago, before the Council was
- 12 formed, fishing was a free-for-all in the
- 13 Northwestern Hawaiian Islands. An Executive Order
- 14 for closure would have been welcome then. Now,
- 15 with the fisheries heavily regulated, the ecosystem
- 16 healthier and measures to address the North Pacific
- 17 marine debris being developed, this Executive Order
- 18 is a nuisance.
- 19 The Council process has worked for the
- 20 betterment of all the stakeholders in the U.S.
- 21 Western Pacific area. Decisions are based on the
- 22 best scientific data available, public comment,
- 23 deliberation and consensus unlike this decision to
- 24 make the Northwestern Hawaiian Islands a reserve.
- I like the comparison to the Great

- 1 Barrier Reef Marine Park Authority. Visit the
- 2 Great Barrier Reef Marine Park Authority web site.
- 3 Their goal is to provide for the protection and
- 4 wise use, understanding and enjoyment of the Great
- 5 Barrier Reef in perpetuity through the care and
- 6 development of the Great Barrier Reef Marine Park.
- 7 They have, 2,400 commercial fishing boats
- 8 and 24,000 permitted recreational boats. They
- 9 allow line fishing, net fishing, spear fishing,
- 10 hand gathering, diving, snorkeling, native access,
- 11 subsistence use, live rock harvest, live coral
- 12 harvest, aquaria harvest, and bioprospecting. They
- 13 also allow trawling.
- 14 The purpose of this Executive Order is to
- 15 ensure the comprehensive, strong and lasting
- 16 protection of the coral reef ecosystem and related
- 17 marine resources and species of the Northwestern
- 18 Hawaiian Islands.
- 19 The plan is not comprehensive. It
- 20 prohibits and will prohibit the sustainable or any
- 21 use of the resources. It imposes rules about
- 22 things for which there is no data. By attempting
- 23 to impose a rigid structure onto the ecosystem, the
- 24 Executive Order creates a situation that will
- 25 damage the resources with unrealistic expectations

1 on the environment. The expectations will drive

- 2 the management and the expectations will bias the
- 3 data.
- 4 Let me go all the way down.
- 5 MR. LOWRY: Thanks, real quick.
- 6 MR. KAAIAI: I am amazed that so much
- 7 effort is being expended for Federal career
- 8 advancement for a few and a strange antifishing
- 9 sentiment.
- 10 I can't fully express how I feel for this
- 11 imposition of central authority. As I read the
- 12 list of people that agree with Kahea's position, I
- 13 am filled with disbelief that people I know from
- 14 the sovereignty movement are petitioning the
- 15 Federal Government to intervene, take this trust
- 16 property and stop the fishing. Fishing and
- 17 resource management is part of the excellence of
- 18 Hawaiian culture.
- 19 What will we say to future generations
- 20 when they face another fence around our trust
- 21 assets, another wall separating us from the
- 22 benefits derived from our trust reserves? Lest we
- 23 forget, the people fencing the Northwestern
- 24 Hawaiian Islands bombed Kahoolawe, bombed Makua
- 25 Valley, bombed Kaula Rock, bombed Pohakuloa. These

- 1 people are doing low frequency active sonar
- 2 testing, acoustic thermometry, carbon dioxide
- 3 sequestration, munitions, chemical and biological
- 4 agent incineration on --
- 5 MR. LOWRY: Could you Wrap it up,
- 6 Charles.
- 7 MR. KAAIAI: -- on Johnston Atoll.
- 8 Thank you.
- 9 MR. LOWRY: Thanks.
- 10 Kevin Kelly followed by Leslie Martini,
- 11 please.
- MR. KEVIN KELLY: My name is Kevin Kelly.
- 13 I also work for WESPAC, and my concern -- first of
- 14 all, I would like to say one thing, they say that
- 15 about 4 percent of the area is designated as a
- 16 no-take area, or whatever they are calling it. But
- 17 approximately 4 percent of the area is actually
- 18 coral reef as well. I am not sure what the true
- 19 percentage of coral reef protection versus coral
- 20 reef there, but saying 4 percent is somewhat
- 21 misleading.
- 22 My concern is that people here have a
- 23 concern -- you are very well-aware of the main
- 24 Hawaiian islands and the problems that we face here
- 25 and that's what most people have on their minds.

- 1 And I hear a lot of people saying that the
- 2 Northwest Hawaiian Islands is a nursery for the
- 3 main Hawaiian Islands. Well, that, the jury is
- 4 very much out on that, unfortunately. It would be
- 5 a great thing if it was.
- 6 But be that as it may, the main Hawaiian
- 7 Islands and the fishing pressure that they have
- 8 exhibited is where the concerns should lie. The
- 9 Northwestern Hawaiian Islands, which has been said,
- 10 is a pristine environment and lightly impacted by
- 11 human hands. I don't think all the attention
- 12 should be paid there. I'm concerned that this new
- 13 Reserve Council that will be established is going
- 14 to compete for the scarce Federal funding to
- 15 provide research opportunities and other things in
- 16 an area where it's not necessarily required because
- 17 there is so little human impact, and other areas
- 18 are going to suffer, that's the main Hawaiian
- 19 Islands and other areas where there is much more
- 20 human impact, much more fishing and land-based
- 21 issues. And I believe that one of the things that
- 22 this Reserve Council is going to do is going to
- 23 compete, unfortunately, with the Western Pacific
- 24 Fishery Council which manages all the ecosystems
- 25 and hopefully prioritizes where the need is of most

- 1 importance.
- 2 And I think that is all I really want to
- 3 say.
- 4 MR. LOWRY: Thanks, Kevin.
- 5 Leslie Martini.
- 6 (No response.)
- 7 MR. LOWRY: Rick Grigg and Kim Holland.
- 8 MR. RICK GRIGG: Good evening. My name
- 9 is Rick Grigg.
- 10 Actually, I'm somewhat uplifted by the
- 11 testimony I have heard tonight. When you stop and
- 12 think about it, all of us in this room are for the
- 13 same thing, which is the protection of the
- 14 Northwestern Hawaiian islands. That's what unites
- 15 us.
- 16 What divides us is how do you do it.
- 17 That's really the problem. But I think to
- 18 recognize we're all on the same side in one sense
- 19 might help us get along together. And I think we
- 20 need to do that to improve the management up there.
- Now, I have a few paragraphs I would like
- 22 to read, but let me first tell you a little bit
- 23 about my experience up there.
- I was heading up a large-scale five-year
- 25 cooperative research program in the '70s. It was

- 1 called Tripartite. It involved 200 people. We
- 2 published about 300 papers and this resulted in
- 3 five FMPs, along with people like John Nodham
- 4 (phonetic).
- 5 I have dived on every island in the
- 6 entire chain, and actually agree with Buzzy Agard.
- 7 But, Buzzy, we are not talking about coral reef
- 8 fisheries here. We are talking about lobster,
- 9 which is on the deep banks. We are talking about
- 10 bottomfish, which is off the shelf, and precious
- 11 coral, which is down 1200, 1500 feet. These are
- 12 not resources that impinge the reef. I'm in favor
- 13 of protecting the reef. Look what has happened in
- 14 the high islands.
- Where we need the Executive Order to
- 16 protect the reefs is down here, not up there. The
- 17 reefs up there are healthy. They were healthy 25
- 18 years ago and they are healthy today.
- 19 Let me just give you one example of the
- 20 precious coral example. This Executive Order caps
- 21 that fishery at zero. That's because there was no
- 22 take in the year 2000.
- 23 Under the Planning Team Plan, WESPAC,
- 24 this would allow up to 5,000 kilo, which is five
- 25 tons. It would fit in a small cubicle of about

1 3 meters. You could see it right here. that's the

- 2 tiny take it would represent, but it is worth
- 3 \$2 million and that supports 1,000 jobs. That
- 4 industry is going to be severely impacted by this
- 5 order.
- 6 And do you know what happens to precious
- 7 coral if it is not harvested, it turns to sand on
- 8 the bottom of the ocean at 1,200 feet. Some of you
- 9 may think that's good.
- 10 I think perhaps worse than the lost
- 11 revenue and the lost jobs is the false perception
- 12 that this order presents to you. It is perception
- 13 that the Northwestern Hawaiian Islands need
- 14 protection. The reality is that they are already
- 15 protected.
- 16 The Executive Order sounds good, and
- 17 people who don't know the facts think it is good.
- 18 It is a victory of ideology over critical thinking.
- 19 A feel-good environmentalism over science, of
- 20 manipulation over truth. An even greater tragedy
- 21 is that environmentalists who favor this plan are
- 22 being manipulated and they don't know it.
- 23 It represents a unraveling of critical
- 24 thinking. When this sort of thing happens, society
- 25 is first exposed to propaganda and then it is

1 controlled by propaganda. It is a step away from

- 2 lynch-mob mentality.
- I have one more sentence. This is a
- 4 legacy for President Clinton, a legacy based on
- 5 saving something that doesn't need saving, at least
- 6 now.
- 7 MR. ADLER: Could I ask people not to
- 8 interrupt him.
- 9 MR. GRIGG: Thank you very much.
- 10 MR. ADLER: Thank you.
- 11 Okay. Kim Holland will be followed by
- 12 William Aila.
- MR. KIM HOLLAND: My name is Kim Holland.
- 14 I am on the research faculty at the University of
- 15 Hawaii, although I would like to make it clear that
- 16 my testimony tonight is my own personal testimony.
- 17 Much of what I would say, Rick Grigg just
- 18 said. But I would like to say that I am of a very
- 19 strong supporter of the concept of marine reserves.
- 20 I think they are an excellent management strategy.
- 21 But more than thinking that, I would like to point
- 22 out that is my research specialty. I have
- 23 published several papers, scientific papers, on use
- 24 and efficacy of marine reserves in the Hawaiian
- 25 waters. I am a big supporter of this concept. Not

- 1 only am I a supporter of it, but I have researched
- 2 it and I have published on it and I am familiar
- 3 with the field.
- 4 There is no doubt that the Northwest
- 5 Hawaiian Islands are very special. There is no
- 6 doubt that monk seals are very special. But the
- 7 kind of high-handed poor-thought-through management
- 8 regimes that this Executive Order represents has no
- 9 sense and no scientific background.
- 10 In fact, I would like to just reiterate
- 11 the point that where we really need the attention
- 12 is on the main Hawaiian Islands. We are sustaining
- 13 the use of the Northwest Hawaiian Islands. There
- 14 is no breach of the concept of sustainability that
- 15 was so important to the Hawaiian culture. The
- 16 Northwest Hawaiian Islands are being fished
- 17 sustainably. Where it is not sustainable is in the
- 18 main Hawaiian Islands.
- 19 There are a couple of things that need to
- 20 be brought in mind. If we close down the fish that
- 21 can come out of the Northwest Hawaiian Islands,
- 22 more pressure will be put on the main Hawaiian
- 23 Islands. And that brings into a couple of facts,
- 24 scientific facts.
- One, for some species for sure and

- 1 probably for all of the fish species in Hawaii,
- 2 they are all one stock genetically. You don't main
- 3 Hawaiian fish and Northwestern Hawaiian fish. They
- 4 are all the same stock.
- 5 Two, the predominant currents in the
- 6 Hawaiian archipelago from east to west they go
- 7 along the chain from the main Hawaiian Islands to
- 8 the Northwest Hawaiian Islands. So it is probably
- 9 not the case that the Northwest Hawaiian Islands
- 10 feed the main Hawaiian islands, it is the other way
- 11 around. It is the currents caring small eggs,
- 12 small fish and eggs from the fish in the main
- 13 Hawaiian Islands to the Northwest Hawaiian Islands
- 14 which replenish those islands.
- 15 So what we should be doing, we should be
- 16 putting our attention on the main Hawaiian Island
- 17 resources and we should not be encouraging
- 18 management regimes which fix a problem which
- 19 doesn't exist.
- 20 That is not so bad if it were not for the
- 21 fact that fixing a nonexisting problem will impact
- 22 the main Hawaiian Islands and it is probably the
- 23 main Hawaiian islands which is responsible for
- 24 replenishing the Northwestern Hawaiian Islands.
- This is a wrong-headed idea promoted by

- 1 underinformed people. Thank you.
- 2 MR. ADLER: William Aila followed by
- 3 Charles Ota.
- 4 MR. WILLIAM AILA: I'm going to stand in
- 5 front of you and I hope everybody looks at my feet,
- 6 because the symbolism of my slippers being on
- 7 backwards is it is so wonderful to see how people
- 8 squeal when the shoe is on the other foot.
- 9 Having said that, I'm going to say one
- 10 more thing and that is I wish the people in this
- 11 room who are so excited about following the rule of
- 12 law would go back a little bit further in history
- 13 and understand that the U.S. Constitution is the
- 14 foundation for all of the law that we are talking
- 15 about today, and that 106 years ago it was
- 16 violated, that Hawaii was annexed in violation of
- 17 that Constitution. If that were not the case, we
- 18 wouldn't be having this discussion today because
- 19 the Kingdom of Hawaii would be managing the
- 20 Northwest Hawaiian Islands pretty damn good.
- 21 Having said that, I must beg your
- 22 forgiveness, because I think this meeting is --
- 23 there is too much ha kai kai (phonetic) in this
- 24 room, and as part of my testimony I, too, offer a
- 25 pule, which should have been done at the very

- 1 beginning of this meeting, because you are in
- 2 Hawaii and that is how we start meetings in Hawaii,
- 3 okay. So indulge me.
- 4 (Recites Pule No'aumakua.)
- Now, as I gave (Hawaiian word) in
- 6 preparation for this meeting today at (Hawaiian
- 7 word), I thought of what I would say. And I sat
- 8 for a long time, because there was nothing to say,
- 9 the decision has been made. And I thought how
- 10 wonderful that this gentleman 4,000 miles away, who
- 11 has a history of not doing pono things, would be
- 12 touched by (Hawaiian word), would be touched by the
- 13 (Hawaiian word), would be touched by (Hawaiian
- 14 word) and do the right thing.
- 15 And you don't have to worry about the
- 16 spellings.
- 17 Mahalo, President Clinton. Mahalo. It
- 18 is this pono decision, and I also believe that the
- 19 Reserve Council advisory body, as proposed in these
- 20 measures, will facilitate the long-term management
- 21 for seven generations down the road.
- The proposed conservation measures are a
- 23 compromise. They are not the best measures, but
- 24 they are the best measures that we have right now.
- 25 I urge the President to implement and make

1 permanent these measures as soon as possible.

- 2 That's my recommendation. Take that
- 3 back.
- 4 MR. LOWRY: Thank you.
- 5 Charles Ota followed by Gigi Glover.
- 6 MR. CHARLES OTA: My name is Charles Ota.
- 7 I'm a trustee for the Office of Hawaiian Affairs.
- 8 I speak this evening as a individual
- 9 trustee and not on behalf of the Board. I hope you
- 10 bear with me, because it is kind of past my bedtime
- 11 at my age. Nevertheless, it is my belief that the
- 12 recent President Clinton designation of the
- 13 Northwest Hawaiian Islands as a sanctuary is an
- 14 opportune time to begin planning for a live and
- 15 untouched area.
- The President has approved customary
- 17 practices as evidenced by the artifacts and bones
- 18 found in the Northwest Island chain, which has
- 19 demonstrated and confirmed the ancient Hawaiian
- 20 presence and usage.
- 21 Such early occupancy allowed special
- 22 treatment for the native people to continue the
- 23 practice of their religion and other activities and
- 24 allowed, unlike earlier report or finding,
- 25 regarding native access or preferential treatment

- 1 being left undetermined.
- The net result of the President's action
- 3 is to emphasize the possibility of making the
- 4 Northwest Hawaiian Islands into a similar status as
- 5 the Island of Kahoolawe.
- 6 Kahoolawe has been designated as being
- 7 set aside for the future Hawaiian Kingdom to work
- 8 and manage and practice traditional and customary
- 9 practices.
- I want to reemphasize that paragraph.
- 11 The net result of the President's action is to
- 12 emphasize the possibility of making the Northwest
- 13 Islands into a similar status the Island of
- 14 Kahoolawe.
- 15 Kahoolawe has been designated as being
- 16 set aside for future Hawaiian nation to work and
- 17 manage and practice traditional and customary
- 18 rights.
- 19 Since 1903 President Theodore Roosevelt
- 20 designated the Northwest Islands as a wildlife
- 21 refuge, and due to the poaching of albatross eggs
- 22 by many, many thousands and the extraction of
- 23 native bird feathers for fashionable ladies' hats
- 24 that were popular at that time.
- Now in the year 2000, 91 years later, the

1 protection can be enhanced with the implementation

- of President Clinton's designation by applying old
- 3 Hawaiian practice of management using the kapu
- 4 system on harvesting of resources. Take what you
- 5 need and leave the rest for tomorrow. The ocean is
- 6 an icebox. And that way we are guaranteed fresh
- 7 product. We know that there is no need to take
- 8 more than necessary.
- 9 I think my time is getting short so I
- 10 want to make a closing statement here.
- 11 As an OHA member, the Northwest Hawaiian
- 12 Islands has been one of my top priorities for the
- 13 future of the Hawaiian nation. I'm thoroughly
- 14 convinced that I can convince the rest of the Board
- 15 members that we pursue the Northwest Islands as an
- 16 integral part of the future of the Hawaiian nation
- 17 when the time for negotiating with the State for
- 18 the land that is due for the Hawaiian people.
- 19 Thank you very much.
- 20 MR. LOWRY: We are going to take -- if
- 21 you will bear with me, we are going to take a
- 22 three-minute break to give our court reporter an
- 23 opportunity to stretch her wrists a little bit. So
- 24 just a three-minute break here and then we'll start
- 25 again.

1 And Gigi Glover will be the first speaker

- 2 when we start again.
- 3 (Recess.)
- 4 MR. LOWRY: Welcome back. Thank you for
- 5 indulging us in a little break.
- 6 Our next testimony is Gigi Glover
- 7 followed by William Amona.
- 8 MS. GIGI GLOVER: Are you guys going to
- 9 join us over there? Thank you. I have been
- 10 waiting a number of hours and I have been called
- 11 some rather ugly names, so I would like your
- 12 attention.
- I didn't come here to be called names,
- 14 but that's what happened. On that point I would
- 15 just like to point out that if you don't have
- 16 anything relevant to say about the argument, please
- 17 don't even engage in name calling, because that is,
- 18 of course, not a sign of any kind of critical
- 19 thinking.
- I am really quite thankful to be here.
- 21 It is unusual to be able to have an opportunity to
- 22 applaud the actions of the sitting President, and
- 23 this is something I find that I can support
- 24 wholeheartedly. And it is unfortunate -- I don't
- 25 think this would be necessary if our fisheries here

1 in the main Hawaiian Islands had been protected up

- 2 until this point.
- I would like to comment specifically on
- 4 the issue of permanency, and, of course, I support
- 5 permanency. The goals as outlined in the Executive
- 6 Order, a number of goals include sustainable use.
- 7 And, of course, sustainable use has no meaning if
- 8 it is not in the context of something that is
- 9 permanent.
- 10 Also, if we are going to support by
- 11 adversity a unique marine species, this needs to be
- 12 something that happens on a long-term basis. It's
- 13 not something that can be achieved without
- 14 permanence, and this is what the goals that were
- 15 listed in the Executive Order set.
- 16 The preservation methods of the past
- 17 worked with the technology and cultures of the
- 18 past. Mother Nature can't compete with the
- 19 technology of today.
- 20 For thousands of years, yes, people have
- 21 been fishing, but for thousands of years have we
- 22 had this kind of technology and advantage over
- 23 nature, no. That's why we need something more than
- 24 the kinds of measures that we have had in past to
- 25 protect our resources.

1 Permanent protection is necessary also to

- 2 ensure the State's long-term economic viability.
- 3 We have had a lot of talk this evening about
- 4 economics. And what we really need to look at is
- 5 what is the main economic linchpin of our state,
- 6 and it is tourism. And why do people come to
- 7 Hawaii, they come here because we have oceans that
- 8 they want to visit and they want to see and they
- 9 want to be in. And they want to experience the
- 10 marine life that is there.
- 11 Today's Hawaii's economy, like it or not,
- 12 is dependent on tourism and tourism is dependent on
- 13 a healthy marine-filled ocean environment. And
- 14 tourism is increasingly competitive. Unless we
- 15 figure out some other form of economic means for
- 16 the majority of the people here to support
- 17 themselves, we need to keep our oceans in a
- 18 condition that they want to come and visit.
- 19 It is interesting to me, you know, I
- 20 travel to the Big Island and there's some person on
- 21 the plane who has been traveling forever, and he
- 22 has come here, why, because he wants to dive in our
- 23 oceans. Of all the places in the world he has
- 24 chosen Hawaii. We will not be able to support
- 25 anyone in our state if we don't maintain the

- 1 oceans.
- 2 As far as the issue of the conservation
- 3 issues in the Executive Order, I think that they
- 4 don't go far enough, especially with regards to
- 5 bottom fishing.
- 6 And one thing that concerns me is the
- 7 lack of restrictions on the military, especially
- 8 with regards to dredging.
- 9 And that's it.
- 10 MR. LOWRY: Thank you, Gigi.
- 11 MR. ADLER: Mr. William Amona.
- 12 MR. WILLIAM AMONA: Aloha. My name is
- 13 William Amona. I'm a kanaka maoli. Others call me
- 14 a native Hawaiian, but that term "native Hawaiian"
- 15 is really not complimentary, because under the rule
- 16 of discovery, which was the basis for the theft of
- 17 the Hawaiian Kingdom nation, the word "native"
- 18 means you are not as bright as a non-native. So if
- 19 people say, What are you, "I don't say, "I'm a
- 20 native Hawaiian," I tell them I'm a kanaka maoli.
- 21 Why? Because my ancestors are indigenous to these
- 22 islands.
- 23 I would like what President Clinton is
- 24 doing. I like it. And the best word I can say of
- 25 what he is doing is it is good. You know, when the

1 Lord created the heaven and the earth and he looked

- 2 at what he created, he looked back and he stood
- 3 back and said, "It is good."
- 4 I like it. I never agreed with many
- 5 things he had done. Why? Because I think he knows
- 6 that he is no longer going to be President and he
- 7 is leaving office, so I like this bill. It's good.
- 8 A kupuna is someone who has learned that
- 9 wisdom. And the first sign of wisdom is the love
- 10 of keakua (phonetic). When you learn to love
- 11 keakua, then you have wisdom. Why? Because you
- 12 are not really interested in anything else that the
- 13 world has to offer. Why? One day you are going to
- 14 be in a different kingdom.
- I have reached the point where I don't
- 16 need, I don't want anything of this world except
- 17 what is good. President Clinton's idea of
- 18 preserving Northwestern Hawaii, which is part of
- 19 the kingdom that was stolen by the United States,
- 20 is good.
- 21 All I wanted to leave with you is if you
- 22 don't know the difference between right and wrong,
- 23 good and bad, ask the Lord. He will give you a
- answer.
- Mahalo (Hawaiian words). Mahalo.

1 MR. ADLER: Patricia Ayers followed by

- 2 Tim Timini.
- 3 MS. PATRICIA AYERS: Mine will be really
- 4 short.
- 5 I'm a volunteer at Hanauma Bay in their
- 6 education program, and what I have seen at Hanauma
- 7 Bay is a protected area just full of marine life
- 8 and everyone is so delighted with it and your
- 9 tourists flock to see it.
- 10 And I would like to see the Northwestern
- 11 Islands protected in that same way. My heart goes
- 12 out to the fishermen, because my uncle was a
- 13 fisherman in Massachusetts and he experienced the
- 14 cod fisheries collapse. And in Hawaii we have seen
- 15 the swordfish industry collapse, and we have almost
- 16 seen the ground fish collapse, too.
- 17 And I think we have lost trust for
- 18 WESPAC. I'm really sorry. It seems like a
- 19 lobbyist group rather than a management group. I
- 20 have to say I don't like to name-call, but I think
- 21 it is due.
- In Hawaii we have five different kinds of
- 23 reefs. We have the fringing reef and we have the
- 24 atoll and we have the patch reef and we have the
- 25 barrier reef, a tiny bit of it, and we have

1 something called vermiculite (phonetic) reef. That

- 2 is the Pearl and Hermes area.
- I heard a lot of you fishermen talk about
- 4 the reef as if it is just a hunk of rock and the
- 5 fish are something separated from that. But they
- 6 need the reef and they use it and they don't all
- 7 eat just algae off of it. It is a really complex
- 8 bio community.
- 9 And I would really like to see this
- 10 preserved the way Clinton has asked for it. And
- 11 also to go a little farther, especially as far as
- 12 allowing bottom fishing in such shallow water. I
- 13 think it is really -- he should go a little more
- 14 stringent with that.
- Thank you.
- MR. LOWRY: Thank you very much.
- 17 Is Tim here?
- 18 MS. TIM TIMINI: Aloha. My name is Tim
- 19 Timini. My husband and I have been fishing in the
- 20 Northwest Hawaiian Islands since 1983. We are
- 21 Ho'omalu zone permit holders.
- When I first read the President's
- 23 Executive Order I thought he had received truly bad
- 24 advice, for the stated conservation measures will
- 25 not promote sustainable fishing. But then I

- 1 realized that if the goal was doing that with no
- 2 commercial fishing in the Northwest while being
- 3 able to claim support for fishing, then the
- 4 President received very astute advice indeed.
- 5 Bottom fishing, as we practice it, is one
- 6 of the most conservative of fisheries. There are
- 7 four or five boats per vertical line, one line per
- 8 crew, two to four crew per boat, and five boats in
- 9 the entire Ho'omalu zone.
- 10 We travel from bank to bank taking a
- 11 variety of fish from many different spots. This
- 12 spreads out fishing pressure over the whole chain
- 13 instead of hammering in one spot, and it allows
- 14 continual recruitment. We do not fish or anchor on
- 15 the reefs themselves.
- 16 While reading a short overview of the
- 17 recent reassessment group in the Northwest, one
- 18 paragraph stands out as a example of what I think
- 19 is part of the poor understanding of what we do. I
- 20 read as follows:
- "One of the few large bottom dwelling
- 22 predators found on the Hawaiian coral reefs is the
- 23 Hawaiian grouper or hapu'upu'u. This species was
- 24 frequently observed on Kure Atoll on the fore reef
- 25 and was very curious towards divers and as a result

1 probably highly susceptible to fishing pressure.

- 2 "Hapu'upu'u are rare in diving tests in
- 3 the main Hawaiian Islands, but were observed quite
- 4 commonly in as shallow as 30 feet at Kure. It was
- 5 not observed at any other locations during our
- 6 surveys other than Midway. This species should be
- 7 given high priority in protection owing to its
- 8 restricted range, curious nature and status as an
- 9 endemic species."
- 10 Hapu'upu'u do not have a restricted
- 11 range. We have found them on all banks from 30 to
- 12 120 fathoms or 180 to 720 feet. Believe me,
- 13 hapu'upu'u living in the terrifying shallow depths
- of 30 feet are safe from me and my fellow bottom
- 15 fishermen.
- 16 The closures, including those using
- 17 straight-line depth contours are far more
- 18 restrictive than as apparent at first reading.
- 19 They would radically increase fishing pressure on a
- 20 few banks and our conservative methods would be
- 21 destroyed. And so would the health of the stocks
- 22 available, thus making a lie out of this concept of
- 23 protecting he reefs while allowing sustainable
- 24 fishery.
- 25 If there was really truly a cap on the

- 1 current levels, then there would be no area
- 2 closures. If our small fishery is surviving at
- 3 harvesting levels substantially less than maximum
- 4 sustainable yield and is not going to grow because
- 5 of the physical requirements involved in fishing
- 6 this remote area and the rules of limited entry, I
- 7 fail to understand the justification for a cap on
- 8 pounds caught.
- 9 Fishing effort changes from year to year,
- 10 boat to boat. No one year is typical. I have
- 11 failed at imagining an equitable division of catch.
- 12 To me, not even equal quotas qualify. Anything
- 13 else would result in a dirty fishery, which would
- 14 lead to ecologically unsound and physically unsafe
- 15 fishing practices and extremely poor market
- 16 conditions.
- I just have one more comment. As bottom
- 18 fishermen we all participated in the coral reef
- 19 management plan that WESPAC was promoting and we
- 20 agreed to some closed areas with no-take zones.
- $21\,$   $\,$  And as fisherman that depend on that area, we would
- 22 like to have had the same level of participation in
- 23 the President's Executive Order.
- Thank you.
- MR. ADLER: Mark Heckler followed by

- 1 Cindy Hunter.
- 2 Is Mark here?
- 3 A VOICE: No.
- 4 MR. ADLER: Mark is gone. Cindy and then
- 5 followed by Chuck Burrows.
- 6 MS. CINDY HUNTER: My name is Cindy
- 7 Hunter and I am a research associate and curator at
- 8 Waikiki Aquarium.
- 9 I'm here to voice my enthusiastic support
- 10 for the Executive Order. It forces the issue that
- 11 the preservation of reefs may be better served by
- 12 moderation in the Federal agency with a primary
- 13 mandate to develop fishery resources.
- In a report summarizing the status and
- 15 use of the Pacific coral reefs under U.S.
- 16 jurisdiction commissioned and released by WESPAC,
- 17 this 1200 mile stretch of coral reefs was uniquely
- 18 identified as being both in excellent condition
- 19 with almost no current utilization relative to
- 20 other reef areas around the world. And I firmly
- 21 believe that these two conditions are part and
- 22 parcel.
- 23 And while precious corals may indeed turn
- 24 to sand in a couple of hundred years, I don't see
- 25 that really as a directive to develop the harvest

1 of these resources or I don't know if we know the

- 2 effect on the harvesting ability of monk seals in
- 3 the foraging areas that they provide.
- 4 Scientists on the two recent expeditions
- 5 to the Northwest Hawaiian Islands have had to
- 6 redefine their thinking about healthy coral reefs
- 7 and how they actually function, based on their
- 8 observation of the diversity of species and the
- 9 domination of large predators, sharks and jacks,
- 10 that they found on their expedition.
- 11 These reefs can now remain a rare and
- 12 true wilderness where the natural ecosystem can be
- 13 understood and appreciated without degradation or
- 14 depletion.
- This will not just preserve an intact
- 16 coral reef, but really one of the few intact
- 17 ecosystems remaining on this planet, complete with
- 18 apex predators.
- 19 If anybody here really thinks that Bill
- 20 Clinton came up with this idea on his own, I hope
- 21 they take a moment to reconsider.
- The move to confer immediate protection,
- 23 however, to some of the most isolated and pristine
- 24 reefs on earth will undoubtedly be recognized in
- 25 the next century as one of the most important

- 1 necessary decisions ever made to preserve an
- 2 ecosystem. And we together -- we all together have
- 3 the opportunity to establish an unprecedented
- 4 global legacy.
- I say congratulations to everyone.
- 6 Everyone in this room has worked hard to promote an
- 7 understanding of the need for such forward thinking
- 8 and decisive action.
- 9 MR. ADLER: Chuck Burrows followed by
- 10 Gary Lockwood.
- 11 MR. CHUCK BURROWS: Aloha (Hawaiian
- 12 word). I am Charles Pe'ape'a Makawalu Kekuewa
- 13 Burrows. Others know me as, on the English side,
- 14 Chuck Don Burrows.
- I am the President of 'Ahahui Malama I Ka
- 16 Lokahi, which is a Hawaiian environmental
- 17 organization whose members are both Hawaiian as
- 18 well as non-Hawaiian, and both have a deep love for
- 19 the ecosystems of Hawaii, both the terrestrial as
- 20 well as marine.
- 21 We, 'Ahahui Malama I Ka Lokahi recognize
- 22 the Hawaiian Islands, including the Northwest
- 23 Islands, have evolved unique ecosystems and species
- 24 which are found nowhere else in the world. We also
- 25 realize that our kupuna or ancestors when they

- 1 reached these shores developed certain spiritual
- 2 and conservation values, wise management practices
- 3 and regulatory laws or kapu for these ecosystems.
- 4 We are also aware that throughout history
- 5 Hawaii's environment has been drastically changed
- 6 by human impact, and since Western contact has
- 7 accelerated in the reduction of native habitat and
- 8 endemic species.
- 9 'Ahahui Malama I Ka Lokahi therefore
- 10 strongly supports and endorses the President's
- 11 Executive Order to designate the Northwestern
- 12 Hawaiian Islands coral reef ecosystem as a reserve.
- We are in agreement with most of the
- 14 conservation measures established by the Executive
- 15 Order regarding the areas and depths of fishing,
- 16 types of fishing gear to be used and the issuing of
- 17 permits and restriction of recreational fishing to
- 18 limited areas.
- We also are in support of the
- 20 prohibitions throughout the reserve, the removal of
- 21 live coral and the prospecting for mineral, oil or
- 22 gas for commercial purposes.
- To protect the Hawaiian monk seal and sea
- 24 turtle and coral reef ecosystems, however, we would
- 25 recommend that commercial bottom fishing be

1 restricted to the deeper areas from 50 fathoms and

- 2 beyond and not at the present allowed areas of 10
- 3 to 20 fathoms.
- 4 We also propose that the State of Hawaii
- 5 controlled areas within the three nautical miles be
- 6 included in the National or State Reserve for
- 7 consistent management.
- 8 As a Hawaiian environmental organization
- 9 we are in concurrence with the Executive Order and
- 10 with Kahea to allow kanaka maolis access to the
- 11 Northwest Hawaiian Islands to practice religious
- 12 beliefs and cultural activities as archaeological
- 13 evidences and legends testify.
- We support the supposition of
- 15 noncommercial kanaka maoli's subsistence and
- 16 cultural practices while at the Northwest Hawaiian
- 17 Islands, such as Nihoa and Necker, but recommend
- 18 that any food gathering from the kai or ocean
- 19 waters be consumed for subsistence as part of their
- 20 cultural practices while on island.
- In this regard, we, as Hawaiians, would
- 22 be practicing the Hawaiian conservation ethic of
- 23 taking and using no more than we can consume and
- 24 being ecologically responsible for the stewardship
- 25 or malama of the aina.

1 I would like to conclude very brief by

- 2 saying that there has already been sufficient
- 3 public input in the preliminary discussions to
- 4 designate the Northwest Hawaiian Islands Coral Reef
- 5 Reserve and with the formation of the Reserve
- 6 Council further contributions of the public and
- 7 other interest groups will be continued.
- 8 We must all laulima, work together, as
- 9 did our Hawaiian kupuna in not overexploiting our
- 10 natural resources for short-term economic gains but
- 11 to protect these Northwest Hawaiian Islands as wahi
- 12 pana, a treasured sacred place to be shared for
- 13 generations to come.
- Mahalo.
- MR. LOWRY: Thank you.
- 16 Gary Lockwood. And Gary is going to be
- 17 followed by Kelly Washino.
- MR. GARY LOCKWOOD: Good evening,
- 19 everybody.
- I just wanted to let you guys know I
- 21 appreciate everyone's comments. I think there has
- 22 been a lot of positive remarks, a lot of good
- 23 suggestions, and I just wanted to express how I
- 24 kind of feel about this issue as a person who grew
- 25 up on Oahu, fishes on the coast and once in a while

1 gets out on a boat to do some offshore fishing, and

- 2 as a student of fishpond management, that is
- 3 (Hawaiian words).
- 4 I think the Northwestern Hawaiian Islands
- 5 represent a possible powerful educational tool that
- 6 should be made available to students and concerned
- 7 citizens and people of Hawaii.
- 8 I realize they are valuable for
- 9 harvesting of resources, fishes, corals and things.
- 10 But I really feel it is time that they be made
- 11 available to people who are interested in learning
- 12 about ecosystems and the way they function.
- I can honestly say I feel that the
- 14 management of our estuaries, brackish nurseries,
- 15 marine nurseries, fishponds is pitiful. I'm
- 16 disgusted. It is left a shambles, neglected.
- 17 We've talked about sustainability a lot tonight and
- 18 fishponds really represent that.
- 19 And we can learn a lot from fishponds.
- 20 They are powerful educational tools. They are the
- 21 best teachers. And so are the Northwestern
- 22 Hawaiian Islands. They are teachers, living spirit
- 23 that should be better understood and should be
- 24 shared with more people.
- In conclusion, I just would like to say I

1 am in support of this plan to conserve, better

- 2 conserve the Northwestern Hawaiian Islands.
- 3 And I think it is very important to
- 4 understand the concerns that a lot of people have
- 5 brought up about the main Hawaiian Islands chain.
- 6 There shouldn't be any shortage of money to fund
- 7 both of these projects to better the environment.
- 8 There shouldn't be a fear that if we devote some of
- 9 this energy and money into preserving the
- 10 Northwestern Hawaiian Islands that we don't have
- 11 enough to take care of the main Hawaiian Islands
- 12 that most of us live on.
- I want the challenge people to find this
- 14 money. I want to challenge the United States
- 15 Government to come up with the money to do this.
- 16 Thank you.
- 17 MR. LOWRY: Thank you very much, Gary.
- 18 Kelly Washino followed by David Washino.
- 19 MS. KELLY WASHINO: My name is Kelly
- 20 Washino. I'm very grateful to be able to be here
- 21 tonight to give my testimony on this project.
- I am a concerned citizen and I'm here
- 23 because of my love for our natural resources and
- 24 our beloved treasures here in Hawaii. And I would
- 25 like to say, you know, to be on the record that I

1 support, you know, making this a permanent

- 2 preserve.
- 3 And I also would like to say that I think
- 4 that the conservation measures could be more
- 5 restrictive. I feel that we need to have better
- 6 management on our fishing, that there is a lot of
- 7 evidence out there of pollution, you can look at
- 8 our own DLNR and the records and pictures of drift
- 9 nets with animals caught in them and just horrible
- 10 tragic things that are happening right here in our
- 11 beloved Hawaii's natural resources.
- I would also like to say that I'm very
- 13 concerned about the enforcement of this regulatory
- 14 body that's going to be looking over this plan here
- 15 that President Clinton has put forth, and I think
- 16 that we need somebody that's going to do the job
- 17 and do it well.
- 18 And I would also like to remind everybody
- 19 that mankind is, you know, Mother Nature's worse
- 20 enemy and we all have to do our part to preserve it
- 21 and protect it for future generations.
- Thank you.
- MR. LOWRY: David Washino followed by
- 24 Mike House.
- MR. DAVID WASHINO: Aloha, everyone.

1 I have been a resident here for the last

- 2 two-and-a-half years. I'm a newcomer, relatively
- 3 newcomer here, but I really have fallen in love
- 4 with the islands here.
- 5 I hear stories all the time of how
- 6 beautiful it was, though, in the past, and it has
- 7 concerned me, and that is why I wanted to come here
- 8 tonight and speak in favor of the Executive Order
- 9 presented by President Clinton.
- 10 I think it is time that we take control
- 11 of our destiny, we make sure that we preserve and
- 12 protect what we have or it won't be there tomorrow.
- 13 I know I have heard testimony tonight saying that
- 14 everything is fine, the reef is fine, the fish are
- 15 fine. But what about tomorrow? If we don't start
- 16 with our vision today protecting what we have, we
- 17 won't have anything for tomorrow.
- I mean, I don't want to go into detail, I
- 19 know there are a lot of people that have a lot to
- 20 say, but I would just like to say thank you to the
- 21 groups that have also come here tonight and spoken
- 22 in favor of this Executive Order.
- I applaud all the research, the hard work
- 24 they have done. I wish I could be side by side
- 25 with them. But this is something we need to do,

- 1 everyone.
- 2 Mahalo.
- 3 MR. LOWRY: Thank you.
- 4 Mike House followed by Tish Rainwater.
- 5 MR. MIKE HOUSE: I'm a recreational
- 6 fisherman, and I wish there were a few more
- 7 recreational fishermen out here tonight.
- 8 Unfortunately, it is not the case. But some of us,
- 9 believe it or not, contrary to what a lot of
- 10 Hawaiian and local people and commercial people,
- 11 some people do just like to fish just for the sheer
- 12 fun of it.
- 13 And I am a recreational fisherman who has
- 14 had the opportunity to fish Midway and see and
- 15 visit the area. And I have also had an opportunity
- 16 to work with a company that ultimately sells the
- 17 trips and runs the trips out at Midway Atoll.
- 18 In general, I support the President's
- 19 Executive Order. While the broad parameters of the
- 20 order are based on the goal of preserving the
- 21 resource, the opportunity for everybody to testify
- 22 here tonight appears to be the basis for us to mold
- 23 the order into something that is workable for
- 24 everybody so everybody can use the resource,
- 25 commercial fishermen, local fishermen and people

- 1 who just like to do it just for fun.
- 2 Placing a cap on the areas of
- 3 recreational fishing is the area I would like to
- 4 address. The vast majority of the recreational
- 5 fishing currently taking place in the Northwestern
- 6 Hawaiian Islands today is tag and release sport
- 7 fishing, which contributes substantially to
- 8 furthering our scientific knowledge of many
- 9 species, most of which are pelagic. We have been
- 10 kind of focusing on the bottom fishing a lot here
- 11 tonight, but I would just like to talk about the
- 12 pelagic species.
- 13 In my opinion, not only should the catch-
- 14 and-release recreational fishery in the
- 15 Northwestern Islands be expanded, the Executive
- 16 Order should even consider funding to seek
- 17 expansion of recreational efforts to further that
- 18 scientific knowledge.
- 19 Recreational tag-and-release fishing,
- 20 angling -- one of the two -- furthers the
- 21 opportunity for marine biologists, educators and
- 22 resource managers to track and observe the
- 23 movements of a number of important Central Pacific
- 24 species.
- There's a bunch of examples, very, very

- 1 numerous, and in the interest of brevity, of
- 2 course, I'll leave that for some written testimony
- 3 in the future.
- 4 Without question, the recreational
- 5 fishing harvest up in the Northwestern Hawaiian
- 6 Islands is statistically insignificant and it is
- 7 very unobtrusive. The harvest itself from
- 8 recreational fishing is tantamount to cutting down
- 9 one single Christmas tree in a field of millions.
- 10 However, the current levels of fishing
- 11 effort, which are representative up in the
- 12 Northwestern Hawaiian Islands, is significant. It
- 13 includes trips from Midway Atoll to several
- 14 adjacent sea mounts, as well as Kure Atoll and
- 15 Pearl and Hermes Atoll, some of which are in the
- 16 defined reserve of the order. Also trips from
- 17 Kauai to the Southeast reaches of the new reserve
- 18 and a few trips that run across the entire length
- 19 of the chain.
- 20 The actual count of these trips again is
- 21 very difficult to measure, but they have been
- 22 numerous and most likely will grow as more and more
- 23 visitors wish to explore these exotic places and
- 24 just plain fish for fun.
- 25 Again, with the emphasis on science,

1 entertainment and enjoyment where the environmental

- 2 impact is negligible, the entire Northwestern
- 3 Hawaiian chain should remain available to
- 4 recreational angling.
- 5 Thank you.
- 6 MR. LOWRY: Tish Rainwater followed by
- 7 Henry Okamoto.
- 8 Is Henry here?
- 9 A VOICE: No.
- 10 MS. TISH RAINWATER: Hi, my name is Tish
- 11 Rainwater, and I will be representing my parents
- 12 who are bottom fishermen, and they couldn't be here
- 13 tonight.
- 14 And I would just like to say -- they
- 15 wrote a letter -- in our judgment there's no reason
- 16 to put a cap or a pound restriction on any bottom
- 17 fishing allowed in the new Coral Reef Ecosystem
- 18 Reserve as the stocks are not in jeopardy.
- 19 If the Government's plan is to squeeze us
- 20 out by limiting our ability to fish in the areas
- 21 which actually contain marketable fish or to
- 22 restrict our abilities to produce enough fish to
- 23 make a profitable venture, then the honorable thing
- 24 to do is to buy us out.
- The area is inhospitable to visit by

1 tourists. This is caused by the weather being

- 2 ferocious most of the year.
- 3 With as little fishery effort as there is
- 4 in the Northwest Hawaiian Islands we defy the
- 5 powers to but find any difference even if they
- 6 remove us totally.
- 7 We are food producers. For the President
- 8 to consider himself the Roosevelt of the ocean is a
- 9 falsity. He will, however, be long remembered as
- 10 the President who closed down the fishery which
- 11 provides food for our families.
- 12 And I would just like to say one thing,
- 13 that the next time you drive into a McDonald's and
- 14 you sit down to your favorite restaurant and you
- 15 order the fish on the menu, would you please take
- 16 into consideration where that came from.
- 17 Thank you.
- 18 MR. LOWRY: Is Henry Okamoto here?
- 19 (No response.)
- 20 MR. LOWRY: Tom Webster going to be
- 21 followed by Peter Feltien (phonetic).
- MR. TOM WEBSTER: Good evening.
- 23 The Northwestern Hawaiian islands is a
- 24 vast, remote area that is a natural reserve.
- 25 Everyone agrees that the coral reef ecosystem there

1 is near pristine despite decades of commercial

- 2 fishing under the existing management arrangements.
- 3 So why is there a rush to change 10-year area
- 4 closures into permanent closures? Why subvert the
- 5 efforts of WESPAC to continue to do its job?
- 6 Incidentally, I find some of the
- 7 references to the collapse of the individual
- 8 fisheries as being irresponsible. I really
- 9 question the data. The only significant impact the
- 10 closures will have is socioeconomic. It will close
- 11 the lobster fishery, prevent the deep-water
- 12 previous coral fishery from developing and provide
- 13 significant hardships in the bottomfish fishery.
- 14 Is it really necessary to eliminate these
- 15 fisheries in the Northwestern Hawaiian Islands in
- 16 order to ensure permanent protection of the coral
- 17 reef ecosystem? The stocks are not overfished and
- 18 limited entry programs and quota programs are in
- 19 place.
- 20 When uncertainly has arisen about the
- 21 lobster stocks, temporary closures have been
- 22 implemented as a precautionary measure. Observers
- 23 placed on the vessels and research studies by the
- 24 National Marine Fisheries Service do not support
- 25 claims made by some that the existing fisheries

1 harm the ecosystem or protected species or overfish

- 2 the stocks.
- 3 I would suggest that all the parties step
- 4 back and discuss what the real issues are. It
- 5 seems to be a great concern about groundings, about
- 6 vessel groundings, which seems like a pretty bad
- 7 idea to me. If I were driving a boat out there,
- 8 I'd hate to be grounding it.
- 9 Fishing boats on the reefs are unlikely
- 10 and occur rarely. And other than the
- 11 unsightliness, these groundings cause minimal,
- 12 insignificant environmental damage. In fact, if
- 13 they are left on the reef, they develop historical
- 14 value, which is kind of an oxymoron to me. I lived
- on the Oregon Coast for a good many years and there
- 16 is a wreck of a sailing vessel on the Northern
- 17 Oregon Coast. It is a monument.
- 18 So let's get beyond the unfounded
- 19 perceptions and address the real issues behind
- 20 these efforts to close down Hawaii's commercial
- 21 fisheries. Area closures and fishery restrictions
- 22 should be based on facts and not on perception.
- One thing that occurred to me was if you
- 24 spend any time in a large metropolitan area like
- 25 Los Angeles, you develop a high regard for the

- 1 concept of preserves and sanctuaries. I think
- 2 the -- this occurs to me as being a grandstand move
- 3 to absolve a sense of guilt about what has happened
- 4 to our major metropolitan areas.
- 5 MR. LOWRY: Can you wrap it up, Tom.
- 6 MR. WEBSTER: Yes.
- 7 MR. LOWRY: Thanks a lot.
- 8 MR. WEBSTER: Thank you.
- 9 MR. ADLER: I'm having a hard time
- 10 reading this next name, Sue My King. Sue My King
- 11 followed by it looks like Stu Simmons.
- 12 MS. SUE MY KING: Good evening. I am
- 13 here on behalf of my husband, my husband's family
- 14 and our all-local-boy crew.
- 15 My husband comes from a fishing family
- 16 and he has fished all his life. We all oppose the
- 17 Executive Order as written. It is typical that
- 18 when meetings are held many of the fishermen are
- 19 out fishing, so there voices are seldom heard.
- 20 I guess Kahea had a meeting with a large
- 21 number of people on this issue, but I don't know
- 22 any fishermen from the Northwestern Hawaiian
- 23 Islands who was invited to that meeting.
- The fisheries in the Northwestern
- 25 Hawaiian Islands are already some of the most

- 1 strictly regulated fisheries in the world.
- 2 The Executive Order goes far beyond
- 3 what is necessary to protect the coral reef. In
- 4 fact, the environmentalists agree that this area is
- 5 pristine. We all agree it is pristine, but it is
- 6 only pristine due to the management of the Federal
- 7 agencies involved over the last 25 years and the
- 8 cooperation of the fishermen. This pristine
- 9 condition will remain so with existing strict
- 10 regulations and even after our many years of
- 11 fishing there.
- 12 We oppose the order not only because it
- is on our livelihood, but it is such an extreme
- 14 measure being taken at the commercial level while
- 15 it would allow commercial and sport fishing and
- 16 allow ecotourism, which by allowing that, look at
- 17 the main Hawaiian Islands and the condition of
- 18 these activities over the past many years.
- I have a lot to say, but the Executive
- 20 Order as written, though verbally they say it would
- 21 allow fishing -- sustainable fishing at its current
- 22 level, the truth it allows no lobster fishing at
- 23 all.
- We have a substantial investment in this
- 25 fishery. It is not only income that we are worried

1 about, we are out there to preserve it as anybody.

- 2 Also, contrary to what is said, the
- 3 lobster stocks are healthy and are not overfished,
- 4 and certainly not overfished in the manner
- 5 described by the environmentalists, who are the
- 6 only ones I hear or read saying it's overfished.
- 7 The scientists of National Marine Fisheries, who
- 8 are in the business of analyzing data, have said it
- 9 is not overfished. And I would rather go with the
- 10 science on the fishery.
- I would like to address other statements
- 12 that compare the lobster fishery in 1999 to the
- 13 lobster fishery in 1983. In 1999 it may have been
- 14 only 10 percent of whatever it was in 1983, but
- 15 many more boats fished year around in 1983 with
- 16 absolutely no limits, no quotas, no limit on number
- 17 of vessels. In 1999 there were only about six
- 18 boats fishing, each limited to one trip per year
- 19 with quotas for each area fished. So, of course,
- 20 the catch would be less.
- 21 These facts aren't coming out, and thank
- 22 you.
- MR. LOWRY: Thank you very much.
- 24 Stu Simmons followed by Karyn Hermann.
- 25 MS. KARYN HERMANN: Aloha. My name is

- 1 Stu Simmons, and I'm the President of Seafood
- 2 Connection. Seafood Connection is the largest
- 3 distributor of Hawaiian lobster in the state. I am
- 4 also a member of the Crustacean Planning Team, and
- 5 I am also an environmentalist.
- 6 I believe that everyone in this room has
- 7 the same mission. We are more alike than we are
- 8 different. We all want to protect the ecosystem of
- 9 the Northwest Hawaiian Islands. We all want to
- 10 preserve what is there. The fishermen, the people
- 11 in the seafood industry, the environmentalists, the
- 12 National Marine Fishery Service. All of us have
- 13 the same cause and we need to remember this.
- 14 Excuse me, folks, you are the rudest
- 15 folks I have ever met. Please be respectful and
- 16 show some dignity to people here. Thank you.
- 17 What we need to do now is learn from each
- 18 other and work together. Unfortunately, there are
- 19 numerous misunderstandings regarding the commercial
- 20 Hawaiian lobster fishery.
- 21 First of all, the proposed measurements
- 22 will discontinue all lobster fishing. No matter
- 23 what other people say, the people in the business,
- 24 the National Marine Fishery Service, they all
- 25 declare that the lobster fishery will be closed.

- 1 And so the environment groups who are saying the
- 2 fishing will continue, please don't say that,
- 3 that's not the truth. Just tell the truth. Let's
- 4 stick to the truth and the facts.
- 5 Another fact that has not been told to
- 6 the public is the Hawaiian lobster fishery is the
- 7 most regulated fishery in the entire world. The
- 8 lobster fishery in the Northwestern Hawaiian
- 9 Islands limits the number of vessels to be fished,
- 10 limits the number of traps, limits the fishing
- 11 season, which is only one or two months a year, and
- 12 his a very conservative quota for the fishery. In
- 13 addition, every single vessel has an observer on
- 14 board to observe the catching and counting of
- 15 lobster.
- 16 These are the facts. The lobster fishery
- 17 is very stringent and the regulations will ensure
- 18 that's sustainable.
- Tonight quite a few people who claim they
- 20 are lobster experts or fishery management experts,
- 21 I have never ever seen you at any of the Crustacean
- 22 Planning Team meetings, which you are more than
- 23 welcome to. I have never seen any of you at the
- 24 World Lobster Conference in Adelaide last year. So
- 25 I don't know where you get your expertise when you

- 1 have no background.
- I would like to propose that let the
- 3 scientists make the decisions here, not let the
- 4 fishermen, not let the environmentalists, not even
- 5 the government bureaucrats back in Washington, D.C.
- 6 Let the people who have the education and knowledge
- 7 to make the right decisions.
- 8 The Hawaiian lobster fishery can be
- 9 sustainable. It is very well managed at this
- 10 moment, and, unfortunately, there's a lot of
- 11 misunderstanding that's being told to the public.
- 12 Let's talk about the truth and the fishery will be
- 13 preserved and most importantly the ecosystem of the
- 14 Northwest Hawaiian Islands will be preserved, and
- 15 that's what we all care about.
- Thank you very much.
- 17 MR. LOWRY: Thank you Stu.
- 18 Next is Karyn Hermann, and she is
- 19 followed by Scott Barrows. I am having difficulty
- 20 reading some of the handwriting.
- 21 MS. KARYN HERMANN: My name is Karyn
- 22 Hermann. I am here tonight as an elementary
- 23 schoolteacher and also a parent, and I'm here to
- 24 give my heartfelt testimony in support of President
- 25 Clinton's endorsement for the preserve.

1 As you know, we rank 48th in the nation

- 2 for our education system. I think we can do better
- 3 than that. I think that we are going to need to
- 4 work together really hard to have a better plan of
- 5 management for the future.
- I can't tell you how hard it is for me to
- 7 answer the questions of my fourth-grade class when
- 8 children ask me why the sea turtles have tumors,
- 9 why so many of the coral reefs here are dead, and I
- 10 would hope that all of us, if we are part of the
- 11 same ohana, would be looking towards the future,
- 12 and my testimony tonight is simply to ask you to
- 13 look forward to the generations which will follow
- 14 us and give full support of sanctuary.
- Thank you.
- 16 MR. LOWRY: Scott, and followed by Allen
- 17 Furuno, I think it is.
- 18 MR. SCOTT BARROWS: Hello. My name is
- 19 Scott Barrows and I'm a fisherman. I have only
- 20 fished Hawaii. I have been fishing here since
- 21 about 1975.
- When I started it was on a fishing
- 23 research vessel that went up to the Northwest
- 24 Islands and dropped off scientists on Necker,
- 25 French Frigate Shoals, Lisianski, pick them up.

- 1 We'd do our fishing and come back.
- 2 Since then I have -- the last 17 years I
- 3 have been doing long line. But I felt like coming
- 4 here tonight, even though this doesn't really
- 5 affect my fishery, I just wanted to state that I
- 6 feel this is regulation for the sake of regulation.
- 7 The Northwest Hawaiian Islands were
- 8 pristine when I was there in 1975, and from what
- 9 I'm hearing tonight, they are still in pretty good
- 10 shape. So I really feel that most of the -- when I
- 11 first started fishing here, there were no
- 12 regulations on any fishery. Basically you can go
- 13 up the chain, you can go around these islands. I
- 14 shrimp, I lobster, I bottomfish, I long-line, aqua
- 15 fish.
- I have watched all these regulations be
- 17 implemented and the one thing I always felt was the
- 18 bad part of this was regulation for the sake of
- 19 regulation.
- I want to take care of my environment
- 21 like everybody else, and I think the downfall of
- 22 any of these systems where they have been
- 23 regulated, they were regulated without data to back
- 24 them up.
- 25 And if you people have been involved in

1 this for three months, I have been involved in it

- 2 for 25 years, and I do care about the ecosystem.
- 3 Most fishermen do, because if they screw up their
- 4 environment, they don't have a business.
- 5 So that's basically all I want to say,
- 6 thank you. And I am against Clinton's plan.
- 7 MR. LOWRY: Alan Furuno.
- 8 (No response.)
- 9 Tina Yamamoto, I think it is.
- 10 (No response.)
- 11 Shawnty Rycall.
- 12 (No response.)
- 13 Lela Hubbard followed by Wayne Hait.
- MS. LELA HUBBARD: Aloha. My name is
- 15 Lela Hubbard, and I the leader of Nakua I Kai Ka
- 16 (phonetic), an ohana group. I represent my
- 17 brother, who has fished; my father, who has fished;
- 18 other members of our family that fish to sustain
- 19 their lives. I also represent someone who has
- 20 lived over 50 years and I have seen the changes in
- 21 our ecosystem, and they have been negative changes.
- 22 So I support what the President is doing
- 23 in the Northwest Hawaiian Islands, because
- 24 Dr. Abbott hinted as to what these will be. These
- 25 will be the cradle. These will be the incubators

1 that will replenish what we devastate in the

- 2 Hawaiian Islands.
- We made so many errors. We have the
- 4 talapia ruining our ecosystem, eating everything.
- 5 So what effect does that have on our local fish?
- 6 You speak about facts, I read Environment
- 7 Hawaii, and there are facts in there,
- 8 well-documented facts on the lack of the
- 9 sustainability of our fishing.
- 10 We are fishing, yes, but our fish are
- 11 smaller and smaller. So don't kid us. Don't kid
- 12 us. This is our land and we have fished for many
- 13 years. My father used to supplement his income
- 14 fishing in Maile. The good fish he could barter at
- 15 the store for food or he could sell the good fish
- 16 for cash at the Chinese restaurants. You can't do
- 17 that now with any of the reef fish from that area,
- 18 because of ciguatera. And we have ciguatera that I
- 19 know of on the Big Island because my nephew fishes
- there, and he's concerned.
- 21 I foresee in the future that there will
- 22 be many species here in the Hawaiian Islands that
- 23 are gone, and we will have to clone those species
- 24 by using the species left in the Northwest Hawaiian
- 25 Islands. So they should remain pristine.

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1 And I'm sorry that you cannot make a
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- 2 couple of million dollars mining black coral or a
- 3 million dollars for the lobster industry. I am
- 4 sorry, but you have to draw a line in the sand. We
- 5 have the opportunity to now, to protect a vital,
- 6 critical and fragile area.
- 7 Mahalo.
- 8 MR. ADLER: Wayne Hait. Is Wayne here?
- 9 (No response.)
- 10 MR. ADLER: Dave Spafford. Bob Fram, are
- 11 you here?
- MR. BOB FRAM: Yeah.
- 13 MR. ADLER: Okay. You are going to be up
- 14 after Dave.
- MR. DAVE SPAFFORD: Good evening. My
- 16 name is Dave Spafford, and I strongly support
- 17 President Clinton's actions. I have a Master's
- 18 degree in neurobiology, a DMD and a Master of
- 19 science. I recently have done research in marine
- 20 algae dispersion rates.
- 21 I just want to say that it is important
- 22 to understand the interrelationship of all the
- 23 species in the ecosystem and that -- for example,
- 24 changing the fish population not only impacts the
- 25 distribution of fish, but it can also change the

- 1 balance of species algae in the area. And by
- 2 changing the distribution of algae, you can change
- 3 the entire ecosystem. So that altering fish
- 4 populations have widespread consequences.
- 5 So the really best way to preserve a
- 6 ecosystem is to not affect it at all by human
- 7 intervention. And as caretakers of this sanctuary,
- 8 the most responsible thing to do would be to
- 9 prohibit all human activity and all fishing in this
- 10 pristine treasure that we are responsible for.
- 11 So that I hope for the sake of the earth
- 12 and humanity that someday we can fully protect this
- 13 area and prohibit all human activity and make it a
- 14 true sanctuary. Until that time, I think this
- 15 compromise measure is the least we can do to
- 16 protect the area.
- 17 Thank you very much.
- 18 MR. BOB FRAM: Aloha. My name is Bob
- 19 Fram, and I know it is getting late, so I will try
- 20 to make it as quick as I can.
- I grew up here on the Island of Oahu and
- 22 I learned to surf and I learned to fish and dive,
- 23 and many of my friends did the same. They are also
- 24 fishermen now. We went into careers that probably
- 25 had something to do with the ocean, the tightest

- 1 group of us, anyway.
- 2 Many of us were marine option program
- 3 students at Kailua High School in '73, and quite a
- 4 few of the folks will remember what Ray Rounds, our
- 5 marine science teacher, told us, and this was in
- 6 1973 in Kailua High School. He told the Hawaiians,
- 7 the Japanese, the Samoans, Koreans, haoles, all of
- 8 us in his class, all he said was, "All you have to
- 9 do, folks, is stop and control pollution, save the
- 10 estuaries and don't use nets and we will have choke
- 11 fish everywhere." And he was one of the first guys
- 12 to say "choke fish." He knew what he was talking
- 13 about.
- When you for fish hook and line, it is
- 15 really, really tough. You do not catch a lot of
- 16 fish. You can look like me, you could be bald of
- 17 head a lot of days out there. You don't get fish
- 18 every time.
- 19 Let's get to the logic of this whole
- 20 thing here, folks. When you talk about fishermen
- 21 fishing for hook and line, whether they are long
- 22 line or bottomfish or troll, they cherish each
- 23 fish, they ice each fish, and they want to bring it
- 24 to market for sashimi.
- 25 It is not like net fishing. And even

- 1 some of us, maybe in this room, and I can proudly
- 2 say not me, have strung a net across a reef barrier
- 3 just to see what we can catch.
- When you set a net, you get by catch
- 5 that you don't need, you get baby fish, and you get
- 6 a big school of them and the school does not escape
- 7 the net. With hook and line, most of the school
- 8 keeps swimming. You get a small portion.
- 9 I also represent the Hawaii Seafood
- 10 Association and I am here to speak for chefs,
- 11 restaurants, retailers and the local consumers and
- 12 wholesalers like me. What I would like to tell you
- is that when you have the Federal Government and
- 14 people out of our state telling you what to do
- 15 here, and the Hawaiians experienced it in a
- 16 heavy-handed way a long time ago, it is not really
- 17 right for what his happening here. It is not
- 18 correct.
- 19 What we need to do is support local
- 20 groups and get to the basic scientific information,
- 21 not the emotional side, you know, pictures like --
- 22 let's take this one here -- the monk seal in the
- 23 trawl net out there on the Pacific Northwest
- 24 Islands. I'm going to leave you folks a lot of
- 25 good pictures to check out there. Here is a couple

- 1 ton trawl net. If you weighed up all this stuff,
- 2 you would be lucky to find a percent of a percent
- 3 of any of this gear on the Northwest Pacific
- 4 Islands is hook and line. They lose their butts,
- 5 they lose their okoles when some of their gear gets
- 6 snagged with this kind of net debris.
- 7 We really need to get back to the basic
- 8 logics, everybody in this room. This is proof.
- 9 They took 25 tons last -- no, 35 tons of debris,
- 10 and it was 99.999 percent marine net gear floating
- 11 there last year. They took 25 tons in only 57 days
- 12 this year. And they estimate 3,000 tons of net
- 13 gear is up there still. And we folks in here are
- 14 bickering about whether we should let some brothers
- 15 go out and fish hook and line. I think we need to
- 16 take a look.
- 17 Let me finish up here real briefly.
- 18 We're all good people on both sides of
- 19 this subject. We need to be very logical about our
- 20 approach. Let's all get together and let's start
- 21 eliminating gill nets, trawl nets -- there are
- 22 still drift nets being used by pirateable Asian
- 23 countries -- and work together to eliminate nets.
- 24 Even on a small local scale, had we eliminated
- 25 pollution, small nets and estuary degradation, we

- 1 troll fish in Hawaii in our main islands.
- The real problem of man's footprints,
- 3 everybody is saying here, is the nets, folks. And
- 4 I am going to leave these pictures over there.
- 5 Please look at them.
- 6 MR. LOWRY: Thank you.
- 7 We have -- is Tom Kraft here? Okay, Tom.
- 8 And is Bonnie Kerr here? Tom and Bonnie.
- 9 MR. TOM KRAFT: I'm Tom Kraft. I am in
- 10 the commercial fishery here as a wholesaler.
- 11 It is little intimidating to speak before
- 12 a crowd like this. We have got great legal
- 13 representation on both sides. We have very
- 14 spiritual people here who feel very deeply about
- 15 what is going on.
- 16 I am against President Clinton's decree
- 17 here for various reasons. One of them is I don't
- 18 believe it is wise to give our management over to
- 19 another group, a group that has no record, no
- 20 history, and very little scientific backing to be
- 21 managing our fisheries.
- There can be instances in the past where
- 23 people may feel WESPAC hasn't represented the best
- 24 trusteeship of the marine resources. However, to
- 25 throw that all away now and to give it to another

- 1 group who has not put any effort into managing this
- 2 fishery, I believe is poor thinking and is going to
- 3 put us in a situation where we have subjugated our
- 4 rights to somebody else.
- 5 A year-and-a-half ago it would have been
- 6 hard to find people standing up here saying how
- 7 great President Clinton is. So beware of the idea
- 8 that the enemy of my enemy is my friend. I don't
- 9 believe that President Clinton is necessarily any
- 10 of our friends and that this is grandstanding on
- 11 his part and it is actually going to hurt us all in
- 12 the long ran.
- 13 Thank you.
- 14 MR. LOWRY: Bonnie Kerr. And that will
- 15 be -- should be followed by Sylvain Lon, I think it
- 16 is.
- 17 MS. BONNIE KERR: Good evening. I live
- 18 in Hawaii now, but for six years I lived on
- 19 Bonaire, an island in the Caribbean that is one of
- 20 the oldest marine parks where only single hand
- 21 lines are allowed.
- The sea covers the globe and knows no
- 23 boundaries. Let's see what's going on there.
- 24 Twenty-five percent of the world's coral has been
- 25 destroyed by pollution, overharvesting and global

- 1 warming.
- 2 At the International Coral Reef Symposium
- 3 this year scientists revealed that by the year 2025
- 4 one half of the world's coral reefs will be lost.
- 5 By the year 2050 75 percent of the reefs will be
- 6 lost.
- 7 As far as fishing goes, according to the
- 8 Food and Agricultural Organization, the commercial
- 9 fishing industry has either fully exploited,
- 10 overfished, depleted or are rebuilding from
- 11 previous over 70 percent of the world's fish
- 12 stocks.
- 13 According to the ecologists 13 of the
- 14 world's 17 major fishing grounds are either fished
- 15 out or in decline.
- 16 Scientific American says that the fish
- 17 stocks have gone past the sustainable threshold in
- 18 the Atlantic, the Mediterranean and the Pacific.
- Now, according to a ruling by the WTO,
- 20 the U.S. is compelled to accept tuna fish with
- 21 non-dolphin-safe nets.
- This seems to be getting out of hand.
- 23 Quotas are suggested for the fishing
- 24 industry within the Northwest Hawaiian Islands.
- 25 Quotas. It is one of the things that is a common-

1 sense principle that exists in legal documents and

- 2 quite another for them to enforced.
- 3 According to the World Conservation
- 4 Monitoring Center, no country can be viewed as
- 5 generally successful in fishery management with
- 6 quotas.
- 7 In the past month in the Galapagos
- 8 Islands there has been so much physical and
- 9 property violence over the lobster quotas that the
- 10 park staff has had to arm themselves.
- 11 It is outrageous that our Governor talked
- 12 President Clinton out of mandating monument status
- 13 over sanctuary status. Sanctuary status allows
- 14 commercial fishing and tourism. What is going on
- 15 that Governor Cayetano suggested this.
- The revenues from the active fisheries of
- 17 the Northwestern Hawaiian Islands are currently one
- 18 million dollars a year. Any one of the shops
- 19 across the street at Ala Moana Center make more
- 20 than this.
- I am sensitive to the fisherfolk who work
- 22 the Northwest Hawaiian Islands. The litany over
- 23 and over again of jobs, jobs, jobs is heard. Well,
- 24 I hear from people living on Midway Island that
- 25 tons of debris drift onto these beaches every

1 month. Let's retrain these folks, let's hire them

- 2 and there boats to clean up and patrol the reserve.
- 3 There are plenty of jobs out there to help our
- 4 ecosystem survive. Or perhaps as one of the
- 5 fisherladies herself said, "Let's buy them out."
- 6 WESPAC and others feel that these
- 7 measures are extreme, President Clinton's measures.
- 8 I would like to redefine extremism.
- 9 Extremism is when business interests,
- 10 like the tourism and fishing industries corrupt,
- 11 buy and sell our politicians and management
- 12 councils, destroying our democracy. It is no
- 13 extremism to fight this type of destruction to our
- 14 political system. Extremism is when these
- 15 industries pollute, poison, contaminate and deplete
- 16 our environment when the know better and they know
- 17 how to stop.
- 18 MR. LOWRY: Bonnie, can you finish it up.
- 19 MS. KERR: I certainly can.
- 20 It is not extremism by environmentalists
- 21 to try and stop this. I am for the most stringent
- 22 recommendations of the Executive Order in
- 23 perpetuity and measures to protect not only the
- 24 Northwest Hawaiian Islands but these islands also
- 25 that we stand on now.

- 1 Thank you.
- 2 MR. LOWRY: Sylvain Lon. Keoki Stender
- 3 is next.
- 4 MR. SYLVAIN LON: Good evening. I hear a
- 5 lot of people, and, well, I'm going to be one of
- 6 the few cynical that there was tonight. But I --
- 7 it seemed to be more about the legacy of President
- 8 Clinton than about preserving the environment.
- 9 Everybody so far talked about preserving
- 10 for tomorrow, but I am more concerned about what is
- 11 going on now, what has been done already and those
- 12 treaty or, well, preserve it for tomorrow and then
- 13 when we need it we will open it. Okay. That's
- 14 very often how these things go.
- So, good, if we can protect there, this
- 16 area, and that's great. But what about what's
- 17 going on around these islands and if we don't limit
- 18 the growth on these islands, Oahu and the other
- 19 Hawaiian Islands, we will have to go there to fish,
- 20 okay. Even if there is a treaty to stop it, we
- 21 will have to go there. So I think we have to limit
- 22 growth on these islands before Oahu becomes another
- 23 Tokyo or Los Angeles.
- Thank you.
- 25 MR. LOWRY: Jerry Norris will be after

- 1 Keoki Stender.
- 2 MR. KEOKI STENDER: I'm Keoki Stender. I
- 3 am a former manager of the Midway Support Diving
- 4 Operation, Midway Atoll for two years. I'm also a
- 5 crew member, diver, of the recent survey of the
- 6 Northwest Hawaiian Island chain.
- 7 Like I said, I have been diving there
- 8 about a thousand times. I have seen a lot
- 9 underwater.
- 10 I am supporting the Executive Order. It
- 11 is about time that we have a Council that will
- 12 balance out the Western Fisheries Management
- 13 Council, I think.
- 14 What I can say about the Northwest
- 15 Hawaiian Islands is that we may think about it as
- 16 being a place that's just loaded with fish and just
- 17 unlimited and just really great.
- 18 It is true that it is really nice to go
- 19 there and see the fish. There are a lot of fish
- 20 there, but the islands are very small, the reefs
- 21 are very small, and there is a lot of areas there
- 22 on each island that I have seen that does not have
- 23 a lot of fish, just little pockets here and there.
- 24 It is not teaming with fish like Hanauma Bay. It
- 25 is a very fragile area.

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1 Also, the diversity in the Northwest
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- 2 Hawaiian chain is about two-thirds of the number of
- 3 species that you find in the main islands are
- 4 there. Also, the larvae from the adult fish goes
- 5 west, away from the Hawaiian Islands. It does not
- 6 come back to us.
- 7 So whatever is there depends upon the
- 8 main islands to replenish. There is not a whole
- 9 lot of fish around here, so they really are very
- 10 sensitive. If you take all the big fish away, you
- 11 are not going to have a lot of juveniles coming in
- 12 from the main islands.
- 13 Also, the target species, the bottomfish,
- 14 the lobsters, those fish and shellfish, they grow
- 15 very slowly. It takes many years to become
- 16 reproductive size. And when you fish those kind of
- 17 animals, it can be very, very dangerous if you take
- 18 too many. The problem in these areas is that you
- 19 really -- this kind of species, you can't just say,
- 20 well, there are so-many here, you can just take
- 21 so-many now and you'll be fine.
- There is really not enough data, because
- 23 you don't know how much are out there. It is very
- 24 important that you protect them before it goes bad
- 25 like the Grand Banks. That's too late.

1 I would just like the say that being able

- 2 to see the place at Midway really gives people a
- 3 chance to see what Hawaii used to be like, but also
- 4 how fragile it really is. So I support protecting
- 5 it more and also hope the State will enforce their
- 6 three-mile limits around the islands themselves,
- 7 because that's also very critical.
- 8 Thank you very much.
- 9 MR. LOWRY: Jerry Norris still here?
- 10 A VOICE: No.
- 11 MR. LOWRY: James Parish.
- 12 (No response.)
- MR. LOWRY: Laurel Miller. And Laurel
- 14 will be followed by Bryan Ho.
- MS. LAUREL MILLER: Hi. My name is
- 16 Laurel Miller, and I come to you tonight as an
- 17 educator.
- I was proud to be a part of the education
- 19 team on the recent Northwestern Islands research
- 20 expedition. I'm a little nervous up here. As part
- 21 of that expedition I was able to spend a week on
- 22 Midway Atoll. And as part of that, I was there
- 23 some of the days when the researchers came, in the
- 24 scientists shared some of the new species that they
- 25 found.

1 Now, what that means to me is that

- 2 there's a lot that we need to protect out there
- 3 that we don't even know exists, and so you can't
- 4 just protect one part of it. We need to protect
- 5 the whole. And sometimes it is hard to protect
- 6 what we don't know, but we still need to step up to
- 7 the plate.
- 8 When I was on Midway I also had the
- 9 opportunity to do some snorkeling, and there are
- 10 things up there that I never thought that I would
- 11 see. There were puffer fish the size of my head,
- 12 which is just an amazing thing to come up eye to
- 13 eye with a fish that big. I never thought I would
- 14 get to see that. I saw numerous monk seals hauled
- out on the beaches sunning themselves.
- And I also come to you tonight as a
- 17 mother, because I don't know if my five-year-old
- 18 daughter will ever have the opportunity to see one
- 19 of these great animals.
- 20 So I fully support President Clinton and
- 21 I hope that we do have the opportunity to have
- 22 these areas protected.
- Thank you.
- MR. BRYAN HO: All right you guys, wake
- 25 up. It's late. We are going to get through this.

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1 I'm the newest member of the Western
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- 2 Pacific Region Fisheries Management Council, and I
- 3 think one mistake that is being repeated here
- 4 throughout the course of the evening is the WESPAC
- 5 Council is your enemy. Well, we're not.
- 6 I think if you look at the Council, it is
- 7 composed of a Coast Guard representative, a State
- 8 DLNR representative, representatives Saipan, Guam
- 9 and American Samoa. It's representative of the
- 10 industry and other governmental agencies that have
- 11 nothing to do with fishing.
- 12 If you look at the President's order,
- 13 right on the front page it talks about President
- 14 Clinton confirms that the quality of the reefs
- 15 around the Northwest Hawaiian Islands are in
- 16 immaculate condition.
- I went to a press conference last
- 18 Tuesday, I talked to Commander McCaine, who put on
- 19 the record that the President felt that the current
- 20 management by the National Marine Fisheries Service
- 21 and the WESPAC Council is excellent, that they are
- 22 doing their job and through the good efforts of
- 23 these two agencies, the reefs have been preserved
- 24 even though commercial fishing has gone on for
- 25 20 years.

1 My message to you tonight is balance.

- 2 Every problem that comes to a good solution has
- 3 balance. There is too much we need to protect and
- 4 not a lot of fishing. That is not going to work.
- 5 We need to work and strive for a balance.
- 6 I think the other thing that I would like
- 7 to encourage people to do is participate in the
- 8 current system that is at hand. I look around this
- 9 room having attended four days of meetings with the
- 10 Council two weeks ago. When the room was full I
- 11 would say I recognized maybe 5 percent of the
- 12 group.
- 13 Rather than criticize and try and tear
- 14 down what we have in place, which the President
- 15 admits is a successful operation, I encourage you
- 16 all to get involved. Come to the Council meetings,
- 17 attend, join the plan teams, participate in the
- 18 process. Write your legislators, write your
- 19 Congressional delegates, get involved.
- I think that that will lead to a more
- 21 healthy and complete understanding of the two
- 22 sides, and I think that that leads to a better
- 23 opportunity for us to come to a mutual
- 24 understanding and hopefully a solution that is more
- 25 palatable for all parties.

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1 Thank you.
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- 2 MR. LOWRY: Thank you, Bryan.
- 3 Gary Bower here?
- 4 (No response.)
- 5 Steve Montgomery.
- 6 MR. STEVE MONTGOMERY: I'm Steve
- 7 Montgomery, a biologist and volunteer chair of the
- 8 Conservation Council for Hawaii. We are affiliated
- 9 with the National Wildlife Federation and have
- 10 3,000 members around the country. Mostly, of
- 11 course, in Hawaii.
- 12 The recent World Coral Reef Conference
- 13 held in Bali showed that reefs are in serious
- 14 decline worldwide. In fact, only in Hawaii has
- 15 coral die-off called bleaching not yet been seen.
- 16 So it will be especially valuable to obtain as a
- 17 baseline or a control a sample of these reefs in
- 18 Hawaii to understand the global warning so-called
- 19 experiment that the society is conducting
- 20 throughout the world because of the burning of
- 21 fossil fuels.
- The main island's bottomfish stocks,
- 23 everyone seems to agree, are now depleted. The
- 24 fish are smaller, they are not as abundant as just
- 25 decades ago. They cost buyers twice as much.

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1 But the stocks in the Northwestern Island
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- 2 are healthy and large. The market needs a steady
- 3 stream of fish, but to do that, the fish need wise
- 4 management for regional sustainability.
- 5 It is probable that the local bottomfish
- 6 stocks are depleted because less than one percent
- 7 of the 400,000 acres of reef ecosystems in the
- 8 islands are now within any kind of Marine Life
- 9 Conservation District or National Area Reserve.
- 10 If our government will place a third of
- 11 the Northwest Islands in a sanctuary, it should
- 12 give fish a chance to avoid the kind of collapse
- 13 that lobsters have seen, and we are pleased to join
- in supporting President Clinton's efforts to
- 15 approve present programs for the long-term benefit
- of all citizens and all species in the area.
- We were pleased to testify at the
- 18 Conservation Council meeting that went to the
- 19 statewide hearings, and I personally went to the
- 20 one in Hilo. They were on all the major islands
- 21 and there were 400 people strongly supported the
- 22 kind of initiative that we are doing here.
- 23 However, I would say the predominant preponderance
- 24 of the witnesses favored more control for the
- 25 Interior Department and for the original monument

- 1 plan.
- 2 The USA has exclusive control of a big
- 3 sector of the Pacific and as a strong and wealthy
- 4 nation we can have no excuse for mismanagement. We
- 5 ask President Clinton and the Executive Branch to
- 6 lead society to a better protecting of this unique
- 7 place for all the people and for our neighboring
- 8 Pacific nations.
- 9 Thank you.
- 10 MR. LOWRY: Thank you, Steve.
- 11 MR. ADLER: Okay. Is Alan Hong here and
- 12 Peter Rappa?
- MR. ALAN HONG: Aloha, and thank you for
- 14 bearing through this long evening to stick it out
- 15 to the end.
- 16 My name is Alan Hong. I am a long-time
- 17 spear fisherman, former commercial aquarium fish
- 18 collector. I have been a scuba instructor for
- 19 almost 27 years now. I have been the manager of
- 20 Hanauma Bay Nature Preserve for the last ten years.
- 21 Tonight I am speaking as a private
- 22 concerned citizen, and my opinion in no way
- 23 reflects the position of the Parks Department or
- 24 the City and County of Honolulu.
- Some of you may remember that in 1989

- 1 Hanauma Bay had over three million visitors visit
- 2 this six-area parcel of beach. In response to the
- 3 impact that such massive numbers of visitors might
- 4 be having, restrictions were proposed. Not wanting
- 5 to restrict the residents of Hawaii or the
- 6 independent traveler, these restrictions were
- 7 addressed towards the commercial operators, of
- 8 which there were over 80 operators that used
- 9 Hanauma Bay as a dropoff point.
- 10 Of course, these proposals over ten years
- 11 ago were met with opposition. Almost all of the
- 12 opposition was based on the negative economic
- 13 ramifications.
- 14 Over the last ten years since these
- 15 restrictions have been in place we have reduced the
- 16 number of visitors to over three million a year
- down to slightly more than a million a year.
- 18 Trash has been reduced by over 70 percent
- 19 in the park, and it is the public and the people of
- 20 Hawaii that benefitted from these restrictions that
- 21 now take place.
- We still have critics that don't support
- 23 these preservation restrictions that we have in
- 24 Hanauma Bay. Some of them feel that it is their
- 25 right to conduct business whenever and however they

1 please. However, it is my strong feeling that you

- 2 won't find anybody that wants to see us go back to
- 3 three million visitors a year.
- 4 So as successful as the Hanauma Bay
- 5 restrictions may appear, there is a weakness here
- 6 in that unfortunately the City waited kind of a
- 7 long time before initiating these restrictions.
- 8 They essentially waited until a lot of companies
- 9 came into existence that depended upon Hanauma Bay
- 10 for their livelihood and they yanked the carpet out
- 11 from under these people, and that's one of the
- 12 weaknesses in the plan, although it does have a lot
- 13 of benefits.
- 14 What I would like to see for the Council
- 15 to the Northwestern Islands is that restrictions
- 16 are put into place before it becomes obvious that
- 17 we have an overuse problem, and that's very
- 18 difficult to get people to accept that restrictions
- 19 are needed before we perceive a problem.
- 20 But if we wait until we have an obvious
- 21 overuse problem, now we are again yanking the
- 22 carpet out from all of these people who
- 23 understandably will be reluctant to relinquish
- 24 their privilege of using the area.
- We are now, in a position where we can

1 take a stand to protect one of the world's most

- 2 valuable resources, so I strongly support the
- 3 proposed reserve status.
- 4 Thank you.
- 5 MR. ADLER: Mr. Rappa.
- 6 Is Scott Villemot here? You are going to
- 7 be on next.
- 8 MR. PETER RAPPA: Good evening. My name
- 9 is Peter Rappa, and I am a long-time resident of
- 10 Hawaii. I'm also a member of the Conservation
- 11 Council For Hawaii, Oahu Chapter.
- 12 I support the establishment of the
- 13 President's proposal to make the Northwestern
- 14 Hawaiian Islands Reserve permanent.
- Just this past year a group of scientists
- 16 from a number of agencies conducted an rapid
- 17 ecological survey of the area. What they found was
- 18 both interesting and exciting.
- 19 Among their findings that were released
- 20 earlier this month was the observation that:
- One, with coral reefs around the world in
- 22 decline, it is extremely rare to be able to examine
- 23 a coral reef ecosystem that is relatively free of
- 24 human influence.
- These remote reefs offer us a chance to

1 protect the unique and irreplaceable ecosystem

- 2 found nowhere else in the world.
- 3 Two, coral scientists found that the
- 4 coral was in good condition across the chain. At
- 5 least 55 species of coral were identified in the
- 6 Northwest Hawaiian Islands. Forty-seven of those
- 7 species being stony coral. These are as many as
- 8 found in the main Hawaiian islands.
- 9 Three, the most important findings was
- 10 the abundance of the large apex predators, such as
- 11 sharks and jacks, compared to the main Hawaiian
- 12 Islands. This finding might change the way
- 13 scientists view the ecology of reef ecosystems.
- 14 For these reasons I believe that we need
- 15 to support the establishment of a reserve.
- Thank you.
- 17 MR. LOWRY: Scott Villemot. Steve
- 18 Tierney is next.
- 19 MR. SCOTT VILLEMOT: Good evening. My
- 20 name is Scott Villemot, and I'm with the American
- 21 Marine Services Group here in Honolulu. We're a
- 22 company that is a basic marine contractor for
- 23 speciality marine operations in the Pacific Basin.
- 24 We started out in Hawaii. I was born and
- 25 raised here. We started from a scuba shop in

- 1 Kewalo Basin and have grown to a company that
- 2 employs over 200 people. Our main offices are in
- 3 Honolulu Harbor and we've got offices in L.A.
- 4 Harbor and Anchorage as well.
- 5 Our business is in the Pacific Islands,
- 6 the Pacific Islands primarily. In the year 2000 we
- 7 had significant projects in Wake Island, Midway,
- 8 Turn, Palmyra, American Samoa and throughout the
- 9 main Hawaiian islands as well. So we are very
- 10 familiar with the outer Pacific Islands and what it
- 11 takes to work out there.
- 12 The type of work that we do is typically
- 13 heavy marine work in terms of salvage, pollution
- 14 abatement, hazardous waste, including most recently
- 15 the removal of nine fishing fleet ships off the
- 16 reef in American Samoa, which we just completed in
- 17 May of this year.
- 18 Our primary client is the Federal
- 19 Government, and we work for the United States Coast
- 20 Guard, NOAA, Fish and Wildlife and the United
- 21 States Navy, Army Corps of Engineers. So our
- 22 background is obviously not fishing over the years.
- 23 However, in the last four years we have gotten
- 24 involved with the fishing process and that is
- 25 through a start-up company that we have introduced

1 to the Hawaiian Islands called the American Deep

- 2 Water Engineering.
- 3 American Deep Water Engineering is the
- 4 only company that is currently active with regards
- 5 to the selective harvesting of precious corals in
- 6 the Pacific.
- 7 We originally viewed the harvesting of
- 8 precious corals as an ocean resource project, and
- 9 through the research and effort that we put in,
- 10 obviously, the resource is controlled as a fishery
- 11 and we became involved with the State and Federal
- 12 process for the management of that fishery in our
- 13 efforts to understand and develop this as a
- 14 business.
- There has been a lot of talk tonight
- 16 about money and jobs, and I don't think that either
- 17 of those things are negatives, since that's what it
- 18 takes to live in this day and age. It is obviously
- 19 what has taken to live in any age is having an
- 20 honest living and an honest wage. And aside from
- 21 the people who are out there on the fishing boats
- 22 working as hard as they are, I will tell you that
- 23 we have ten people that are working in this
- 24 industry, but there is probably 400 people that are
- 25 employed in the precious coral industry in Hawaii.

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1 To speed it up, I will tell you that the
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- 2 process that we have been involved with over four
- 3 years has been heavily involved with interaction
- 4 with the State and the Federal Governments at all
- 5 levels, primarily through the WESPAC and the
- 6 support of WESPAC.
- 7 I do not support President Clinton's
- 8 initiative only because of the fact that I believe
- 9 it has basically undermined the four years of
- 10 effort that we have taken to work with the State
- 11 and Federal Government to ensure that we have an
- 12 environmentally friendly effort and selective
- 13 harvesting of this resource.
- MR. LOWRY: Thanks very much.
- MR. VILLEMOT: Just in closing, I will
- 16 tell you that I believe --
- MR. LOWRY: You are way over.
- 18 MR. VILLEMOT: -- I believe WESPAC -- I
- 19 believe that WESPAC has done an excellent job in
- 20 managing the resource.
- 21 Thank you.
- MR. LOWRY: Steve Tierney followed by
- 23 Linda Paul.
- Linda, okay. And then Edwin Cansana.
- MS. LINDA PAUL: Good evening. My name

1 is Linda Paul. I'm the Executive Director for

- 2 Aquatics, Hawaii Audubon Society. I have a
- 3 Master's in zoology and my research specialty was
- 4 in the lobster fishery. I've live in Kailua, Oahu
- 5 for almost 30 years, and I have been up to the
- 6 Northwest Hawaiian Islands several times.
- 7 I'm testifying in support of President
- 8 Clinton's plan, although my personal preference
- 9 would be a nice healthy seaward boundary around the
- 10 existing Northwest Hawaiian Islands Natural
- 11 Wildlife Refuge, preferably about a 12-mile
- 12 boundary, because that is boundary that is supposed
- 13 to be enforced by the United States Coast Guard.
- 14 There seems to be a lot of confusion
- 15 about what the Executive Order does. Restaurant,
- 16 tourism and the newspapers are worried about the
- 17 supply of fish, while fishermen are worried they
- 18 may be put out of business. In fact, this plan
- 19 will not impact either one of those groups in any
- 20 significant way.
- 21 As had been pointed out, only 4 percent
- 22 of the total bottom fishing area will be reduced by
- 23 the preservation areas. And around Nihoa and
- 24 Necker Islands there is not going to be any
- 25 reduction at all. And why is that? The reason is

1 is because those boundaries, the 20 fathom boundary

- 2 and the 10 fathom boundary around Necker and Nihoa,
- 3 respectively, are the existing no-fish zones.
- 4 Furthermore, this new reserve does not
- 5 include any State water and has been pointed out,
- 6 28 of the 32 banks are also not included and
- 7 continue to be open for fishing.
- 8 And, finally, some 50 to 90 percent of
- 9 all bottom fishing occurs in waters deeper than
- 10 50 fathoms. There is only one other commercial
- 11 fisher up there. It is the lobster fishery. And
- 12 that lobster fishery has been shut down by National
- 13 Marine Fisheries Service due to WESPAC
- 14 mismanagement.
- So why are we all here tonight? We are
- 16 here because the Western Pacific Fishery Management
- 17 Council wants to open up the Northwest Hawaiian
- 18 Islands to further commercial exploitation.
- 19 Two years ago WESPAC invited an East
- 20 Coast shark fisherman to come up to the Northwest
- 21 Hawaiian Islands, and those areas which he
- 22 long-lined, he pretty much took the whole MSY of
- 23 sharks in those areas.
- Next they opened up the Northwest
- 25 Hawaiian Islands to coral reef precious coral reef

- 1 mining by an Australian company. And most
- 2 recently, they indicated an interest to open up the
- 3 Northwestern Hawaiian Islands to mainland-based
- 4 cosmetic and pharmaceutical industries to do a
- 5 little bio prospecting up there.
- 6 Why is it that WESPAC promotes this kind
- 7 of development. The reason it does this is because
- 8 that is what it is mandated by the Magnuson-Stevens
- 9 Fishery Conservation and Management Act to do. It
- 10 is supposed to develop fisheries. That's its
- 11 mandate.
- 12 WESPAC is a Federal agency. Its
- 13 Executive Director, Ms. Kitty Simmonds, is a
- 14 Federal employee. If the reserve becomes a
- 15 reality, the amount of watery turf that the Council
- 16 and the Executive Director will manage will be
- 17 considerably diminished, and that is what this
- 18 controversy is all about. It's a turf battle.
- 19 Why should we care whether WESPAC manages
- 20 us? It has been pointed out in the Executive
- 21 Order. It has been pointed out by the other
- 22 speakers here. But, in fact, just one most
- 23 important point, WESPAC makes a great deal of PR
- 24 about its Coral Reef Ecosystem Management Plan,
- 25 and, in fact, WESPAC's own planning team for the

1 Coral Reef Ecosystem Management Plan, most of its

- 2 recommendations are not included in this plan, and,
- 3 in fact, the planning team itself is muzzled and
- 4 you have only heard from one planning team member
- 5 here tonight.
- 6 Thank you.
- 7 MR. LOWRY: Thank you, Linda.
- 8 Edwin Cansana. Leroy Akamine. Abragene
- 9 Lau.
- 10 (No response.)
- 11 Keoni Agard.
- 12 MR. KEONI AGARD: (Hawaiian word.) I'm
- 13 Keoni Kealoha Agard speaking on behalf of Hui Loa
- 14 Aina.
- We speak in favor of President Clinton's
- 16 Executive Order which calls for strong, lasting
- 17 protections to the coral reef ecosystem of the
- 18 Northwest Hawaiian Islands. We support strong,
- 19 lasting protections of the Northwestern Hawaiian
- 20 Islands.
- 21 The previous speaker that just spoke
- 22 spoke the truth, and I will not repeat what she
- 23 just said. But it was eloquently presented.
- In the interest of time, I'm going to
- 25 reserve my right to submit full written testimony

1 by the specific deadline, and we'll leave it at

- 2 that.
- 3 (Hawaiian word.)
- 4 MR. LOWRY: We have reached the end of
- 5 all the people who signed up tonight, and I want to
- 6 say thank you to all of you for your great
- 7 patience, those of you stalwarts who stuck it out
- 8 to the end of this.
- 9 I also went to thank you for your
- 10 courtesies. We are dealing with matters of great
- 11 import here tonight and you people have been very,
- 12 very courteous tonight in not allowing expressions
- 13 by people who you might disagree with.
- 14 Thank you for sharing your ideas. I want
- 15 to say just two words about what happens next. The
- 16 Department of Commerce is going to put together all
- 17 the comments that are submitted or received and
- 18 after January 8th or by January 8th from the
- 19 hearings all the comments that come by e-mail or by
- 20 fax or by mail or the testimony that was given
- 21 tonight, and the White House really then has the
- 22 task of reviewing those and making a decision on
- 23 further actions.
- 24 As you have heard and as you know, there
- 25 is going to be a Reserve Council that will be

- 1 established to provide advice and recommendations
- 2 to NOAA, other reserve operations planned and the
- 3 designation and management of the sanctuary.
- 4 The Council will play a critical role,
- 5 important role, in helping to shape these
- 6 initiatives which will provide lasting protection
- 7 to the marine resources and the reserve and
- 8 sanctuary.
- 9 And you can again find more information
- 10 on this both at the table on the way out and on the
- 11 web site.
- 12 And, finally, the Secretary of Commerce
- 13 is also beginning the designation of the reserve as
- 14 a new national marine sanctuary, and the sanctuary
- 15 designation process will be separate from this
- 16 effort. The sanctuary designation process will
- 17 begin early next year.
- 18 Once again, thank you, good night and
- 19 drive safely.
- 20 (The proceedings ended at 10:10 p.m.)
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